

## ATROCITY CRIMES LITIGATION YEAR-IN-REVIEW (2011) CONFERENCE Center for International Human Rights Northwestern University School of Law The Hague Wednesday, March 14, 2012

- 1 MR. SCHEFFER: We're waiting for the judgment
- any moment now, and then we're going to watch it and
- 3 then have some discussion about it in real time. I
- 4 wish I had you all over at the ICC at this moment,
- 5 but I don't; I have you here, and so we're just going
- 6 to get formally started. People will continue to
- 7 float in through the security net here.
- 8 Welcome to everyone. Welcome
- 9 particularly to all of the students.
- 10 Professor Stahn, where are your
- 11 students? There they are. The Leiden Brigade is
- 12 here. Okay. Welcome.
- 13 I want to thank in particular -- I'm
- 14 David Scheffer, the Director of the Center for
- 15 International Human Rights at Northwestern University
- 16 School of Law in Chicago. We sponsor this event
- every year. I think this is the fifth year running
- that we've had this, maybe the sixth, I can't keep
- 19 count anymore, and a tremendous amount flows from
- this day's event. We create a video record of it, we
- 21 post that record on the web site; we create a
- 22 transcript.
- Our Northwestern Journal of
- 24 International Human Rights then publishes a special

- 1 edition in the summer that has contributed articles
- 2 to it as well as an abridged transcript of this
- 3 event. And the new editor-in-chief, Phil Sandick, is
- 4 with us today -- Phil, raise your hand -- and he is a
- 5 second-year student at Northwestern Law and the joint
- 6 JD/LLM program that we have in international human
- 7 rights law, and he has helped prepare this event.
- 8 I also want to thank in advance
- 9 Gregory Townsend, Acting Chief of Prosecutions here
- 10 at the Special Tribunal for Lebanon. I believe
- 11 that's right; is that correct?
- 12 MR. MORLEY: Maybe in April, but it's Ian who
- is acting as chief --
- 14 MR. SCHEFFER: Oh. Oh, Ian, I am so -- Ian,
- forgive me. I know that people are out of the
- 16 office, and I misspoke, Ian, so I'm -- I apologize.
- Gregory, thank you so much for all of
- the logistical help that you afforded us today to
- 19 help put this together.
- I also want to thank in advance
- 21 Virginia Richardson, who is my legal assistant back
- 22 in Chicago, for all of the help that she has
- 23 provided, and I want her name on the record for this
- event.

- 1 We have a very distinguished group of
- 2 panelists today. This is going to be a discussion.
- 3 No one's delivering a speech. I'm going to moderate
- 4 it. I'm going to first introduce everyone, and then
- 5 I will commence with questions that are pertinent to
- 6 the jurisprudence and practice of the major
- 7 International Criminal Tribunals during the calendar
- 8 year 2011. There will be some questions that slip
- 9 into 2012, because there have been some significant
- 10 events in 2012 that we need to be cognizant of and
- 11 take note of.
- 12 So we will have a few little points of
- discussion, particularly with respect to the
- 14 Extraordinary Chambers in the Courts of Cambodia, an
- important judgment that came down on Trial Number 1,
- and, of course, we have the Lubanga decision
- forthcoming in a moment or so.
- 18 Let me just quickly go through our
- 19 panelists. We have Professor Diane Amann, who is the
- 20 distinguished academic commentator for this event.
- 21 She is -- by the way, everyone has their bios, the
- 22 bios of everyone, in front of you, so I'm not going
- 23 to go through all of that detail, as much as I would
- 24 like to. But because I'm going to get a screen here

- any second, I'll just go through everyone's name.
- 2 She is the Emily and Ernest Woodruff
- 3 Chair in International Law at the University of
- 4 Georgia School of Law, a longtime colleague of mine,
- 5 and also a very proud alumnus of Northwestern
- 6 University School of Law.
- 7 We have Caroline Buisman, who is the
- 8 Defense Consultant, works a lot on International
- 9 Criminal Court matters and specializes in
- 10 international criminal law, consulting with defense
- 11 counsel.
- 12 Andrew Cayley, who is the
- 13 International Co-Prosecutor of the Extraordinary
- 14 Chambers in the Courts of Cambodia, is with us today,
- 15 all the way from Phnom Penh. He has recently
- 16 received the honor of QC in the British legal system,
- which means he's at the top of the pyramid now.
- 18 Congratulations, Andrew.
- 19 Sara Criscitelli, who is the
- 20 Prosecution Coordinator at the International Criminal
- 21 Court, and who gave up her seat in the courtroom
- 22 today to be with us. This is her case, Lubanga.
- MS. CRISCITELLI: No.
- 24 MR. SCHEFFER: Well, sort of, it is. Yeah. I

- 1 mean, yeah, of course it is.
- Yeah. Let's shoot it up. We'll
- 3 continue a little bit later with everyone else. Is
- 4 it coming on or are they just coming in? Okay. It
- 5 just takes a minute.
- 6 While we're waiting, Fidelma Donlon,
- 7 the Deputy Registrar of this court, the Special Court
- 8 for Sierra Leone, with considerable experience with
- 9 other particular tribunals.
- 10 And Mark Harmon -- I'm going to stop
- 11 the moment you tell me to. Okay. I'm going to stop.
- 12 (WHEREUPON, Judge Adrian Fulford
- ruled via videotape as follows:)
- 14 JUDGE FULFORD: "Trial Chamber I ('Trial
- 15 Chamber' or 'Chamber') of the International Criminal
- 16 Court ('Court' or 'ICC), in the case of Prosecutor
- 17 versus Thomas Lubanga Dyilo ('Lubanga case'), issues
- 18 the following Summary of the 'Judgment pursuant to
- 19 Article 74 of the Statute':
- "This is the summary of the Chamber's Judgment
- 21 under Article 74 of the Rome Statute as to whether
- 22 the Prosecutor has proved the guilt of the accused;
- "On the 29th of January 2007, the Pre-Trial
- 24 Chamber issued its Decision on the Confirmation of

- 1 Charges. The Pre-Trial Chamber confirmed that there
- 2 was sufficient evidence to establish substantial
- 3 grounds to believe that:
- 4 "Thomas Lubanga Dyilo is responsible, as
- 5 co-perpetrator, for the charges of enlisting and
- 6 conscripting children under the age of fifteen years
- 7 into the FPLC and using them to participate actively
- 8 in hostilities within the meaning of
- 9 articles 8(2)(b)(xxvi) and 25(3)(a) of the Statute
- from early September 2002 to the 2nd of June 2003.
- "Additionally, the Pre-Trial Chamber confirmed
- that there was sufficient evidence to establish
- 13 substantial grounds to believe that:
- 14 "Thomas Lubanga Dyilo is responsible, as
- 15 co-perpetrator, for the charges of enlisting and
- 16 conscripting children under the age of fifteen years
- into the FPLC and using them to participate actively
- in hostilities within the meaning of
- articles 8(2)(e)(viii) and 25(3)(a) of the Statute
- from the 2nd of June to the 13th August 2003.
- 21 "Pursuant to Article 19 of the Statute, the
- 22 'Court shall satisfy itself that it has jurisdiction
- in any case brought before it.' The Democratic
- 24 Republic of the Congo ('DRC') became a State party on

- the 11th of April 2002, and, pursuant to Article 14
- of the Statute, President Kabila referred the
- 3 situation in the DRC to the Prosecutor in March 2004.
- 4 Pre-Trial Chamber I concluded that the case falls
- 5 within the Court's jurisdiction, and the Appeals
- 6 Chamber confirmed the Pre-Trial Chamber's Decision on
- 7 the accused's challenge to the jurisdiction of the
- 8 Court. The personal, temporal, territorial and
- 9 subject-matter elements that are relevant to the
- 10 Court's jurisdiction have not altered since the
- 11 Decision on the Confirmation of Charges, and the
- issue has not been raised by the parties or any State
- 13 before the Trial Chamber.
- 14 "The first status conference before the Trial
- 15 Chamber was held on the 4th of September 2007, and
- thereafter there were 54 status conferences prior to
- 17 the commencement of the trial. The following is a
- 18 summary of the main procedural events which had a
- 19 significant impact on the course of the proceedings.
- "The trial was stayed twice as a consequence
- of disclosure issues. The first stay was imposed by
- the Chamber on the 13th of June 2008, and it was
- 23 lifted on the 18th of November 2008. A second stay
- 24 was imposed on the 8th of July 2010. The

- 1 presentation of evidence resumed on the 25th of
- 2 October 2010.
- 3 "The parties and the legal representatives of
- 4 victims made their opening statements on the 26th and
- 5 27th of January 2009. The prosecution called its
- 6 first witness on the 28th of January 2009. The
- 7 prosecution's oral evidence concluded on the 14th of
- 8 July of 2009.
- 9 "On the 3rd of September 2009, the Chamber
- 10 adjourned the presentation of evidence pending an
- 11 interlocutory appeal. The Appeals Chamber issued its
- judgment on the matter on the 8th of December 2009
- and the evidence resumed on the 7th of January 2010.
- 14 "The defence presented a bifurcated case. In
- 15 the first part the defence in essence called into
- 16 question the testimony of all the prosecution's child
- 17 soldier witnesses, a process that included the
- 18 presentation of rebuttal witnesses by the
- 19 prosecution. On the 10th of December 2010, the
- defence filed an application seeking a permanent stay
- of the proceedings. The Chamber issued a Decision
- 22 dismissing the defence application on the 23rd of
- 23 February 2011.
- 24 "The second part of the defence evidence was

- 1 introduced thereafter and on the 20th of May of 2011,
- 2 the presentation of evidence was formally closed.
- 3 "The Trial Chamber heard 67 witnesses, and
- 4 there were 204 days of hearings. The prosecution
- 5 called 36 witnesses, including 3 experts, and the
- 6 defence called 24 witnesses. Three victims were
- 7 called as witnesses following a request from their
- 8 legal representatives. Additionally, the Chamber
- 9 called four experts. The prosecution submitted 368
- 10 items of evidence, the defence, 992; and the legal
- 11 representatives, 13, (1373 in total). In addition to
- 12 the written submissions, the oral closing arguments
- of the parties and participants were heard on the
- 25th and 26th of August of 2011. Since the 6th of
- June of 2007, when the record of the case was
- transmitted to the Trial Chamber, the Chamber has
- delivered 275 written decisions and orders and 347
- 18 oral decisions.
- "In accordance with Article 68(3) of the
- 20 Statute, victims have participated in the case, and
- in particular they have applied to introduce
- 22 evidence, they have questioned witnesses and they
- 23 have advanced written and oral submissions with the
- leave of the Chamber and with the assistance of their

- 1 legal representatives. The total number of
- 2 individual victims authorised to participate in the
- 3 proceedings is 129 (34 female and 95 male victims).
- 4 "At the request of the accused and in
- 5 accordance with Article 76(2) of the Statute, the
- 6 Chamber in an oral Decision ruled that there would be
- 7 a separate sentencing hearing if the accused is
- 8 convicted.
- 9 "The Trial Chamber heard the testimony of
- 10 several expert witnesses and it reviewed documentary
- 11 evidence that relates to the existence of an
- inter-ethnic conflict in Ituri between 1999 and 2003.
- "Against this background, the Union des
- 14 Patriotes Congolais ('UPC') was created on the 15th
- of September of 2000. Although Thomas Lubanga was
- one of the UPC's founding members and its President
- from the outset, the nature of the group when it was
- 18 created is a matter of dispute in this case. These
- 19 topics are analysed in greater detail below when the
- 20 Chamber deals with the individual criminal
- 21 responsibility of the accused.
- The UPC and its military wing, the Force
- 23 Patriotique pour la Liberation du Congo ('FPLC'),
- took power in Ituri in September of 2002.

1 "Under Article 66 of the Statute, the accused 2 is presumed to be innocent until the Prosecutor has proved his guilt. For a conviction, each element of 3 the crime charged must be established 'beyond reasonable doubt'. 5 "An issue that occupied the Chamber for a 6 7 significant part of this trial concerned the use by the prosecution of local intermediaries in the DRC. 8 9 The Chamber is of the view that the prosecution 10 should not have delegated its investigative responsibilities to the intermediaries as analysed in 11 12 the judgment, notwithstanding the extensive security 13 difficulties that it faced. A series of witnesses have been called during this trial whose evidence, as 14 a result of the essentially unsupervised actions of 15 16 three of the principal intermediaries, cannot be relied on. 17 "The Chamber spent a considerable period of 18 19 time investigating the circumstances of a substantial 20 number of individuals whose evidence was, at least in part, inaccurate or dishonest. The prosecution's 21 22 negligence in failing to verify and scrutinise this

material sufficiently before it was introduced led to

significant expenditure on the part of the Court. An

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- 1 additional consequence of the lack of proper
- 2 oversight of the intermediaries is that they were
- 3 potentially able to take advantage of the witnesses
- 4 they contacted. Irrespective of the Chamber's
- 5 conclusions regarding the credibility and reliability
- of the alleged former child soldier witnesses, given
- 7 their youth and likely exposure to conflict, they
- 8 were vulnerable to manipulation.
- 9 "The Chamber has withdrawn the right of six
- 10 dual status witnesses to participate in the
- 11 proceedings, as a result of the Chamber's conclusions
- 12 as to the reliability and accuracy of these
- 13 witnesses.
- 14 "Likewise, the Chamber has not relied on the
- 15 testimony of the three victims who testified in Court
- (a/0225/06, a/0229/06, and a/0270/07), because their
- 17 accounts are unreliable. Given the material doubts
- 18 that exist as to the identities of two of these
- individuals, which inevitably affect the evidence of
- 20 the third, the Chamber decided to withdraw the
- 21 permission originally granted to them to participate
- 22 as victims.
- "The Chamber has concluded that there is a
- risk that intermediaries P-0143, P-316 and P-321

- 1 persuaded, encouraged, or assisted witnesses to give
- 2 false evidence. These individuals may have committed
- 3 crimes under Article 70 of the Statute. Pursuant to
- 4 Rule 165 of the Rules, the responsibility to initiate
- 5 and conduct investigations in these circumstances
- 6 lies with the prosecution. Investigations can be
- 7 initiated on the basis of information communicated by
- 8 a Chamber or any reliable source. The Chamber
- 9 communicates the relevant information to the OTP, and
- 10 the Prosecutor should ensure that the risk of a
- 11 conflict of interest is avoided for the purposes of
- 12 any investigation.
- 13 "Although the Pre-Trial Chamber in its
- 14 Confirmation of Charges Decision determined that for
- part of the relevant period the conflict was
- international in character, the Chamber concludes
- 17 that the UPC/FPLC, as an organised armed group, was
- 18 involved in an internal armed conflict against the
- 19 Armee Populaire Congolaise ('APC') and other Lendu
- 20 militias, including the Force de Resistance
- 21 Patriotique en Ituri ('FRPI'), between September 2002
- 22 and the 13th of August of 2003. Accordingly,
- 23 applying Regulation 55 of the Regulations of the
- 24 Court, the Chamber has changed the legal

- characterisation of the facts to the extent that the
  armed conflict relevant to the charges was
  non-international in character.

  "The charges against the accused include three distinct criminal acts. The Chamber has concluded that the crimes of conscription and enlistment are
- that the crimes of conscription and enlistment are
  committed at the moment a child under the age of 15
  is enrolled into or joins an armed force or group,
  with or without compulsion. These offences are
  continuous in nature. They end only when the child

reaches 15 years of age or leaves the force or group.

12 "As regards the offence of using children 13 under the age of 15 to participate actively in hostilities, the Chamber has concluded that this 14 includes a wide range of activities, from those 15 16 children on the front line (who participate directly) 17 through to the boys or girls who are involved in a 18 myriad of roles that support the combatants. All of these activities, which cover either direct or 19 20 indirect participation, have an underlying common feature: the child concerned is, at the very least, a 21 22 potential target. The decisive factor, therefore, in

deciding if an 'indirect' role is to be treated as

active participation in hostilities is whether the

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- 1 support provided by the child to the combatants
- 2 exposed him or her to real danger as a potential
- 3 target. In the judgment of the Chamber these
- 4 combined factors the child's support and this level
- of consequential risk mean that although absent
- from the immediate scene of the hostilities, the
- 7 individual was nonetheless actively involved in them.
- 8 "It is alleged that the accused, jointly with
- 9 others, conscripted and enlisted children under the
- age of 15 years into the armed group of the UPC/FPLC
- and that he used them to participate actively in
- hostilities between the 1st of September of 2002 and
- the 13th of August of 2003.
- "The Chamber has concluded that the UPC/FPLC
- 15 was an armed group.
- 16 "The Chamber finds that between the 1st of
- 17 September of 2002 and the 13th of August of 2003, the
- 18 armed wing of the UPC/FPLC was responsible for the
- 19 widespread recruitment of young people, including
- 20 children under the age of 15, on an enforced as well
- 21 as a 'voluntary' basis.
- 22 "Multiple witnesses testified credibly and
- 23 reliably that children under 15 were 'voluntarily' or
- forcibly recruited into the UPC/FPLC and sent to

- 1 either the headquarters of the UPC/FPLC in Bunia or
- 2 its military training camps, including at Rwampara,
- 3 Mandro, and Mongbwalu. Video evidence clearly shows
- 4 recruits under the age of 15 in the Rwampara camp.
- 5 "The evidence demonstrates that children in
- 6 the military camps endured harsh training regimes and
- 7 were subjected to a variety of severe punishments.
- 8 The evidence also establishes that children, mainly
- 9 girls, were used by UPC/FPLC commanders to carry out
- 10 domestic work. The Trial Chamber heard evidence from
- 11 witnesses that girl soldiers were subjected to sexual
- 12 violence and rape. Witnesses specifically referred
- to girls under the age of 15 who were subjected to
- 14 sexual violence by UPC/FPLC commanders. Sexual
- 15 violence does not form part of the charges against
- 16 the accused, and the Chamber has not made any
- findings of fact on the issue, particularly as to
- 18 whether responsibility is to be attributed to the
- 19 accused.
- "The evidence has established beyond
- 21 reasonable doubt that children under the age of 15
- were conscripted and enlisted into the UPC/FPLC
- 23 forces between the 1st of September 2002 and the 13th
- 24 of August of 2003.

1 "The testimony of multiple witnesses and the 2 documentary evidence have demonstrated that children under the age of 15 were within the ranks of the 3 UPC/FPLC between the 1st of September 2002 and the 5 13th of August 2003. The evidence proves that children were deployed as soldiers in Bunia, Tchomia, 6 7 Kasenyi, Bogoro and elsewhere, and they took part in fighting, including at Kobu, Songolo and Mongbwalu. 8 9 It has been established that the UPC/FPLC used children under the age of 15 as military guards. 10 evidence reveals that a special 'Kadogo Unit' was 11 12 formed, which was comprised principally of children 13 under the age of 15. The evidence of various witnesses, as well as video footage, demonstrates 14 15 that commanders in the UPC/FPLC frequently used 16 children under the age of 15 as bodyguards. The 17 accounts of several witnesses, along with the video evidence, clearly prove that children under the age 18 19 of 15 acted as bodyquards or served within the 20 presidential guard of Mr. Lubanga. 2.1 "In all the circumstances, the evidence has 22 established beyond reasonable doubt that children 23 under the age of 15 were used by the UPC/FPLC to 24 participate actively in hostilities between the 1st

- of September 2002 and the 13th of August 2003.
- 2 "The Chamber has concluded that pursuant to
- 3 Articles 25(3)(a) and 30 of the Statute, the
- 4 prosecution must prove in relation to each charge
- 5 that:
- 6 "First, there was an agreement or common plan
- 7 between the accused and at least one other
- 8 co-perpetrator that, once implemented, will result in
- 9 the commission of the relevant crime in the ordinary
- 10 course of events;
- "Second, the accused provided an essential
- 12 contribution to the common plan that resulted in the
- 13 commission of the relevant crime;
- 14 "Third, the accused meant to conscript, enlist
- or use children under the age of 15 to participate
- actively in hostilities or he was aware that by
- implementing the common plan these consequences 'will
- 18 occur in the ordinary course of events';
- 19 "Fourth, the accused was aware that he
- 20 provided an essential contribution to the
- implementation of the common plan; and
- 22 "Fifth, the accused was aware of the factual
- 23 circumstances that established the existence of an
- 24 armed conflict and the link between these

- 1 circumstances and his conduct.
- 2 "The evidence has confirmed that the accused
- 3 and his co-perpetrators agreed to, and participated
- 4 in, a common plan to build an army for the purpose of
- 5 establishing and maintaining political and military
- 6 control over Ituri. In the ordinary course of
- 7 events, this resulted in the conscription and
- 8 enlistment of boys and girls under the age of 15, and
- 9 their use to participate actively in hostilities.
- "The Chamber has concluded that from late 2000
- 11 onwards, Thomas Lubanga acted with his
- 12 co-perpetrators, who included Floribert Kisembo,
- Bosco Ntaganda, Chief Kahwa, and commanders
- 14 Tchaligonza, Bagonza and Kasangaki. Mr. Lubanga's
- involvement with the soldiers (including young
- 16 children) who were sent to Uganda for training is of
- 17 significance. Although these events fall outside the
- 18 period covered by the charges and are outwith the
- 19 temporal jurisdiction of the Court, they provide
- 20 evidence on the activities of this group, and they
- 21 help establish the existence of the common plan
- 22 before and throughout the period of the charges.
- "The accused was in conflict with Mr. Mbusa
- 24 Nyamwisi and the RCD-ML from at least April of 2002,

- and he led a group that sought to bring about
- 2 political change in Ituri, including the removal of
- 3 Mr. Mbusa Nyamwisi by force, if necessary. The
- 4 accused remained in control, by delegated authority,
- 5 whilst he was detained during the summer of 2002 and
- 6 he sent Chief Kahwa and Mr. Beiza to Rwanda to obtain
- 7 arms. During that period, Floribert Kisembo, Bosco
- 8 Ntaganda and Chief Kahwa, three of the accused's
- 9 principal alleged co-perpetrators, were generally
- 10 responsible for recruitment and training, which
- included girls and boys under the age of 15.
- 12 "The accused and at least some of his
- 13 co-perpetrators were involved in the takeover of
- Bunia in August 2002. Thomas Lubanga, as the highest
- authority within the UPC/FPLC, appointed Chief Kahwa,
- 16 Floribert Kisembo and Bosco Ntaganda to senior
- 17 positions within the UPC/FPLC. The evidence has
- 18 established that during this period, the leaders of
- 19 the UPC/FPLC, including Chief Kahwa, and Bosco
- Ntaganda, and Hema elders such as Eloy Mafuta, were
- 21 active in mobilisation drives and recruitment
- campaigns in order to persuade Hema families to send
- their children to join the UPC/FPLC. Those children
- 24 recruited before the formal creation of the FPLC were

- incorporated into that group and a number of military
- 2 training camps were added to the original facility at
- 3 Mandro. The Chamber has concluded that between the
- 4 1st of September 2002 and the 13th of August 2003, a
- 5 significant number of high-ranking members of the
- 6 UPC/FPLC and other personnel conducted a large-scale
- 7 recruitment exercise directed at young people,
- 8 including children under the age of 15, on both
- 9 voluntary and coercive bases.
- 10 "The Chamber is satisfied beyond reasonable
- doubt that as a result of the implementation of the
- 12 common plan to build an army for the purpose of
- establishing and maintaining political and military
- 14 control over Ituri, boys and girls under the age of
- between the 1st of September 2002 and the 13th of
- August 2003. Similarly, the Chamber is satisfied
- beyond reasonable doubt that the UPC/FPLC used
- 19 children under the age of 15 to participate actively
- in hostilities including during battles. They were
- 21 used, during the relevant period, as soldiers and as
- 22 bodyguards for senior officials including the
- accused.
- 24 "Thomas Lubanga was the President of the

- 1 UPC/FPLC, and the evidence demonstrates that he was
- 2 simultaneously the Commander-in-Chief of the army and
- 3 its political leader. He exercised an overall
- 4 coordinating role as regards the activities of the
- 5 UPC/FPLC. He was informed, on a substantive and
- 6 continuous basis, of the operations of the FPLC. He
- 7 was involved in the planning of military operations,
- 8 and he played a critical role in providing logistical
- 9 support, including providing weapons, ammunition,
- 10 food, uniforms, military rations and other general
- 11 supplies to the FPLC troops. He was closely involved
- 12 in making decisions on recruitment policy and he
- 13 actively supported recruitment initiatives, for
- instance by giving speeches to the local population
- and the recruits. In his speech at the Rwampara
- 16 military training camp -- once again, in his speech
- 17 at the Rwampara military camp, he encouraged children
- including those under the age of 15 years, to join
- 19 the army and to provide security for the populace
- 20 once deployed in the field after their military
- 21 training. Furthermore, he personally used children
- below the age of 15 amongst his bodyguards and he
- 23 regularly saw guards of other UPC/FPLC staff members
- 24 who were below the age of 15. The Chamber has

- 1 concluded that these contributions by Thomas Lubanga,
- 2 taken together, were essential to a common plan that
- 3 resulted in the conscription and enlistment of girls
- 4 and boys below the age of 15 into the UPC/FPLC and
- 5 their use to actively participate in hostilities.
- 6 "The Chamber is satisfied beyond reasonable
- doubt, as set out above, that Thomas Lubanga acted
- 8 with the intent and knowledge necessary to establish
- 9 the charges (the mental element required by
- 10 Article 30). He was aware of the factual
- 11 circumstances that established the existence of the
- 12 armed conflict. Furthermore, he was aware of the
- nexus between the said circumstances and his own
- 14 conduct, which resulted in the conscription,
- enlistment and use of children below the age of 15 to
- 16 participate actively in hostilities.
- 17 "Although Judges Odio Benito and Fulford have
- written separate and dissenting opinions on
- 19 particular discrete issues, the Chamber has reached
- 20 its decision unanimously.
- 21 "The Chamber concludes that the prosecution
- has proved beyond reasonable doubt that Mr. Thomas
- 23 Lubanga Dyilo is guilty of the crimes of conscripting
- 24 and enlisting children under the age of fifteen years

- 1 into the FPLC and using them to participate actively
- 2 in hostilities within the meaning of
- 3 Articles 8(2)(e)(vii) and 25(3)(a) of the Statute
- from early September 2002 to the 13th of August 2003.
- 5 "An order relating to the future steps in this
- 6 case will be issued a little later today Mr. Lubanga
- 7 will remain in custody.
- 8 "That concludes this hearing."
- 9 (WHEREUPON, Videotape concluded.)
- 10 MR. SCHEFFER: Let us reconvene in the
- 11 aftermath of that historic initial judgment by the
- 12 International Criminal Court.
- 13 Just to repeat, I'm Dave Scheffer, for
- 14 those of you who have entered in the interim, from
- Northwestern University School of Law. I want to
- 16 sort of repeat my thanks, but in a more institutional
- way, to the Special Tribunal for Lebanon for granting
- us this space today. It is a very generous gift,
- shall we say, by the tribunal for the sake of this
- 20 educational exercise, and we at Northwestern are
- 21 extremely grateful, and thanks again to Gregory
- 22 Townsend and Daryl Mundis initially as well for
- 23 helping arrange this.
- I was in the middle before of

- introducing everyone, and I'm going to very quickly
- just complete that list and not repeat those who I've
- 3 already introduced.
- 4 Is there some -- I don't know what
- 5 that beep is, but -- do we know what that is or --
- 6 MS. CRISCITELLI: That's me. They're sending
- 7 a message on this.
- 8 MR. SCHEFFER: Oh, okay. Well, Sara, if we
- 9 could complete that assignment. Yeah. Of course,
- Sara, we give her a break because she was one of the
- lawyers in the Lubanga case, so this is an exciting
- 12 day.
- I think I had just started to very
- 14 briefly interview -- or introduce Mark Brian Harmon,
- who was the Senior Trial Prosecutor until very, very
- 16 recently at the International Tribunal for the former
- 17 Yugoslavia, and someone whom I'm extremely honored to
- 18 be here with today, because Mark extends all the way
- 19 back to the earliest deployment of lawyers and
- 20 investigators to the Yugoslav Tribunal in 1994, and
- 21 has just had a remarkable career here in The Hague,
- 22 and I think having someone of that enormous
- 23 experience with us today is going to be extremely
- 24 beneficial.

We also have the Chief Prosecutor of 1 2 the International Criminal Tribunal for Rwanda, Hassan Jallow, who also over the last decade has made 3 an enormous mark with the Rwanda Tribunal, and, before that, with the Special Court for Sierra Leone 5 6 as a judge, and I just want to say how honored I am 7 once again, Hassan, for you to be with us in this annual conference of Northwestern Law. 8 9 And, finally, Iain Morley, the Senior 10 Trial Counsel of the Special Tribunal for Lebanon, but also, as I understand it, Iain, I hope I get this 11 12 right, sort of in an acting capacity in the 13 prosecution office as head of prosecutions at this 14 time. You can correct me if I'm wrong about that. I 15 know that we're in a transitional phase right now at 16 the tribunal, and you're probably wearing several 17 hats, but we're extremely proud and pleased to have 18 you with us today. 19 I want to do the following to kick 20 this off: As I said before, this is going to be a moderated discussion. We do this every year. There 21 22 will be no speeches, including not even one at lunch.

What we're going to do at lunch is -- believe it or

not, we're not going to have a lunch speech this

23

24

- 1 year. We're going to let everyone proceed to a
- 2 location near the back there to be guided to an area
- 3 to have lunch, and it will be on your own for the
- 4 lunchtime so you could all talk to each other, et
- 5 cetera, and then we will reconvene. I think we will
- 6 break at 1:00 o'clock for lunch and come back, I
- 7 think, at 2:00 o'clock; is that right, Greg? Yeah,
- 8 we'll come back at 2:00, and we'll break at 4:30, and
- 9 at 4:30, you will be given the privilege of
- 10 visiting -- being given a guided tour of the
- 11 courtroom here at the Special Tribunal.
- This is the courtroom that has been
- used by the Special Court for Sierra Leone in the
- 14 Charles Taylor case, and, in fact, the judgment in
- that case will be read out in that courtroom on April
- 16 26th of this year, and, of course, it's also the
- 17 courtroom, obviously, of the Special Tribunal for
- 18 Lebanon, so I think it's worthwhile for you to take a
- 19 look at it at 4:30.
- I believe -- Greg, I just have to ask
- 21 you this because I forgot beforehand, are they able
- 22 to get coffee at any time by going down and getting a
- 23 cup, or is that just at lunch? I just don't know the
- 24 details on that.

- 1 MR. TOWNSEND: The coffee machine repairman is
- 2 en route.
- 3 MR. SCHEFFER: Okay.
- 4 MR. TOWNSEND: And there's two pitchers of
- 5 coffee, self-service, right now, for those who make
- 6 it fastest down there.
- 7 MR. SCHEFFER: And how do they do that? Just
- 8 go to the back and then down?
- 9 MR. TOWNSEND: Down to the Green -- lunch is
- in the Green Room downstairs.
- 11 MR. SCHEFFER: Can they bring their cup of
- 12 coffee up here?
- MR. TOWNSEND: Yes.
- MR. SCHEFFER: All right. So, coffee, anytime
- 15 you want to, just pitch out, get it, come back in,
- 16 enjoy life, okay? But we're not going to have coffee
- 17 breaks.
- 18 And if any of the panelists on the
- 19 panel would like a cup of coffee, I think the best
- 20 thing is just to let me know and I'll volunteer
- 21 someone to go get you a cup of coffee, okay? That's
- 22 my duty. Okay. And, if necessary, we'll take a
- 23 short break of five or ten minutes maybe around 11:40
- or so, okay? I know from the past that this stuff

- 1 goes very, very fast, and we have so much to cover.
- Well, why don't we get started.
- 3 Before we discuss the Lubanga judgment that just came
- down, at least among our panelists, and particularly
- 5 with Sara Criscitelli, who is with us today from the
- 6 court, I want to ask Professor Amann to provide a
- 7 little bit of an overview of some initial thoughts
- 8 about the jurisprudence and practice of the tribunals
- 9 in the year 2011, and, of course, she may have
- 10 something to say about what she just heard on Lubanga
- 11 as well, and that's fair game for her. She is our
- 12 distinguished academic commentator, and I like to
- look to her as the fount of all wisdom as we proceed.
- So, Diane, a few minutes of
- 15 introduction?
- MS. AMANN: Absolutely. Thank you so much,
- David, and I would like to give a shout-out to my
- 18 fellow Northwesterners who are watching this from
- 19 afar, and to thank in particular those students who
- volunteered to try to parse the jurisprudence in 2011
- 21 of each of the various tribunals. That was a very
- 22 difficult task, I'm sure, and the sheets that they
- gave us, trying to sort through that material, was
- 24 invaluable for me in particular to prepare because I

- 1 have the task of trying to be current on what all the
- 2 tribunals do, and at the risk of looking as if I'm a
- 3 mad scientist, this is my crib sheet (indicating),
- 4 and that gives you an idea of simply how complex this
- 5 is.
- 6 We have at this point six major
- 7 tribunals operating, and I would submit there is a
- 8 seventh, eighth, and ninth in operation or very
- 9 shortly in operation. Why do I say that? We have
- 10 the International Criminal Tribunal for the Former
- 11 Yugoslavia, which this year celebrates its 20th
- 12 anniversary, if we mark the date from the time of the
- 13 first Security Council resolution that made
- 14 combatants in the Balkan Wars aware that they would
- 15 be held responsible for serious violations in
- 16 international humanitarian law.
- 17 That is certainly the date that David
- 18 uses in his book, which I must commend to all of you
- 19 early and often, "All the Missing Souls," which I
- 20 have read with great interest and great edification.
- 21 It really is international criminal justice's version
- of present at the creation.
- It tells us how the tribunals from the
- 24 standpoint of foreign policy were established, and it

- 1 really goes through all of them with the exception of
- 2 the Special Tribunal for Lebanon. It talks about
- 3 Yugoslavia in particular because that was the
- 4 founding moment for the revival of international
- 5 criminal justice.
- 6 We have the International Criminal
- 7 Tribunal for Rwanda, which 15 years ago this year
- 8 looked to its first guilty plea, the first conviction
- 9 entered by an International Criminal Tribunal since
- 10 Nuremberg and Tokyo for an international crime, that
- 11 was the guilty plea of the former prime minister of
- Rwanda, Kambanda; and the Akayesu trial, which, of
- 13 course, we all know is the landmark in international
- 14 criminal law began 15 years ago.
- We have the Extraordinary Courts for
- 16 the Chambers -- the Extraordinary Chambers in the
- 17 Courts of Cambodia -- Andrew, why do they all have to
- 18 be C's in that acronym -- which 15 years ago had its
- 19 beginning moment when the two co-prime ministers of
- 20 Cambodia sent a letter to the United Nations
- 21 secretary general saying, "We have the ability now to
- 22 prosecute some former members of the Khmer Rouge, we
- 23 would like to do it, will you help?"
- That began a very, very difficult,

- 1 protracted, and still-continuing struggle to bring
- 2 accountability in Cambodia through currently the
- 3 mechanism of what's called the ECCC.
- 4 We have the Special Court for Sierra
- 5 Leone, which ten years ago this year had its founding
- 6 moment when the government of Sierra Leone signed an
- 7 agreement with the United Nations establishing that
- 8 tribunal.
- 9 We have the International Criminal
- 10 Court, which this year celebrates its ten-year
- anniversary of entry into force of the Rome Statute
- 12 of the International Criminal Court. It is the one
- tribunal, other than one I will mention in a moment,
- 14 that anticipates being here for its 20th anniversary,
- 15 ten years hence.
- 16 We have finally, among the ones that I
- think you would all have listed, the Special Tribunal
- 18 for Lebanon, which five years ago this year saw the
- 19 passage of the Security Council resolution that
- 20 established the mechanisms to begin to establish this
- 21 tribunal.
- 22 What are the other ones then? Well, I
- don't think that we can possibly omit, although it is
- 24 not represented on this panel, the International

- 1 Court of Justice, which is now 65 years old, and
- 2 which increasingly in the last several years has
- 3 itself become a mechanism for adjudication of
- 4 international criminal law within the global system.
- We have, of course, the verdicts --
- 6 or, excuse me -- the judgments in the many cases
- 7 arises out of allegations of genocide in the Balkan
- 8 Wars, but at this very week, at this very moment, are
- 9 being heard oral arguments in Senegal versus Belgium,
- 10 which is a case involving a struggle over the efforts
- of Belgium to extradite the former dictator of Chad
- 12 to stand trial for international crimes.
- 13 So I think we need to remember to keep
- 14 that very important global justice mechanism within
- our view, even if it is not one that assesses
- 16 individual criminal liability as the tribunals we're
- 17 talking about do.
- 18 And then finally, what are those other
- 19 two? We have very soon on the scene a new tribunal
- with the very unwieldy acronym of "Earkimt"?
- 21 "Irmkimt"? I'm not sure. IRMCT, the International
- 22 Residual Mechanism for the Criminal Tribunals. That
- is the body that will try to handle what's left of
- 24 the jurisprudence or jurisdiction of the ICTR and the

- 1 ICTY when they complete their live action cases.
- 2 Even though the tribunals will be done
- 3 with their immediate trial work, of course, the
- defendants who were convicted will remain in jail,
- 5 and so issues like early release or supervised
- 6 release or parole or findings of new evidence, in
- 7 some cases, some holdover appeals will be done by
- 8 that mechanism. It will not handle any new trials,
- 9 but it will have some operations, and we even now
- 10 have staffing on that.
- 11 Judge Theodor Meron, who is also the
- 12 president of the ICTY, has just been appointed, also
- 13 the president of this closing mechanism tribunal, and
- Judge Daniel Nsereko -- I'm not sure how that's
- pronounced -- who is also an international judge on
- the tribunal, will be the president of the judicial
- 17 mechanism within that.
- 18 Then, finally, as I understand it, the
- 19 Special Court for Sierra Leone has its own what it
- 20 will call an RSC, Residual Special Court, will handle
- 21 some of the same kinds of philosophies, and
- 22 presumably the other couple of ad hoc tribunals will
- 23 be evolving those when the time is ripe.
- 24 Well, I'm not going to go through

- 1 every judgment of every tribunal in the next three
- 2 minutes, I couldn't possibly, and hopefully what was
- 3 important in 2011 will be addressed and fleshed out
- 4 over time.
- 5 Are there any common things that we
- 6 can think about as we see some tribunals entering
- 7 retirement, other ones as the ICC, the almost in
- 8 their teen years at this point? I think we can see a
- 9 constant trend of growing attention, growing
- 10 aspirations, and growing expectations for the project
- of international criminal justice.
- The son of the Shah of Iran has
- 13 petitioned the International Criminal Court to pay
- 14 attention to what he alleges are international crimes
- in Iran. For someone who grew up while the Shah of
- 16 Iran himself was in power and remembers what was
- 17 human rights and how unfulfilled aspirations of
- 18 humans' rights were, how unadjudicated they were at
- 19 the time that the Shaw himself was in power, it's
- astounding to me to think that his son is now turning
- 21 to that mechanism.
- But it's a signal of what seems to
- 23 have happened just this last year, that suddenly the
- 24 ICC in the global community has become rhetorically

- 1 what the Supreme Court is in my country of the United
- 2 States.
- 3 Young children know if something bad
- 4 happens to them; they're hit by a kid on the
- 5 playground or somebody is in the car accident and
- 6 doesn't like the judgment that they get from the
- 7 insurance adjustor, the rhetorical retort is, "I'm
- 8 taking it all the way to the Supreme Court." It's a
- 9 way of saying how angry you are, how wronged you
- 10 feel, and how much you deserve justice.
- 11 We are beginning to see that with
- 12 regard to the ICC. Often they may mean they want to
- go to the Special Court for Sierra Leone because
- 14 nobody gets the jurisdictional issues, but there is a
- sense now that there's somewhere where we may get
- 16 justice that didn't exist before. That seems to be a
- 17 constant across the tribunals. I find it a very
- 18 positive thing because with interest and awareness
- 19 and expectations, becomes, one hopes, some results.
- The concern, of course, is that
- 21 international criminal justice doesn't always deliver
- on those results, and making that delivery happen is
- 23 incredibly difficult. The dockets continue to grow,
- 24 the resources continue to -- the need for them

- 1 continue to grow, the pies continue to shrink or be
- 2 divided into other tribunals.
- I should mention I have read just
- 4 recently calls for an Arab ICC by no one less than
- 5 Aryeh Neier of the Open Society Institute. There are
- 6 calls within Congo for what they're calling a
- 7 specialized mixed hybrid tribunal to deal with
- 8 matters there. So there's a continuing word of
- 9 proliferation; at the same time, there's a sense of
- 10 convergence, because I think the real expectation is
- 11 that, at one point, the ICC will be the place for
- 12 that.
- The push-pull of all that is
- 14 fascinating and seems to have hit something of a
- watershed point this year in part because the UN
- 16 Security Council is now interested in the
- 17 International Criminal Court. It has referred a
- 18 second case, a very difficult case, in Libya.
- 19 There appears to be movement greater
- than even there was two weeks ago toward a possible
- 21 referral in Syria. And so we see even the elites,
- 22 the P5 of the international community, suddenly
- 23 interested in the project of international criminal
- 24 justice and seeing it as a tool for its ends. That,

- 1 too, may have as many downsides as upsides.
- 2 Finally, we see that we are getting
- 3 more expressive indications that sometimes
- 4 international criminal justice can deliver. I think
- 5 what we just saw, Judge Fulford's reading of the
- 6 summary of the verdict in Lubanga, was incredibly
- 7 powerful. It was concise, it was cogent, it was
- 8 clear.
- 9 I suspect even in simultaneous
- 10 translation, virtually everyone who listened
- 11 understands that making children under -- my
- 12 goodness -- 15 years of age kill other people is
- simply not permitted in the international community.
- And someone who is responsible for that, if he is
- identified, investigated, and prosecuted by
- international criminal justice, will be held
- 17 responsible. That is the kind of message that is
- important to get out and that we are beginning to
- 19 hear more often.
- 20 We understand that Charles Taylor,
- 21 Laurent Gbagbo, perhaps one day Bashar al-Assad, may
- 22 have to answer in this world for what they have done
- 23 to others. Those are good things.
- I would also add, and then I'm going

- 1 to move it to the panels, that I think for me
- 2 personally and for international criminal justice as
- 3 a whole -- and I say "me personally" because my
- 4 practice experience is criminal defense.
- 5 It was really important in the Lubanga
- 6 judgment to hear the chastisement of certain behavior
- 7 in the course of that prosecution, right? I would
- 8 have been, and I suspect Sara was not happy to hear
- 9 that, and know that there were millions of people
- 10 listening to what was said about the conduct of the
- 11 prosecution and what the judges felt was not
- 12 tolerable and the fact that multiple witnesses'
- 13 testimony was excluded from consideration in the
- 14 development of the judgment.
- But I find that a very healthy
- development, that the judges forthrightly
- 17 acknowledged issues and demanded and recommended
- 18 remedies for that. To me, that's a dynamic system
- 19 that's moving in the right direction, and we should
- 20 find that as encouraging as those of us, all of us,
- 21 who care about human rights find encouraging a
- judgment against someone responsible for these kinds
- of crimes.
- Thank you.

- 1 MR. SCHEFFER: Thank you, very much, Diane,
- 2 for that excellent overview.
- 3 I'd like to turn to Sara Criscitelli,
- 4 if I could, since we just put her trial up on the
- 5 screen here for a half hour, and just ask her if she
- 6 has any particular reflections on the judgment that
- 7 she's just heard from that trial. Sara?
- 8 MS. CRISCITELLI: I think that my first
- 9 statement has got to be a disclaimer that I speak for
- 10 me, not the court, not the OTP, the standard kind of
- 11 stuff.
- 12 MR. SCHEFFER: Yes. And, in fact, Sara, let
- 13 me interrupt. I'm so glad you reminded me. We all
- speak in our private capacities today, all of us,
- including myself, and I do want to put that marker
- 16 firmly down. Thank you for reminding me.
- 17 MS. CRISCITELLI: Well, I don't actually care
- about anybody else, but that's okay.
- 19 (WHEREUPON, there was laughter.)
- I have to say I have to read the
- 21 decision, which I suspect is going to be several
- 22 hundred pages. Overall, I think I'm comfortable with
- 23 the judges. I think that these judges took it quite
- seriously, they were serious throughout the trial,

- 1 they were serious in the deliberation, in the
- 2 process.
- 3 As a personal matter, just based on
- 4 what I know, which is not the universe obviously of
- 5 the evidence or the facts in this case, but certainly
- 6 with respect to the intermediaries, I think it may
- 7 have been an overly harsh judgment, but I respect
- 8 certainly the exercise of authority by the court. I
- 9 think it is a good thing.
- 10 It does send a signal that this court
- is not sort of a kangaroo court, it's not in the
- 12 pocket of the prosecution, it's not willing to
- 13 tolerate any kind of measure. So, in that sense, I
- think it is a comfortable public statement.
- Whether it's factually sustainable is
- 16 another issue, but I don't -- you know, just based on
- 17 what I know, I think it's harsh, at least as to one
- 18 of the identified intermediaries, but that's a matter
- 19 of quibbling with the facts, and I don't -- I'm not
- 20 cognizant enough of them to say that for sure.
- I think it has made good law in --
- 22 although it may have some risks, but it has made good
- 23 law in interpreting the use in hostilities. It is a
- very expansive notion that sweeps in children who

- 1 were not on the front lines and refuses to
- distinguish, and from -- in a certain respect from a
- 3 human rights standpoint, that is a very good thing.
- 4 MR. SCHEFFER: Sara? Sara, may I just
- 5 interrupt for a second?
- 6 MS. CRISCITELLI: Sure.
- 7 MR. SCHEFFER: Did you have any difficulty
- 8 with the ruling, as I understand it, that this would
- 9 only be regarded as an -- as a --
- 10 MS. CRISCITELLI: Internal --
- 11 MR. SCHEFFER: -- noninternational armed
- 12 conflict? Did that complicate your --
- MS. CRISCITELLI: No.
- 14 MR. SCHEFFER: -- finding of their judgment?
- MS. CRISCITELLI: No. In fact, what we -- in
- our closing brief, we -- again, in my personal
- capacity and also my frequent ability to get things
- 18 wrong, so don't take this as entirely gospel, but we
- 19 did make an argument that even if there was an
- international conflict, broadly speaking, going on,
- 21 this particular conflict was internal. So even if
- 22 Rwanda or Uganda were involved somehow, this clash
- 23 between the Hemas and the Lendus was not
- 24 international.

- So we tried to distinguish and tried to say that you can't -- you need not have just one
- 4 a context that has some international elements. I

or the other. You can have internal conflicts within

- 5 don't know if the decision goes into that.
- 6 There's a law professor from
- 7 Australia, who is very -- a leading light on these --
- 8 the international law of war and conflicts, and he
- 9 was a consultant with us and he developed this. So
- 10 to the extent that the decision may mirror that, I
- 11 think we're probably quite happy with it.
- 12 MR. SCHEFFER: And can I also ask you, Sara,
- 13 because we just have this hot off the wire here, of
- 14 course: The court did make a very important finding
- 15 regarding the indirect participation of children,
- 16 that if they are found in that context, to become a
- 17 potential target during their indirect work with the
- 18 military arm, that they fall within then the
- 19 jurisdiction of the court for purposes of the
- 20 prosecution, if that, you know, if they're back in
- 21 the camp --
- MS. CRISCITELLI: Right.
- 23 MR. SCHEFFER: -- that indirect role, but then
- that sweeps them into the hostilities. Do you have

- 1 any comment on that?
- 2 MS. CRISCITELLI: I have to look at it. We
- 3 talked about this obviously as a theory before we
- 4 filed our briefs and before we litigated, and there
- 5 are things to be said and also drawbacks, and I'm not
- 6 sure -- I really would like to see how they
- 7 articulate it before I comment, but there are
- 8 concerns that if this person is actively involved in
- 9 hostilities, then can that child be a legitimate
- 10 target, for example, of another military force? You
- 11 know, if we call this child a combatant for these
- 12 purposes does that somehow strip the child of some
- 13 protection? So there are these issues, but I would
- 14 like to see how the decision actually comes to grips
- 15 with it.
- 16 I think it came up because there was a
- 17 lot of concern, particularly with respect to sexual
- abuse of most especially the girls, but not
- 19 exclusively the girl soldiers, that if you don't --
- if you kind of dismiss that and say they're not used
- 21 in hostilities, then you're somehow denigrating, or
- 22 the attitude was that there's a possibility that you
- could be denigrating, what these girls were put
- through.

1 And by elevating use in hostilities 2 as, you know, possibly the worst that you can do, you're diminishing the suffering of -- and the truly 3 legitimate and horrific suffering of the girls who 5 become sex slaves or forced wives or, you know, 6 whatever. So you have lots of concerns here, and I'd 7 like to see how the decision addressed all of these. It's hard to tell in a ten-minute recitation. 8 9 MR. SCHEFFER: Right. And just one final 10 question, Sara, and then I'm going to ask another panelist. Was there any regret -- in light of what 11 12 you just heard and what you've just said, was there 13 any regret in not including sexual violence in the indictment against Lubanga? 14 15 MS. CRISCITELLI: Not by me. You know, I 16 can't speak for the office. I assume the office has 17 no regret. It's complicated, and my person -- this is purely personal, this is before it came to the 18 19 OTP. I was out with some friends who are very into 20 some human rights and into the court and they were 21 outraged by the indictment because it didn't include 22 sexual abuse. And I looked at it and I said, "Look, 23 I'm a prosecutor, and this is the first case, and

from my standpoint, the first case should be

- 1 confined, should be simple, and, you know, let's
- 2 establish how the cases are brought." So knowing
- 3 nothing about the facts, I was in favor of a clean,
- 4 crisp, narrow indictment, and I would adhere to that
- 5 now.
- 6 MR. SCHEFFER: Thank you very much, Sara. I
- 7 would like to move on to prosecutor Hassan Jallow of
- 8 the --
- 9 MR. HARMON: David?
- 10 MR. SCHEFFER: I'm sorry. Mark?
- 11 MR. HARMON: I'm sorry. Can I just make one
- 12 observation --
- MR. SCHEFFER: Yeah. Sure. Come on.
- MR. HARMON: -- one comment on the decision
- that I saw? And that is, the judge chastising the
- 16 prosecution for using intermediaries. I don't know
- 17 the facts and circumstances of that, I don't know the
- 18 impulse behind it, I don't intend to defend it. But
- 19 I want to put into context what reality is like
- 20 investigating these kinds of cases with little staff
- 21 to do it.
- 22 Investigators have to go into areas of
- operation where war is ongoing, where there's
- 24 conflict, where there's no infrastructure, and where

- 1 there's no access to witnesses oftentimes, and the
- 2 reality isn't as clear as sitting in this room,
- 3 thinking, "This is a domestic police case where the
- 4 police can respond to a crime scene, tape it off,
- 5 have other processes that are developed." This is a
- 6 raw, difficult process.
- 7 I can tell you that in the Srebrenica
- 8 case that I prosecuted and Andrew prosecuted, in that
- 9 case, the war was ongoing, there was a massacre. You
- 10 know the facts, I won't relive and relate the facts,
- 11 but I want to make a comparison. In the United
- 12 States in 19 -- I want to say -- 68, there was a
- domestic terrorist attack on the Oklahoma federal
- 14 court house that resulted in 168 deaths.
- 15 MR. SCHEFFER: 1998.
- 16 MR. HARMON: '98. Okay.
- MR. SCHEFFER: Or, actually, '95, it was.
- 18 MR. HARMON: '95. Okay.
- 19 MR. SCHEFFER: Yeah, it was 1995. Yeah.
- MR. HARMON: It resulted in about 168 deaths.
- 21 I read a Law Review article that said that the FBI in
- 22 its first year had over 2,500 agents assigned to
- 23 investigate that case.
- Now, the Srebrenica case, which took

- 1 place in 1995, while the war was ongoing, at the
- 2 high-water mark, at the high-water mark, the number
- 3 of investigators that were investigating that case
- 4 for the Office of the Prosecutor was five.
- 5 So there are huge, complicated issues
- 6 relating to locating witnesses, getting statements
- 7 from witnesses, collecting evidence in a war zone
- 8 that I think need to be understood. I'm interested
- 9 to see the intermediary issue, I will read it myself,
- 10 but I want to put it into the context, what the
- 11 reality is like, actually rolling up your sleeves and
- 12 having to do one of these cases.
- Thank you.
- MR. SCHEFFER: Caroline, you're looking at me.
- Did you want to jump in immediately? Yeah. So go
- ahead and jump in and then we'll get to Hassan.
- 17 (WHEREUPON, Disk 1 ended.)
- Oh, we're rolling now. Okay.
- 19 Caroline Buisman?
- MS. BUISMAN: Sorry to take the seat now; just
- 21 because I'm working on the Katanga case and we have
- 22 very similar issues with intermediaries, and I
- 23 just -- I actually wanted to comment on what you just
- 24 said.

1 I think unlike in the ICTY where you 2 had actually investigators, a lot of investigators, as you just pointed out, I think the ICC, and, I'm 3 sorry, that's my point of view, I think they only 5 rely on intermediaries, and, of course, they have 6 their international investigators who go there from 7 time to time, not very often, as you know, and I think it's a problem. They could actually employ the 8 9 local investigators, which would really, really help. And it's not my experience that it's 10 just so difficult and so dangerous to go to the 11 12 terrain. I've been working in Tuli for four and a 13 half years; I've never had a problem. I've been more 14 to the crime scene than anyone from the prosecution. 15 And so I do think this is a problem and it needs to 16 be addressed, and I'm very happy that there was a 17 very clear statement from the judge that this is just something that should not be repeated. 18 19 At this moment, my feeling is that the 20 ICC prosecution has actually taken the view that it's okay to rely on intermediaries, and this is not just 21 22 in the Congo, this is in every conflict. And I think 23 this really -- it just has to really change 24 internally to actually get the idea that you really

- 1 ha -- investigations are incredibly important.
- 2 Intermediaries, well, first of all,
- 3 for a long time they are anonymous. Second of all,
- 4 we don't know what transpires between the
- 5 intermediaries and, actually, the witnesses, not just
- 6 as -- not just in Lubanga, but we also have had many
- 7 issues, and you just want to avoid it. You want to
- 8 have transparency, and you want also -- there's also
- 9 a problem of responsibility. So, in that sense, I
- 10 think, it's much better to employ investigators.
- 11 That's the one thing I wanted to say on that.
- 12 And just some more comments: The
- 13 sex -- you know, what you were saying about the young
- 14 girls under 15 -- of course, I also need to wait for
- the judgment, but I do think if we want to actually
- address it appropriately, then it needs to be
- 17 charged. So this is for the prosecution then, I
- 18 think, to charge that, because that's -- it's just --
- it's a separate crime altogether.
- 20 And, yeah, I'm a bit su -- does it
- 21 work, actually (indicating microphone)? I'm a little
- 22 bit surprised about the change of conflict because
- it's also something that we are facing. And until
- 24 very recently, the prosecution has always taken the

- 1 view that it was an international armed conflict, and
- we are just facing this now. We're dealing with the
- 3 brief and now we have a reclassification of the
- 4 conflict in terms of it now being an internal
- 5 conflict, so we will deal with that in our brief, but
- 6 it's just something that comes as a bit of a surprise
- 7 so late a day (sic).
- 8 Yeah, I had one comment on the
- 9 judgment, but, of course, I also have to read it, but
- 10 I was a bit surprised about the standard of intent
- 11 because -- yeah, and, again, this is very
- 12 preliminary, but he was talking about the second limb
- 13 of Article 30, so it's not actually the standard of
- 14 meaning to engage in conduct, but to actually -- that
- it will happen in the ordinary course of events.
- 16 So I'm not so sure how that works with
- 17 recruitment of child soldiers because it's
- 18 actually -- I would think it's a direct crime, so I
- 19 would think it would actually make more sense if it
- was meaning to engage. But this is just a comment
- 21 that I need to, of course, look up in the judgment.
- Thank you.
- MR. SCHEFFER: Thank you, Caroline, so much.
- 24 And I just -- as always, I'm forgetting everything.

- 1 I do also want to formally thank all of my students
- 2 back in Chicago who helped prepare all of the memos
- 3 related to the preparation for this conference and
- 4 which were circulated to our panelists here, a yeoman
- 5 job, and one that I am deeply appreciative of.
- Now, what I would like to do, you
- 7 know, I think because of the way we've discussed
- 8 this, if anyone else would like to make a comment
- 9 about the Lubanga judgment that they've just heard,
- 10 perhaps we should do that right now before I move on
- 11 to other cases. Does anyone else wish to have a
- 12 comment on Lubanga?
- 13 Yes, Diane, did you want to say
- 14 something?
- MS. AMANN: I just wanted to sort of footnote
- something on the decision about whether the use of
- force in which the UPC, the militia, of this
- 18 defendant, was involved was a use of force within the
- 19 context of either an international or an internal,
- 20 also called a noninternational armed conflict.
- 21 That's something to pay attention to, because for
- 22 those of you who are interested at all in the
- 23 interventions and counterterrorism operations that
- the United States has been involved in, because one

1	of the very difficult things about figuring out which
2	legal regimes apply when you're trying to figure out
3	status of detainees, propriety of targeting, et
4	cetera, is what kind of conflict is at issue, in what
5	kind of conflict is this one person detained part of?
6	And just as we see that now in the
7	DRC-Great Lakes conflict that was going on in the
8	early 2000s, a judgment that there may have been both
9	internal and international armed conflicts going on
10	vis-a-vis different parties at the same time, that
11	seems to be where the literature is going with the
12	U.S. interventions.
13	It makes adjudication and assignment
14	of responsibility profoundly difficult in these
15	cases, and so it's interesting to see the ICC now
16	stepping its toe in a very muddy body of water.
17	MR. SCHEFFER: Thank you, Diane.
18	Anyone else? Lubanga?
19	(WHEREUPON, there was no
20	response.)
21	No?
22	I'm going to move on to Prosecutor
23	Jallow of the International Criminal Tribunal for

Rwanda.

1 Hassan, one of your major judgments 2 this year was the Butare judgment, a ten-year journey for your tribunal. And with several defendants 3 involved, including Pauline Nyiramasuhuko, the first 5 woman ever convicted on a genocide charge, could you 6 talk to us about the Butare case and the judgment a 7 bit and the significance of that particular conviction of Pauline? 8 9 MR. JALLOW: You're right. It's been a 10 ten-year journey for Butare basically because it's -it involves the largest number of accused we've ever 11 12 had together in a joint trial at the ICTR, six 13 accused, quite a number of counts, I think almost 14 close to 40, 38 or 40 counts, with so many other 15 particulars, and when you have that like body of 16 accused, of course, it has an impact on the 17 proceedings in times of scheduling, times of examination of witnesses, et cetera. All that takes 18 19 a very long time. 20 Plus the fact that it's -- the chamber had to deal with so many interlocutory matters, over 21 22 1500 interlocutory motions and interlocutory appeals 23 in that case alone. And at the end of the day, the

Trial chamber had a transcript of close to 130,000

- 1 pages to go over in two years in order to be able to
- write a judgment. I think all these things together
- 3 made sure that it was a prolonged trial.
- 4 From that case and the other
- 5 multiple-accused trials we did, the lesson we drew
- 6 was to stop any further multiple-accused cases at the
- 7 ICTR. Since then, we've always gone with
- 8 single-accused trials. So since 2003, we did not
- 9 file any more multiple-accused trials, and we did a
- 10 lot more single-accused cases within the same period
- 11 than we could actually accomplish through the
- 12 multiple-accused system. Other tribunals may, of
- 13 course, have different experiences.
- 14 But it's significant also, as I say,
- in the area of sexual violence. It featured the only
- 16 lady, the only woman, I would say, who was indicted
- 17 by the tribunal, Pauline Nyiramasuhuko, with her son,
- 18 Ntahobali, for sexual violence, among other counts.
- 19 She was convicted of genocide and also crimes against
- 20 humanity, rape as a crime against humanity under
- 21 Article 6(3), Responsibility.
- 22 And, again, as it turns it out, the
- 23 evidence then discloses while the trial is going on,
- that she actually ordered the commission of rapes.

But then because she had not been indicted for that, 1 2 the Trial chamber could only convict her on the basis of 6(3), Responsibility. It's the sort of problem 3 that prosecutors come up with in the course of these 5 trials, your evidence discloses something a little 6 bit more serious than you had originally thought, and 7 there is no way of getting the judges to allow you to 8 amend your indictment to bring it in line with the 9 evidence because they are faced with completion strategy deadlines. They want to get the case over 10 and done, over and finished, as quickly as possible. 11 12 It's significant because she was 13 convicted of rapes as a crime against humanity, although the evidence disclosed her ordering the 14 commission of rapes. It's significant also that 15 she's a woman who was convicted of sexual violence 16 17 against other women, and I think it indicates that 18 that sort of offense does not have any gender 19 boundaries. It can be committed by men on men, women 20 on women, and across as well. It has been received very, very well in Rwanda, because her activities 21 22 were quite notorious, as well as those of her son

also who was similarly convicted of that sort of

25

23

24

offense.

- 1 MR. SCHEFFER: Thank you very much, Hassan.
- 2 We will come back to you because there was a lot
- 3 going on in Rwanda last year with the tribunal, and I
- 4 want to get to as much of that as I can.
- 5 Could I jump for a moment to Fidelma?
- 6 Let's change the subject completely, Special Court
- for Sierra Leone, and although you had no blockbuster
- 8 judgments, we know one is coming up soon, April 26th
- 9 in the Charles Taylor case.
- 10 But during the course of 2011, you
- 11 struggled with cases concerning contempt of court.
- 12 And could you brief us a little bit on how that
- transpired and why that was considered so
- 14 significant, particularly from the prosecutor's point
- of view to pursue contempt charges, and in what
- 16 character?
- 17 Fidelma? Yeah.
- 18 MS. DONLON: Thank you. Yes. As you
- mentioned, David, in 2011, the prosecutor filed a
- 20 motion for the investigation of a number of people on
- 21 the allegation of the commission of contempt of
- court, which is the law and procedure related to
- 23 contempt as regulated under Rule 77 of our Rules of
- 24 Procedure and Evidence.

1	The motion and the information
2	contained basically relates to the AFRC case, which
3	is a case that's actually completed before the
4	special court. So there was three indictees in that
5	case. They were all found guilty and they're
6	currently serving their sentences in Mpanga Prison in
7	Rwanda.
8	The information that was received by
9	the prosecutor was that two of the prisoners in
10	Rwanda, in conjunction with two individuals in Sierra
11	Leone, who previously were members of the AFRC, their
12	names are "Ragga" and "Bomb Blast," that "Ragga" and
13	"Bomb Blast" had for a period over a period of
14	time in November, contacted protected witnesses,
15	visited those witnesses, and indicated that in
16	exchange for money, they would request that they
17	would recant their testimonies, that basically the
18	testimonies that they gave in the AFRC case, as I
19	said, was an indication that there would be money
20	available if they were prepared to recant their
21	testimonies.
22	Also, the information that the
23	prosecutor put forward was that two of the prisoners,
24	Bazi and Kanu, one of the prisoners attempted to

- 1 contact one of the witnesses by phone, and allegedly
- 2 the other prisoner actually did speak to one of the
- 3 witnesses by phone, again, basically indicating that
- 4 they wanted them to recant their testimonies.
- 5 So the procedure basically is that if
- 6 a motion is filed with the Trial chamber, at a
- 7 preliminary stage the Trial chamber has to make a
- 8 determination whether there's reason to believe that
- 9 contempt of court was committed.
- 10 In this particular case, the Trial
- 11 chamber did rule that they had reason to believe that
- 12 the aforementioned persons possibly committed
- 13 contempt of court under Rule 77 for attempting to
- bribe a witness and also for interfering with the
- 15 administration of justice.
- So the procedure, again, is that an
- independent investigator -- under our rules basically
- it's only an independent investigator that can
- 19 investigate contempt rather than, I think, the ad
- 20 hocs, which the prosecutor can also -- an independent
- 21 investigator was appointed, and the independent
- investigator submitted the sealed report to the
- 23 chamber. At that point, the chamber issued an order
- in lieu of an indictment containing the charges

- 1 against the various individuals for the AFRC.
- 2 At a preliminary hearing during the
- 3 summer, at the initial appearance basically, one of
- 4 the individuals, "Ragga," who is the former member of
- 5 the AFRC, he's pleaded guilty to the charges
- 6 contained in his indictment, and we will see what the
- 7 outcome of the trial is, which will be scheduled
- 8 after the judgment in the Taylor case. So that's
- 9 basically the history of the contempt charges.
- 10 In terms of the importance, clearly
- interference with witnesses and offering bribes to
- 12 witnesses to recant testimonies or other forms of
- acts, it's extremely serious. And I think as has
- 14 been ruled by the various courts, one of the inherent
- powers is to prosecute contempt if there's reason to
- 16 believe that such acts have taken place.
- I think the other point that is
- 18 important to mention, and I qualify this by dealing
- 19 with contempt in the sense of if they do go towards
- prosecution, is extremely important at any point in
- 21 the history of the tribunals, be from the start to
- the completion.
- But one of the challenges that our
- 24 institutions is facing, and I'm sure ICTR is probably

- 1 exactly the same, and Yugoslavia, is we're moving
- 2 towards completion of our mandates, and, thankfully,
- 3 we have now residual mechanisms which do have the
- 4 power, if necessary, at some point in the future
- 5 after our courts close, to investigate and, if
- 6 necessary, to prosecute contempt cases.
- 7 But it is very important at this stage
- 8 in the history of the tribunals that our witnesses do
- 9 not feel abandoned. If there are credible charges
- 10 that people are attempting to interfere with
- 11 witnesses, it's clearly very important that the
- institutions basically use the mandates that have
- 13 been conferred upon us to deal with those. So I
- think in terms of a broader significance, that is
- also very important in the history of our particular
- 16 institution.
- 17 MR. SCHEFFER: Thank you very much, Fidelma.
- 18 What I'd like to do now is jump to Cambodia and to
- 19 Prosecutor Andrew Cayley.
- Andrew, we're going to be a little
- 21 unorthodox calendarwise here. There was a
- tremendously important judgment handed down on
- 23 February 3rd of 2012, by the Supreme Court chamber in
- 24 Trial Number 1 against defendant Duch, former head of

- 1 the Tuol Sleng prison in Phnom Penh.
- 2 And I think it's so significant that
- 3 if you could summarize for our audience sort of the
- 4 primary findings of that judgment and whether you, as
- 5 a prosecutor, were disappointed in any particular
- finding or obviously a determination by the Supreme
- 7 Court chamber on the Duch -- the final Duch judgment.
- 8 Andrew?
- 9 MR. CAYLEY: Thanks, David. I was wondering
- 10 whether there was a deliberate purpose in you and I
- 11 sitting so far apart from each other --
- 12 (WHEREUPON, there was laughter.)
- 13 MR. SCHEFFER: There is.
- 14 MR. CAYLEY: -- you being the special expert
- and me being the prosecutor, in case the Cambodian
- 16 government examines the video evidence of this to
- show there's a lot of distance between us.
- 18 No. To actually say one thing from
- 19 the outset, and we are really privileged to have
- 20 David Scheffer as the secretary general's special
- 21 expert with all of his immense experience of these
- 22 courts and the very complex political environment in
- 23 which these courts operate. We're really very
- 24 fortunate to have him at a very difficult time in the

- life of the court. So thank you, David, for all that
- you're doing on our behalf.
- 3 In addressing the question that was
- 4 put by David, what I'll do very briefly is examine
- 5 three particular areas, first of all, to give you a
- 6 brief factual background to the case, to the first
- 7 case; secondly, very briefly, to summarize the
- 8 judgment of the Trial chamber, and then finally to
- 9 summarize the appeals that were lodged both by Duch
- 10 himself, by the convicted individual, and also by the
- 11 prosecution.
- 12 Well, very briefly, the facts of this
- case are as follows: Between 1975 and 1979, Duch, or
- 14 Guek Kaing Eav, was the deputy secretary and then
- secretary of the S-21 security camp in Phnom Penh.
- 16 In essence, he was the assistant commander for a
- 17 brief period of time and then the commander of that
- 18 camp between those years.
- 19 This camp, S-21, was the center of a
- 20 network of security camps that were run by the
- 21 Democratic Kampuchea, by the Khmer Rouge; during this
- 22 period. Their primary purpose was to interrogate,
- 23 torture, and eliminate individuals who were perceived
- to be enemies of the regime, and the definition of

- 1 people that were enemies of the regime developed to
- 2 sort of insane levels during the course of the Khmer
- 3 Rouge period.
- 4 Ultimately, the Trial chamber found
- 5 that over 12,000 men, women, and children perished in
- 6 that place. I don't know if any of you have been to
- 7 the S-21 security camp. It is, in fact, a converted
- 8 high school that they used, and parts of it have been
- 9 returned to exactly how it looked at the time.
- 10 Many of the families who vanished
- 11 within S-21, really their only offense against the
- 12 state was to be related to somebody who had been
- denounced by another prisoner who had been tortured.
- 14 So you can imagine that within this group of over
- 15 12,000 people, there were many, many innocent people
- 16 who had done absolutely nothing at all other than to
- 17 be related by somebody who had fallen out of favor
- with the regime, often because they had been
- 19 denounced by somebody who had been tortured. So
- that's the very, very brief factual background.
- 21 At trial, Duch was found guilty of the
- 22 crime against humanity of persecution. The other
- 23 crimes that had been charged in the closing order in
- 24 the indictment were extermination, encompassing

- 1 murder, enslavement, imprisonment, torture, including
- 2 rape and other inhumane acts. Those were subsumed
- 3 within the charge of persecution. He was also found
- 4 guilty of a number of grave breaches of the Geneva
- 5 Convention.
- Now, Duch himself appealed on the
- 7 issue of personal jurisdiction. The personal
- 8 jurisdiction of the court is such that it was
- 9 established, and I'm reading now from Article 2 of
- 10 the law on the establishment of the court: "To bring
- 11 to trial senior leaders of Democratic Kampuchea and
- those who were most responsible for the crimes and
- 13 serious violations," et cetera, including of
- 14 Cambodian law.
- 15 And one of the things that was
- mentioned at the start by one of the speakers
- 17 essentially describing all of these courts as
- 18 international courts, the ECCC actually is a domestic
- 19 court. It was established within the domestic
- 20 structure of the Cambodian system. It's often
- 21 described as an internationalized domestic court,
- 22 which is a bit of a mouthful, but probably represents
- 23 the reality more than describing it as an
- international court. As I say, we also have

- 1 jurisdiction in respect to Cambodian domestic
- 2 criminal law.
- Now, there is some background that I
- 4 need to give you on this because it's probably an
- 5 area that the judgment does not entirely satisfy. At
- 6 the beginning of the trial, in accordance with the
- 7 normal practices of all the international courts, the
- 8 accused are given the right to make jurisdictional
- 9 challenges.
- 10 And at the beginning of his trial,
- 11 Duch did not make such challenge, but he was and his
- 12 counsel were asked, "Do you propose to make any
- jurisdictional challenges, including challenges to
- the personal jurisdiction of the court?" And the
- answer was no, he did not intend to challenge the
- 16 personal jurisdiction of the court.
- 17 The trial proceeded. It was, in
- 18 essence, a guilty plea. Although it being a civil
- 19 law trial, a lot of the evidence was heard and
- 20 challenged.
- 21 And then at the end of the trial, he
- 22 essentially made challenge to the personal
- jurisdiction of the court, saying, "Okay, yes, I'm
- 24 responsible, but I'm actually not within the personal

- 1 jurisdiction of this institution because I'm not
- 2 senior nor one of those who are most responsible."
- 3 And within the trial judgment, the
- judges simply said, "Actually, you're too late. You
- 5 were given the opportunity at the beginning of the
- 6 trial, and it's too late to raise it at the end.
- 7 But, in any event, we will examine this issue and we
- 8 find you to be one of those most responsible even
- 9 though you are not one of those who are most senior."
- 10 So that is some of the background to that particular
- 11 issue.
- 12 Now, in essence, what was found by the
- Supreme Court chamber is that the court essentially
- 14 has jurisdiction over really two categories; first of
- 15 all, senior leaders who are most responsible, and
- 16 then others who are not senior leaders, but are most
- 17 responsible.
- 18 But they also found that, in essence,
- 19 the issue of personal jurisdiction was
- 20 nonjusticiable, that, in essence, it was a matter of
- 21 discretion for the co-prosecutors and the
- 22 co-investigating judges and, in essence, could not be
- 23 examined by the Trial chamber or by the Supreme Court
- chamber.

1 Only -- the only exception to that was 2 instances essentially of bad faith, and that may -that may be an issue that's subsequently examined in 3 3 and 4, but we'll wait to see about that. 5 So, in essence, his appeal was 6 dismissed. Now, the OCP, we appealed a significant 7 number of issues, which I won't have time to address all of them, but as David has said, the most 8 9 important were the following: We argued that the Trial chamber had 10 erred in subsuming all of these crimes against 11 12 humanity within the persecution charge, and our other 13 main ground of appeal is that the Trial chamber had erred in respect of sentencing. 14 15 At trial, at the end of the trial, in 16 the Trial chamber's determination, Duch was sentenced 17 to a period of 35 years, reduced to 30 years, as a result of a period of illegal detention under the 18 jurisdiction of the Cambodian government. I think it 19 20 was a period of about eight years and he was given 21 five years for that. He had already served a period 22 of 11 years by the time we got to the Trial chamber 23 judgment, so he ended up with a sentence of 19 years. 24 Now, you can imagine within a

- developing country like Cambodia where virtually
- 2 everybody is linked in some way to a victim of the
- 3 Khmer Rouge regime, people were absolutely horrified
- 4 by the fact that this man had received 19 years
- 5 imprisonment for over 12,000 victims. And it was
- 6 very difficult, I found it very difficult trying to
- 7 explain to public gatherings why he had only received
- 8 19 years of imprisonment.
- 9 But what I had welcomed at the time
- 10 was the fact that the Trial chamber, which included
- 11 Cambodian judges, had determined that there had been
- 12 a period of illegal detention, because this was
- illegal detention essentially under the direction of
- the prime minister.
- And, as you well know, in Cambodia
- 16 there are many problems with the way Cambodian judges
- 17 essentially exercise their duties. There are many
- 18 allegations of government interference and patronage
- of judges. So for Cambodian judges to make this kind
- of independent determination was something that we
- 21 welcomed very much.
- 22 On appeal, we argued that the Trial
- 23 chamber had given far too much weight to mitigating
- 24 circumstances and had not given enough weight to

- 1 aggravating factors. We emphasized the exceptional
- 2 gravity of the crimes, which we submitted neutralized
- 3 any mitigation that existed. This was a decision
- 4 that I made after I'd arrived at the court. We
- 5 submitted that the only appropriate punishment was
- 6 life imprisonment, and we submitted that that life
- 7 term should be reduced to a single term of 45 years
- 8 to take into account the period of illegal detention
- 9 under the Cambodian government.
- 10 We also argued that if there were any
- 11 mitigating circumstances -- and at appeal I argued
- that, frankly, because of the gravity of the crimes,
- any mitigation reached a vanishing point -- that the
- 14 minimum term that he should receive was between 40
- and 45 years.
- The Supreme Court chamber in its
- judgment gave a life term with no reduction for
- 18 either the period of illegal detention or any
- 19 mitigating circumstances. They adopted the
- description that we had given on appeal of the S-21
- 21 security camp as a "factory of death."
- I was personally obviously
- 23 disappointed that they did not give any credit for
- 24 the period of illegal detention. There was a

- 1 significant outcry from the nongovernmental
- 2 organizations.
- In essence, the reason given by the
- 4 majority of the judges -- there was a dissent by two
- 5 international judges -- was that it was not the
- 6 Extraordinary Chambers that was responsible for this
- 7 period of illegal detention; thus, they could not
- 8 give a remedy. I'm not sure I entirely agree with
- 9 that reasoning, particularly when you bear in mind
- 10 what I said a moment ago, that the ECCC is actually
- 11 part of the domestic structure. It's very different
- to the Rwanda situation where it's an international
- 13 court trying to give remedy for a domestic abuse.
- 14 They also concluded that it was not an
- abuse of process that he was detained illegally for
- 16 that period of time. And I also wonder how they came
- 17 to that conclusion. We don't yet have a written
- 18 judgment. Everything I'm saying is based on the oral
- 19 judgment of the court. Maybe that issue will be
- 20 fleshed out. He was, thank goodness, given 13 years'
- 21 credit for time served, and, as a lifer, he will be
- 22 eligible to apply for parole in seven years' time,
- the 20-year mark.
- 24 Briefly, I'll talk about the civil

- 1 parties. As you know, the ECCC is a court based on
- 2 French civil law, so we have victims who are civil
- 3 parties who are parties to the proceedings. The
- 4 primary issue that really arose on appeal were those
- 5 individuals who were not direct victims themselves,
- 6 so not survivors of the camp, but who were indirect
- 7 victims, and, of course, there are hundreds of
- 8 thousands of indirect victims of differing degrees
- 9 living in Cambodia, relatives of people who were
- 10 victims of the regime, in this particular case, those
- 11 people who perished within the S-21 security camp.
- 12 At trial in the Trial chamber
- 13 judgment, the Trial chamber confirmed that in order
- 14 to be an indirect victim; in other words, if you were
- related to somebody who died as a result of Duch's
- 16 crimes in S-21, you had to show special bonds of
- affection or dependence, and this essentially limits
- 18 how far removed you can be as a family member, so you
- 19 have to be really within the immediate family of a
- victim to make a claim as a civil party.
- 21 The Supreme Court chamber approved of
- 22 that reasoning. One of the problems -- and I'm
- 23 almost done, David, really, just one more minute.
- One of the difficulties that arose was that there was

- a two-part approval process to be admitted as a civil party. So the Trial chamber in 2010 made an initial
- 3 determination on whether individuals could be civil
- 4 parties based on quite a low threshold.
- 5 Then at the end of the judgment, they
- 6 made another determination and re-examined all of the
- 7 evidence to decide whether or not somebody was
- 8 qualified, whether or not they could show these
- 9 special bonds of affection and dependence with the
- 10 direct victim. And, unfortunately, again, much as a
- 11 result of the fact that we're developing -- we're
- dealing with a developing country with fairly low
- levels of education, and, actually, to be sympathetic
- 14 to the victims, fairly low levels of support, so
- people who were admitted during this first phase of
- 16 consideration ended up falling out on the judgment.
- 17 And you can imagine people 30 years
- 18 later, especially when it was an immediate relative
- 19 like a brother or a sister or a father or a mother,
- suddenly being told, "Well, sorry, you actually
- 21 haven't established your claim properly before the
- court," there were many people that were extremely
- 23 upset, and I recall scenes outside the courtroom
- 24 which were very distressing.

1 And the Supreme Court chamber 2 addressed that issue and found that the Trial chamber hadn't communicated this process effectively to the 3 civil party community and allowed people to present 5 further evidence during the appellate process, 6 uplifting the evidence that they had originally 7 offered to establish their claim, and a number, I think it was another nine civil parties were 8 9 admitted. I think, as I say, overall for all of 10 the criticism that the court gets, I mean, I'm sure, 11 12 you know, you read about it every day -- I've given 13 up reading newspapers -- I think it was a good result. I think it satisfied the victim communities. 14 15 I've been criticized by NGOs for essentially reacting 16 to public outcry. I don't see any problem with that 17 at all. I think that's what prosecutors do. It's a matter of public policy that victims' needs should be 18 19 addressed, you know, within the boundaries of law and 20 procedure of the court. 21 I certainly agree that there should 22 have been some kind of consideration of this period 23 of illegal detention. I think that's a shame because

one of the other functions that we have in Cambodia

- 1 is to try and build capacity within the domestic
- 2 legal system, but I need to wait to read the final
- 3 written judgment to examine the reasoning that was
- 4 given for that particular decision, and, indeed, as
- 5 I've said, two international judges dissented and
- 6 stated that he should have been given a remedy for
- 7 that period of illegal detention.
- 8 Thank you, David.
- 9 MR. SCHEFFER: Thank you very much, Andrew.
- 10 You know, first I'm going to apologize to Iain
- 11 Morley. We are coming to you, Iain. It is going to
- happen.
- First I'm going to jump to Mark
- Harmon, if I may, who has also been very patient, and
- ask him to describe to us, I think, sort of the
- 16 perspective within the prosecutor's office of the
- 17 capture of Ratko Mladic and of Mr. Hadzic last year,
- the last two indicted fugitives of the Yugoslav
- 19 Tribunal, and the importance of their arrival at The
- 20 Hague, and I'd also like him to comment on the denial
- of the severance motion in the Mladic case.
- 22 Mark?
- MR. HARMON: David, thank you. Of course,
- 24 when Ratko Mladic and Hadzic were arrested, there was

- 1 euphoria in the tribunal, as you can well imagine.
- When I started at the tribunal in 1994, there were
- 3 few resources. We all -- it was a labor of love. We
- 4 labored in hope that one day we would be able to have
- 5 arrested and prosecute and try to conviction the
- 6 people we had indicted.
- 7 The situation in which we worked was
- 8 we had no police to make arrests, we had the Federal
- 9 Republic of Yugoslavia and Serbia, hostile to the
- 10 tribunal and noncooperative. We had Croatia that was
- 11 nominally cooperative as long as one of the accused
- 12 was not a Croat. So we had a lot of difficulties in
- 13 terms of expecting that we would arrive at the point
- 14 where we arrived with the arrest of Mladic and
- 15 Hadzic.
- 16 One of the implications, of course, of
- their arrest is the impact on the completion
- 18 strategy, because we had an unfortunate convergence
- 19 of having two of the biggest defendants arrested at a
- time when we were seriously downsizing, and that had
- 21 huge staff implications. I won't comment more on
- that, maybe it will it be a subject of discussion
- 23 later.
- One of the significant things about

- 1 the arrest of Hadzic and Mladic is we at the Yugoslav
- 2 Tribunal indicted 161 people and we arrested 161
- 3 people, or with the exception of some deaths -- I see
- 4 David Ray shaking his head -- there were some people
- 5 who died. But, ultimately, everybody who had been
- 6 indicted met some form of justice, whether it was
- 7 Divine justice --
- 8 (WHEREUPON, there was laughter.)
- 9 -- or whether it was Yugoslav justice,
- 10 they met justice, and it's the first tribunal in
- 11 history that had a hundred percent success rate in
- terms of its arrests and justice being delivered.
- Now, let's talk about the Mladic
- 14 severance motion. Now, this was a motion that was
- filed after I left, so I had to read it the other day
- and had to read the decision, but I understand the
- 17 decision. And let me share it with you.
- 18 Mladic was indicted for four separate
- 19 crime bases: the crimes that were committed at
- 20 Srebrenica, the crimes that were committed in
- 21 municipalities in Bosnia and Herzegovina, crimes
- 22 committed at Sarajevo, and crimes in relation to the
- 23 taking of UN hostages.
- The prosecution -- and let me just add

- 1 that Mladic is somebody when he was arrested who was
- in bad health. I'm not sure -- I can't give you a
- 3 health update, but he may still remain in some --
- 4 there may be some health concerns.
- 5 But the prosecution then sought to
- 6 sever the four crime bases into one trial involving a
- 7 prosecution of Mladic for the crimes committed at
- 8 Srebrenica and have a second trial with the three
- 9 remaining sets of crimes in a second trial.
- 10 The prosecution asserted the following
- in terms of its motion, its application for
- 12 severance: Separate trials would maximize justice
- for the victims, would not prejudice the accused, the
- trial, the separate trials, could be managed more
- efficiently, and then it used some cryptic language.
- 16 It said severing the second indictment would better
- 17 meet, quote, "unforeseen contingencies," close quote,
- 18 should Mladic's health deteriorate. And, finally,
- 19 they asserted that a severance was consistent with
- 20 the Rules of Procedure and Evidence.
- 21 As you can imagine, the defense
- 22 vigorously opposed the application for severance. It
- 23 said essentially that Mladic would not have adequate
- 24 time to prepare for the second trial because he would

- 1 be engaged in the first trial, and that would --
- 2 because of the limited resources that were available
- 3 to him, it would disadvantage him.
- 4 He also asserted that denying -- it
- 5 would affect his ability to present his defense
- 6 effectively because the events in the other related
- 7 areas would have to be introduced during his
- 8 Srebrenica trial in order to make sense out of the
- 9 Srebrenica crimes, what took place. He also asserted
- 10 that there would be a repetition of witnesses who
- 11 would have to come in the cases. For example, a
- 12 witness would come and describe who he was and what
- 13 his authorities and competencies were in one trial,
- 14 and the witness would have to be recalled in the
- 15 second trial.
- 16 He also asserted that it would take
- 17 him more time with two trials because he would be
- working on his pre-trial preparations at the same
- 19 time he was defending his active trial, and that
- 20 would slow down the process, the result of which
- 21 would make the trial less efficient.
- Now, the Trial chamber had to balance
- 23 the competing allegations. The Trial chamber
- rejected the prosecution's motion for a severance,

- 1 and it found that there would be prejudice to Mladic
- if the cases were severed, it could render the trials
- 3 less manageable and efficient, and the two trials
- 4 would unduly burden the witnesses who would be called
- 5 in both trials.
- 6 That is essentially the brief version
- 7 of what the decision was, and in that opinion as
- 8 well, the Trial chamber chastised the prosecution for
- 9 being cryptic, essentially. It said that it would
- 10 not consider Mladic's health as a factor since no
- information on his health had been presented to the
- 12 Trial chamber; there had been no medical reports
- 13 presented.
- 14 It said if unforeseen circumstances
- meant that it's better to conclude with a judgment of
- 16 conviction or acquittal in at least one smaller
- 17 trial, it should have argued the point directly and
- 18 not cryptically.
- 19 And it said -- finally, it said that
- 20 if the underlying motion, the basis for the
- 21 underlying motion, was the health concerns and
- 22 situation of Mladic, it should have made detailed
- 23 submissions with medical records to support the
- submissions. That, in essence, is the decision in

- 1 why the severance motion for Mladic was denied.
- 2 MR. SCHEFFER: Mark, can I just ask you, do
- 3 you have any personal opinion about whether that was
- 4 a wise judgment by the chamber?
- 5 MR. HARMON: Well, my personal opinion is I
- 6 can agree with it. I mean, the defense said, "We're
- 7 ready, we will be ready to manage all the cases at
- 8 once." I do understand, having worked many witnesses
- 9 over my career, that having to have their lives
- 10 disrupted time and time again is a burden, and I
- 11 frankly think that the Trial chamber was correct in
- 12 terms of assessing the burden on the defense in terms
- of having to manage a case for pre-trial when the
- 14 pre-trial is a very onerous set of obligations,
- managing a pre-trial case at the same time you're
- 16 running a case. So, yes, I think that the
- 17 decision -- I agree with the decision, frankly.
- 18 MR. SCHEFFER: Now, hang on just one moment,
- 19 Iain, because I know this issue of severance touches
- 20 many chords with several people, and if I could just
- 21 solicit very, very short comments, I'm wondering
- 22 whether Caroline might have anything to say about
- 23 severance? Did you -- Caroline, did I see you
- leaning over or not? No?

1 And I know, Andrew, you want --2 Caroline, did you have something that you wanted to briefly say? No? 3 Okay. Andrew, I know severance is a 5 big issue on your docket. 6 MR. CAYLEY: Yeah. It's actually interesting 7 listening to what Mark says because all of the 8 reasons that they've given why, you know, they reject 9 it, the severance, are actually, you know, many of the reasons why, you know, we were urging the court 10 to have a more expansive first indictment. 11 12 I mean, one of the arguments we 13 actually put forward, in essence -- what has happened just briefly, the background to it: In case 2, 14 15 because of the size of the indictment, the court has 16 severed the case in particular because of the size of 17 the indictment and the age of the accused and the fear that if we tried the whole case in one go, we 18 19 will lose accused along the way. 20 So chronologically in terms of all of the crimes that were committed, the first major crime 21 22 was the forced displacement of the Cambodian 23 population from city centers, including Phnom Penh,

the capital, and, in essence, what the court has done

24

- is it's stated that there will be a series of
- 2 minitrials, and the first minitrial will include all
- 3 of the linkage evidence, so all of the evidence
- 4 linking the accused to all of the crimes within the
- 5 indictment, but the only crime or crimes that will be
- 6 addressed is the forcible transfer from Phnom Penh
- 7 and the murders that were associated with that
- 8 forcible transfer, which, on a factual basis, is
- 9 actually linked to individuals from the previous
- 10 regime, the Lon Nol regime, that preceded the Khmer
- 11 Rouge regime, who fled with the rest of the
- 12 population during the forced displacement, and these
- people were pulled out from the columns and murdered.
- 14 And one of the difficulties I had with
- this is how can you hear all of the linkage evidence
- 16 for all of these minitrials, come to a determination
- only on the forcible transfer, and then transmit all
- of that evidence into the second minitrial? I
- 19 actually don't see how that can be done if you look
- at all of the jurisprudence of all of the courts.
- 21 There's no mechanism, particularly where it involves
- acts and conducts of the accused, and there's been no
- answer from the bench as to how we're actually going
- 24 to do this.

1	Secondly, the issue, particularly in
2	these cases in Cambodia where they're 30 years old,
3	where we're going to be calling witnesses back time
4	and time again simply because witnesses, as you know,
5	in these trials, they often can address more than one
6	particular crime. So they will come in and talk
7	about forcible transfer, but they can actually talk
8	about experiences in a security camp in the Northern
9	Zone. We can't ask questions about the crimes
10	concerning the security camp in the Northern Zone, so
11	we've actually got to bring them back.
12	So whilst at the time I understood
13	that there needed to be some form of severance
14	because of the age of the accused, my recommendation
15	was, bearing in mind that the donors are sick and
16	tired of this court and I don't think there will be a
17	series of minitrials, I think this will be the only
18	minitrial that actually takes place, was that we
19	should include within that first minitrial at least
20	one security camp, one forced labor site. That still
21	doesn't address the issue of genocide or the sexual
22	violence crimes, but at least it gets to the most
23	serious crimes that we're dealing with in Cambodia.
24	Now, the door is still open. I've

- 1 been back twice to the court, they've rejected me
- twice, but they've left the door open to include more
- 3 crime sites within this first minitrial. So we
- 4 simply wait and see.
- 5 But I do believe, unfortunately, that
- 6 the Trial chamber has created an extremely complex
- 7 situation here, let alone an appeal in the first
- 8 case. I mean, they're saying that we can actually
- 9 move to the second trial while the first appeal is
- 10 pending, or that there will be a consolidated appeal
- of all of these minitrials at the end. But I've not
- 12 been given a road map, nor do I really know the route
- myself as to how we're going to do this.
- MR. SCHEFFER: Yeah. Very interesting,
- 15 Andrew.
- 16 Diane, hold your thought for a moment.
- I want to go to Iain Morley, who has
- 18 been extremely patient, and, frankly, he is our host
- 19 today, so we owe him everything, absolutely
- 20 everything.
- 21 Iain, in the year 2011, this court
- 22 rendered a decision on the crime of terrorism, and
- 23 the late Judge Cassese was deeply involved with that
- decision, and we honor him today. He's someone I

- 1 knew for 20 years. In fact, you know, he -- just to
- 2 tell you one anecdote.
- 3 The first day that Madeleine Albright
- 4 and I arrived at the Yugoslav Tribunal in January of
- 5 1994, there were only a couple of people in the
- offices, one was Judge Cassese and the other one was
- 7 Graham Blewitt, and they took us down these long
- 8 hallways of the Yugoslav Tribunal, totally empty, and
- 9 they -- Judge Cassese turned to Madeleine and me and
- 10 said, "I must fill these offices." And that started
- our journey of how do we do that, how do we second
- 12 people, and, of course, you see Mark Harmon sitting
- in front of us here today.
- 14 Iain, could you talk to us about this
- 15 fascinating decision on the crime of terrorism?
- 16 MR. MORLEY: Thank you very much, David, and,
- 17 yes, everybody is very welcome to the STL. I hope
- 18 you enjoy the Blue Room here.
- 19 First of all, a word about Judge
- 20 Cassese, if I may. What a great loss in last year --
- MR. SCHEFFER: Um-hum.
- MR. MORLEY: -- in October. It is a tribute,
- 23 I think we would all agree, to Judge Cassese that he
- 24 worked up until ten days before he passed, and that

- 1 is a reflection of his commitment to the work that he
- 2 had been doing over the previous 15 or 16 years in
- 3 The Hague, and, of course, throughout his time as an
- 4 academic before then, a man of enormous energy and a
- 5 lively mind who has been at the heart of so much what
- 6 has been international criminal law. He is a great
- 7 loss, and I think I say nothing unsurprising when I
- 8 say it was a terrible shock. It wasn't anticipated
- 9 that he was so ill, and he is sorely missed.
- 10 With regard to the crime of terrorism,
- 11 you may all be aware that in January of 2011, there
- 12 was a hearing in the Appeals Court here to consider
- 13 the parameters legally of what may take place in
- 14 courtroom proceedings at the STL.
- There is a provision under the rule,
- rule 176bis, which allows the Pre-Trial judge to
- 17 refer to the Appeals chamber questions of law and to
- 18 seek the guidance of the Appeals chamber as to what
- 19 the law is here at the STL. And the reason for
- 20 making that reference is -- it is obvious now. He
- 21 was in the business of considering an indictment
- 22 application, and he required assistance as to what
- 23 the applicable law was because under our statute, we
- 24 apply the Lebanese law primarily.

1	We are required to apply not
2	international law as is more common at the other
3	tribunals, but here it is domestic Lebanese law.
4	And, of course, the question arises: Is there a
5	conflict of any sort with regard to international law
6	norms, or are there any lacuna in the domestic law
7	which can be filled by reference to international
8	law?
9	And where there is a conflict, where
10	there are lacuna, what should be the prevailing
11	approach? To apply domestic norms? To apply
12	international norms? Or to apply essentially the
13	principle everything should be resolved in the favor
14	of the defendant?
15	And, as a result of the rule 176bis,
16	questions were referred to the Appeals Court for
17	consideration. There were a lot of questions, one of
18	which was what is terrorism internationally? What is
19	it we are dealing with as a crime here at the STL?
20	Now, this was an interesting area because, firstly,
21	there was the issue of motive, and, secondly, there
22	was the issue of lots of different conventions and
23	treaties have mentioned terrorism, but nowhere has it
24	been defined internationally.

1	And it was apparent that Judge
2	Cassese, lively of mind as he has always been, was
3	curious to see whether or not terrorism might be
4	definable internationally for the benefit of the
5	international community. So the 176bis application
6	became, to some extent, an opportunity to consider
7	this.
8	There were other questions as well,
9	but on a narrow issue of terrorism, we know that one
L 0	of the areas that required consideration was do you
1	have to prove a political motive in order to show
L2	that a crime is a crime of terrorism? And there was
13	something of a debate about this because there had
L4	been writings, not least from Judge Cassese, that
15	political motive is something that one would look for
L 6	when looking at terrorism, and there was an argument
L7	that it may not be necessary.
L8	And in the end, the judgment which was
L9	rendered on the 16th of February of 2011 found that
20	establishing a political motive may not be necessary
21	It could be contextual, it could be part of the
22	circumstance of what has happened, but it is not a
23	necessary element that needs to be proved in order to

establish that a crime is terrorism.

1	Instead, the essential features, and
2	I'm looking now at part of the judgment which was
3	rendered, the notion of terrorism to be applied by
4	the tribunal consists of the following elements: The
5	volitional commission of an act through means that
6	are liable to create a public danger and the intent
7	of the perpetrator to cause a state of terror, and
8	these are the essential elements, with other features
9	as well, which were finally settled upon as what
10	would be the crime of terrorism.
11	And for those of you who may have seen
12	the redacted indictment which appears on the web
L3	site, you will know that the crimes which are faced
L4	by the four accused are conspiracy to commit a
15	terrorist act, committing a terrorist act,
L 6	intentional homicide, and attempted intentional
L7	homicide.
18	So you will see that there is a wealth
L 9	of legal material which will be considered in due
20	course by the trial process, and it all began with
21	the decision of the Appeals chamber to convene a
22	hearing in January with a decision in February as to
23	what the relevant law is. It's a 156-page judgment.
24	It deals with a variety of other

- 1 issues. It deals with the relevance of cumulative
- 2 charging and plurality of charges, it deals
- 3 additionally with modes of responsibility, it deals
- 4 additionally with what are the elements of
- 5 intentional homicide, what are the elements of
- 6 attempted intentional homicide, what are the elements
- of conspiracy, and, as I've mentioned earlier, it
- 8 also deals with what is terrorism. It's a
- 9 substantial learned piece of work, and you're all
- 10 recommended to read it.
- I hope that helps, David.
- 12 MR. SCHEFFER: Iain, it does. Could you just
- briefly update us on the issue of trials in absentia?
- 14 It would just be, I think, useful to get an update on
- 15 that.
- MR. VIDEOGRAPHER: Hold your thoughts. We're
- 17 changing the tape.
- 18 (WHEREUPON, Disk 2 ended.)
- 19 MR. SCHEFFER: Caroline, I'm going to come to
- you very -- just in a second, and then we're going to
- 21 start the cir -- cycle again.
- Okay. Let's continue, if I could
- 23 bring everyone to order.
- Iain, could you just give us an update

- 1 on the issue of trials in absentia before the Special
- 2 Tribunal for Lebanon?
- 3 MR. MORLEY: Yes. Certainly, David. There is
- 4 a provision within the rules at the Special Tribunal
- 5 for Lebanon to hold trials in the absence of accused,
- 6 and a decision was rendered earlier this year that
- 7 there will be a trial in absentia in respect of the
- 8 indictment, which you can all see, as I say, in
- 9 redacted form on the web site, relating to four
- 10 absent defendants, whose names you will all know:
- 11 Ayyash, Badreddine, Oneissi, and Sabra.
- 12 There was an argument in November of
- 13 2011 -- about three and a half months before the
- 14 final decision to proceed in absentia, there was an
- argument in November of 2011 as to giving the
- 16 Lebanese more time to effect the arrest warrants
- 17 which flowed naturally from confirmation of the
- 18 indictment, which took place at the end of June of
- 19 2011. There was an argument that if they had more
- 20 time, they might lift somebody, or, at the very
- least, it may be of some assistance to get more
- 22 information about what are the difficulties in
- 23 Lebanon of effecting arrests.
- Now, for those of you who have been

- 1 following this interesting and erudite place, the
- 2 Special Tribunal for Lebanon, you will know that the
- 3 four defendants are said on the face of the redacted
- 4 indictment to be associated with a -- an organization
- 5 in Lebanon called Hezbollah.
- 6 For those of you who know anything
- 7 about the way things work in Lebanon, it's not very
- 8 easy to arrest members of Hezbollah. That doesn't go
- 9 down very well in their neighborhoods, and it's been
- 10 made perfectly plain that the organization, which is
- 11 political, not just military, it is a very
- 12 sophisticated political organization which has great
- influence over the social circumstance of many
- 14 members of the Shiite community in Lebanon.
- In order to effect arrests, one
- 16 essentially would need to go into areas which are
- 17 controlled by this particular organization, and you
- 18 basically need their permission to be in those
- 19 environments. And they have made it plain through
- their leadership that they don't wish to cooperate
- 21 with any arrest procedure, and, as a consequence of
- 22 that, it has been, to put it in its at least
- dramatic, difficult to effect the arrest warrants.
- Now, that became apparent to their

- 1 Honors sitting in the Trial chamber who were -- had
- 2 referred to them the issue as to whether to proceed
- 3 in absentia, and, as a result of what they learned in
- 4 material placed before them from Lebanon, a decision
- 5 was taken to proceed in absentia.
- Now, what does that mean? Well, we're
- 7 not entirely sure. There is going to be a trial with
- 8 no defendants. The last time that happened was when?
- 9 Does anybody have the answer to that? There is an
- 10 answer.
- 11 MR. POWDERLY: Martin Bormann.
- 12 MR. MORLEY: Martin Bormann. Well done, Joe.
- 13 Thank you. I see Joe Powderly from Leiden University
- in the background there.
- 15 It was Martin Bormann during the
- 16 Nuremberg Trial of 1946, which, incidentally, lasted,
- 17 I think, about nine months, 22 defendants. You might
- 18 want to remember that, given how long some other
- 19 trials take.
- 20 Martin Bormann wasn't there at the
- 21 trial and was convicted in absentia, and, in fact,
- 22 sentenced to death in absentia. We don't entirely
- 23 know yet how the trial process will emerge, to what
- 24 extent the judges will be in control of the process

- 1 as distinct from counsel, as to what evidence will be
- 2 called, what defenses can be positively run.
- But we can say this: That as a result
- 4 of the decision to proceed to a trial in absentia,
- 5 there has now been an appointment of defense counsel,
- 6 and there are four defense teams in flagrante as we
- 7 speak, who are seized of various issues and features
- 8 of disclosure, and they are, of course, beginning to
- 9 file arguments and motions so that the proceedings
- 10 are slipping quickly now into litigation.
- 11 And they are distinguished counsel.
- 12 There's people from a long history of being involved
- in the international tribunals. So what we do know
- is that people who know what they're doing are here
- and they are about their business. How it will play
- out, we're not entirely sure. It is possible that
- 17 the trial in absentia would be a short process. It
- is possible it could be extremely long because
- 19 conceivably every notional defense can be run if you
- 20 have no instructions.
- 21 And it is also useful to perhaps
- 22 reflect on how the trial in absentia provision over
- in Lebanon is, generally speaking, regarded as a
- 24 formality, and it is a process which does not include

- 1 the active participation of the defense, so that it
- is not unusual -- well, let me start that again.
- 3 It is almost unheard of in Lebanon for
- 4 a trial in absentia process to result in an
- 5 acquittal. It is a formality which is generally done
- on the face of the papers.
- 7 But we are embarked upon a different
- 8 sort of exercise under the heading "Trial in
- 9 Absentia," and how that exercise actively plays out
- 10 as a matter of procedure, as a matter of arguments,
- as a matter as to what can properly be put forward by
- 12 the defense. We don't know yet, and we look forward
- 13 very much to getting stuck in, in the courtroom. I
- 14 hope that helps.
- 15 MR. SCHEFFER: Thank you very much, Iain.
- 16 I think Hassan, you wanted to have a
- short intervention, and then I want to turn to
- 18 Caroline.
- 19 MR. JALLOW: A brief one on the same issue.
- Of course, the ICTR and the ICTY statutes don't
- 21 provide for trials in absentia, and that is part of
- 22 our problem.
- 23 When you have a body of fugitives whom
- you can't arrest and you are losing your evidence,

- 1 the witnesses are dying, some are -- cannot be
- 2 traced, et cetera, what do you do, given that you
- 3 can't try them in absentia?
- 4 And what we did was to come up with
- 5 the approval of a plenary of judges with the new Rule
- 6 71bis, which allows the prosecutor to call his
- 7 witnesses in the absence of the accused person, have
- 8 them subjected to cross-examination for the purpose
- 9 of preserving the evidence. And we've gone through
- 10 that process in respect of three of our top
- 11 fugitives, but the door, of course, now has been
- opened by the judges who, under the Rule, grant
- similar applications to the defense for them to
- 14 preserve the evidence on behalf of the defense who
- is -- at large, one accused who is at large, and who
- 16 presumably has not given any instructions to defense
- 17 counsel. So you now have also then the defense
- 18 counsel leading potentially defense witnesses to
- 19 preserve their evidence.
- The judges have now had to restrict
- 21 the limits within which the counsel can do that. It
- 22 must be a kind of direct response to the evidence
- that had been laid by the prosecution for
- 24 preservation. But that's the way we've been trying

- 1 to address this problem of having to maintain our
- 2 cases, preserve our cases, given the fact that we
- 3 cannot have trials in absentia.
- 4 This being said, that is almost like a
- 5 trial in absentia, but it's not, because the judge
- 6 only confirms the testimony of the witness and
- 7 doesn't make any findings on credibility, on guilt,
- 8 et cetera. I thought that might interest you, too.
- 9 MR. SCHEFFER: Very interesting. Thank you,
- 10 Hassan.
- I want to jump to Caroline here, if I
- may. Caroline, the issue of exculpatory evidence
- reared its head in 2011, particularly in the
- 14 Government II judgment in the Rwanda Tribunal, as
- well as we even heard it this morning very briefly
- 16 mentioned indirectly with respect to the delay that
- took place in the year 2008 in the Lubanga trial, and
- 18 the judge noted that delay, and, of course, he was
- 19 talking about a big issue of exculpatory evidence
- when he made reference to that this morning.
- 21 Could you, from the defense side, just
- speak briefly about the importance of the issue of
- 23 exculpatory evidence, the role of the prosecutor in
- 24 delivering -- particularly at the International

- 1 Criminal Court where this issue has arisen a couple
- of times now, the duty to demonstrate due diligence
- 3 on the issue of exculpatory evidence.
- 4 MS. BUISMAN: Yes. Thank you. I'll do that.
- 5 I was hoping maybe at a later stage I could make some
- 6 comments as well on what has been said because --
- 7 MR. SCHEFFER: Sure.
- 8 MS. BUISMAN: -- I'm ultimately the only voice
- 9 for the defense, even though I have some people who
- 10 have definitely worked for the defense around me.
- On exculpatory, obviously we have two
- issues: There's the disclosure application on the
- prosecution, and the ICC goes a step further,
- 14 because, actually, the prosecution has the obligation
- 15 to investigate incriminating and exonerating
- 16 circumstances equally, which is a much, much, much
- 17 further step.
- 18 So on disclosure -- on the importance
- of exonerating evidence, well, I think it's quite
- 20 clear that this is really important, but,
- 21 particularly, for instance, in the Lubanga case, as
- you said, it's actually led to a stay, because there
- 23 was all this disclosure material that wasn't
- 24 disclosed to the defense because the prosecutor had

- 1 obtained it on an agreement not to disclose it.
- 2 Then you have these issues. If
- 3 there's exonerating evidence, what do you do? Well,
- 4 of course, in Lubanga, it is a particularly serious
- 5 situation because even the judges couldn't actually
- 6 look at it, so that's also why it led to a stay. And
- 7 eventually they came to a sort of agreement that at
- 8 least they could look at it and they could decide to
- 9 what extent this was material that if not -- if it
- 10 wasn't disclosed to the defense, it would have
- 11 actually led to unfairness.
- 12 We had the same problem, by the way,
- in Katanga, but we're always the second, so for us it
- doesn't blow up as much, same with the intermediaries
- and everything, but we've definitely had the same
- 16 issue. We had many, many documents that could not be
- 17 disclosed.
- 18 And eventually it all resolved itself,
- and I think now internally the prosecution has dealt
- with this problem, because in the beginning there was
- 21 definitely this -- yeah, they obtained a lot of
- 22 evidence through that manner, and I think after
- 23 Lubanga, that was sort of -- that stopped that
- 24 business, which is why it's good sometimes, I think,

- when the judges do something about this sort of
- 2 practice, because, I'm sorry, but I think at the
- 3 ICTR, particularly in the beginning, we've had real
- 4 issues with disclosure obligation, failure to
- 5 disclose.
- And it's only recently that the judges
- 7 really reacted strongly to it, and I think that's the
- 8 only way to make sure that the prosecution actually
- 9 will comply with this very important obligation. In
- 10 fact, in the Bizimungu judgment, they even said it's
- 11 equally important to disclose exonerating evidence as
- it is to investigate and -- to prosecute -- sorry.
- 13 As you probably are aware, in
- 14 Bizimungu, this actually led to an acquittal because
- they made it very clear in the case of Bicamumpaka,
- that on one issue, if not for the late disclosure,
- 17 they would have found that there was evidence to
- 18 convict him on. And, I mean, from the defense point
- 19 of view, I do agree with that judgment because it was
- very serious. It's two years too late, more than two
- 21 years too late, and it was directly important to one
- of the incriminating witnesses who otherwise they
- 23 would have believed. But then you see that this same
- 24 witness testifies in another trial and gives a very

- different account. This is obviously important, not
- just to the defense, but, generally speaking, to
- 3 international justice.
- 4 I think in the -- so this is --
- 5 there's been many, many cases where this has come
- 6 about, but this is obviously the most extreme
- 7 situation where it's actually led to an acquittal,
- 8 but if you look at the judgment, they -- they see no
- 9 other way at this stage. They couldn't recall him.
- 10 It's already -- I think by the time this came out,
- 11 this was already a year and a half after the case was
- 12 closed. Sorry. I mean, correct me if I'm wrong on
- 13 the exact time, so this was the only option
- 14 available.
- In the ICC, I think the pros -- this
- is actually the complaint in absolutely every case:
- 17 The defense complains that the prosecution does not
- 18 actually investigate exonerating circumstances
- 19 equally. I think that's more the problem than the
- 20 disclosure issue, apart from what I just said in
- 21 Lubanga. I do think that's resolved now. It's
- 22 definitely better than at the ICTR. I'm sorry to say
- 23 that. But, I mean, we do have an issue with this
- investigation of exonerating evidence.

1 Maybe it's not very realistic to 2 expect the prosecutor to look for evidence equally that sort of incriminates as well as exonerates the 3 person that they are actually prosecuting. I think 5 your mind-set -- I mean, when you actually prosecute 6 someone, you obviously, I hope, believe in his guilt, 7 otherwise, you shouldn't even be prosecuting him. So 8 I think from a common-law perspective, this is any 9 way a difficult merge. In civil law, this is also very much a civil law idea, and I thought this was a 10 really good idea to have someone more neutral, but, I 11 12 mean, maybe neutrality and prosecuting is not the 13 easiest match. But I do think up until today, this 14 15 has been a real failure, and I see -- and I'm very 16 happy to hear comments later -- we've seen it in the 17 DRC cases. People don't -- I mean, for instance, people from the defense side, they are not 18 19 interviewed. The prosecutor's never gone to Aveba, 20 which is where my client lives. I think that's the 21 first place you actually look for exonerating 22 evidence, also incriminating evidence, but they've 23 never gone there, so I think this is all -- again, 24 it's linked also to the problem that people don't go

- 1 enough to the fields because that's when you
- 2 actually -- that's where you start.
- 3 Kenya, well, this has been the big
- 4 issue also in the Kenya proceeding. All the defense
- 5 teams have complained that exonerating evidence was
- 6 not actually looked for, people were not being
- 7 interviewed. May I say, just generally speaking,
- 8 there are some -- at least this was the complaint
- 9 from the defense, that the investigations were not
- 10 fully completed.
- 11 And, for instance, in the case in
- 12 Sang, where the defense was of the view that if you
- 13 have a radio operator, he was a radio operator, where
- 14 do you start? You start at the radio station to find
- transcripts. But they didn't do that. Instead, they
- 16 relied on what witnesses had said. What we have
- found in terms of excerpts or transcripts have --
- actually, they only talk about positive things, so we
- 19 haven't actually seen any transcripts of what the
- 20 witnesses claim.
- 21 Another problem, I think, is -- and
- 22 this is a problem in Lubanga and Katanga, also
- 23 probably in every case, is not to check up -- not to
- verify your own witnesses, and so that's also how --

- 1 sometimes this is how the -- the defense can actually
- 2 perhaps find these documents themselves, and so it's
- 3 also not good for the prosecution because it may
- 4 undermine their own witnesses. So that's, I think,
- 5 what I have to say on that.
- 6 MR. SCHEFFER: Thank you, Caroline, and we
- 7 will certainly come back to you later for more
- 8 comments on what other people have said in response
- 9 from the defense perspective. I wanted to start to
- 10 recycle --
- 11 Andrew, did you want a two-finger
- intervention for one minute?
- MR. CAYLEY: Sorry. Just --
- MR. SCHEFFER: And, Diane, do you want one?
- MR. CAYLEY: Just very, very briefly on the
- 16 point that Caroline's been addressing, the
- 17 exculpatory evidence. This has been a problem that's
- 18 existed since 1995. I remember Mark Harmon and I
- spending the summer, I think, of '96, '97, going --
- 20 either '96 or '97, going through ECMM, European
- 21 Community Monitoring Mission reports, looking for
- 22 exculpatory evidence.
- Interestingly, all I wanted to do is
- 24 to give you the perspective of a court dealing with

- 1 international crimes based exclusively on the civil
- 2 law system. And although the ECCC has many problems,
- 3 it's almost eliminated the problem of exonerating
- 4 evidence. Why? Well, first of all, because the
- 5 investigation is done by an investigating judge who
- 6 is obliged under the law to examine and investigate
- 7 exonerating and incriminating evidence equally. And
- 8 because he's not part of the prosecution, he or she
- 9 can do that completely independently. Now, whether
- or not that really works in practice is another
- 11 question.
- 12 But more importantly, at the ECCC, and
- I believe this is the case in the civil law system,
- 14 at least in some civil law jurisdictions, the defense
- actually have access to the entire case file, which
- means that you don't end up in the situation that
- 17 often arose at ICTY where exonerating evidence exists
- for your case, but you don't actually know it's in
- 19 the system. And then suddenly it pops out and you
- 20 have to disclose it, and the defense inevitably makes
- 21 a huge fuss, as they should, that this wasn't
- 22 disclosed to them at the relevant time. So that was
- 23 the only observation that I wanted to make.
- 24 Thank you.

1 MR. SCHEFFER: Thank you. 2 Diane? MS. AMANN: I just wanted clarification from 3 Caroline. When you say that there isn't sufficient 5 verification of witnesses, are you referring to a 6 failure or a lack of corroborating witnesses' claims 7 by looking at documents or -- and the reason I ask is I'm wondering whether this is linked to the witness 8 9 proofing issue in any sense, or if you're really talking more about the investigatory stage. 10 11 MS. BUISMAN: No. I'm really talking about 12 the investigation stage, and I'll give you one 13 example, and this is actually something that came up in our trial. We have witnesses, they claim to be of 14 15 a certain age, which also happened in Lubanga, and we 16 found birth certificates that actually undermines 17 what they said, and, actually, now the prosecution in their closing brief have accepted the authenticity of 18 our documents. So they actually accept now that 19 20 their age was different to what they had initially 2.1 said. 22 They're still relying on their 23 mistruthful witnesses, so that's -- this is where we 24 may not agree, but we do agree on the authenticity of

- 1 the documents. And this is something -- the only
- 2 reason why this came out is because we actually went
- 3 out and investigated. Had we not found these
- documents, they would still have relied on these two
- 5 as child soldiers. So this is where I think it's a
- 6 very clear example that it's very detrimental to the
- 7 defense and to international justice.
- 8 MR. SCHEFFER: Thank you very much, Caroline
- 9 and Diane.
- 10 I would like to return now to Sara
- 11 Criscitelli from the International Criminal Court and
- 12 ask her about the experience the court had during the
- year 2011 with the referral by the Security Council
- of the Libya situation to the court, and whether
- 15 having looked back at the last year, if you could
- 16 describe to us what you saw as some of the advantages
- of that referral, perhaps some disadvantages that
- 18 emerged during the year, some difficulties, some
- 19 obstacles that might have been unanticipated but also
- 20 might have been better dealt with by the Security
- 21 Council during the year as a support arm of the
- 22 International Criminal Court.
- 23 If you could just sort of walk us into
- that referral and then try to identify some of the

- issues and problems that erupted during the year.
- 2 MS. CRISCITELLI: Okay. I'm not sure I
- 3 actually can. It's a complicated -- it's a
- 4 complicated question, and a lot of it is sort of
- 5 sensitive political kinds of issues. It's -- there's
- 6 always an advantage -- or I shouldn't say "always,"
- 7 we don't have an experience. There is an advantage
- 8 to having a Security Council referral to the extent
- 9 that that promotes cooperation.
- 10 If I can detour a little bit, and I'll
- 11 do it for just, like, 60 seconds, the prosecution
- doesn't have its own police force. It has
- investigators, but it doesn't really have authority
- 14 to enter into national jurisdictions and investigate.
- We do it with the consent and the approval of the
- state on which the evidence is located, and we're
- 17 bound by that.
- 18 So just as a quick example, we can't
- just go to radio stations in Kenya. We need the
- 20 consent of the Kenyan authorities. We have to make a
- 21 formal request for assistance, and the Kenyan
- 22 authorities have to approve it. So, you know, a
- 23 private defense lawyer has, oddly enough, a lot more
- leeway in terms of investigating than the prosecution

- does in this international context.
- Back to Libya, the Security Council
- 3 resolution obligates states to cooperate, and that is
- 4 always a plus, and that makes the availability of
- 5 assistance that much greater and certainly quicker
- 6 than the absence of an obligation by the Security
- 7 Council.
- Nonetheless, the Security Council
- 9 cannot guarantee that life will be safe for
- 10 investigators within Libya -- you know, it's great to
- 11 have a Security Council referral, but tell that to
- 12 Qaddafi's forces and see how far that gets you.
- 13 So the Security Council referral is
- both a plus because it provides something of
- assistance, and a little bit of a negative because
- there's political pressure and an assumption that
- 17 with the Security Council referral, you can get
- 18 what you need to get.
- 19 So the investigation was actually
- quite complicated because it is an active war zone,
- it's a country that doesn't particularly trust us,
- 22 either side wasn't all that willing or all that open
- 23 to trust, so the investigation itself, a lot of it
- had to be conducted extraterritorially, and the

- 1 resolution assists in that, but it doesn't solve all
- 2 of the problems.
- 3 MR. SCHEFFER: Can you -- just to follow up on
- 4 that, there's obviously now the complementarity
- 5 procedure and challenge with respect to Saif al-Islam
- 6 and al-Sanusi, the two surviving indicted, fugitives.
- 7 Can you describe to us, to the best of
- 8 your scope of, you know, freedom of speech here, how
- 9 that process is working out, because I know that
- 10 there's potentially perhaps some tension between
- 11 the -- I suppose it's the Pre-Trial chamber and the
- 12 prosecutor, about precisely how to exercise
- discretion on complementarity, or do I have that
- 14 wrong?
- MS. CRISCITELLI: Well, I -- all right. This
- is going to be tricky, and I hope whatever I say here
- doesn't go out, you know, like on camera to the
- 18 world. I have to figure out what is -- what's public
- 19 and what isn't.
- There is no complementarity challenge
- 21 yet. There's no -- the national transitional
- 22 authority has responded to the court in a way that
- 23 the court felt was inadequate. The -- is it NTC?
- NTA? whatever the acronym is -- will probably come

- 1 back to the court with something else. They
- 2 responded, asking for a delay to allow them to
- 3 proceed on their financial investigations and their
- 4 financial cases, or case, against Saif, and they
- 5 invoked the wrong statutory provision. So the
- 6 chamber essentially said, "You cited 99, and it
- 7 should have been 89" or, you know, whatever,
- 8 "therefore, what you said is invalid, so, you know,
- 9 hand him over." And the ball is back now in the
- 10 Libyan authority's court.
- It is a little bit complicated, I
- 12 understand that, because they don't actually have
- 13 physical custody of Saif, so their ability to
- 14 surrender him is a little bit limited, and it's not
- entirely clear yet who is in charge in Libya. We
- 16 know that Qaddafi is gone and that's about it.
- 17 Sanusi, I don't think -- you know,
- where he is, who has him, nobody seems to have
- 19 resolved that yet, so there's no Sanusi
- 20 complementarity issue. And as to Saif, it's very
- 21 complicated. It will sort itself out, but it hasn't
- yet, and, you know, if the chamber asks the Security
- 23 Council or reports to the Security Council to say
- 24 that Libya is not cooperative, that they change

- things, but it hasn't gotten that far yet.
- 2 So, it's -- I would like to think that
- 3 in Rome we had some anticipation of messes like this,
- 4 but I didn't. We're all sort of trying to figure out
- 5 how you deal with this. So, yeah, the Pre-Trial
- 6 chamber is a little bit irritated because they think
- 7 the Libyan authorities are essentially not being
- 8 cooperative, but it will work or not work, but it
- 9 just sort of has to play itself out.
- 10 It's a very, very complicated
- 11 political situation. So it's not that the
- 12 prosecution or the Libyan authorities are actually
- being defiant, it's just we're trying to figure out
- 14 how this actually works in this odd kind of
- 15 situation.
- MR. SCHEFFER: Thank you, Sara, very much.
- I would like to turn to Diane, if I
- might, on a very related issue that involves both
- 19 Libya and Sudan and Kenya, all three of those
- 20 situations, before the International Criminal Court
- 21 and how the African Union in the year 2011 has been
- 22 addressing all three situations, particularly Sudan
- and Kenya.
- Diane, could you tell us what, over

25

- 1 the last year, has transpired? Has the African
- 2 Union, shall we say, evolved in its perspective with
- 3 regard to the International Criminal Court, or are we
- 4 still today where we were a year ago in terms of the
- 5 African Union's relationship with the court?
- 6 MS. AMANN: Well, I think we're clearly not
- 7 where we were a year ago, in part because we have two
- 8 more situations in Africa since a year ago. As many
- 9 know in this room, the court has a terminology from
- 10 the statute of when it goes into a matter or a
- 11 country, it calls it a "situation," something of a
- 12 placeholder, waiting for actual naming of defendants,
- 13 at which point, there is a morphing into the word
- "case," although decisions in both the Kenya and the
- 15 Libya matters make clear that even the drafters of
- the statute didn't always get it straight between
- 17 "situation" and "case."
- 18 At this time last year, there was no
- 19 situation in Libya. I'm not sure we would have even
- 20 anticipated it. You remember the -- what has been
- 21 called the "Arab Spring" began in Egypt in January of
- 22 2011. It did not spread to Libya for another month,
- and there was quite a shock that the Security Council
- 24 referred the matter in Libya, in part because three

- 1 members of the permanent five members of the Security
- 2 Council are not members of the ICC, at least two of
- 3 them at various points in the last ten years have
- 4 been fairly hostile, and I would say that would be
- 5 China and the United States. Russia is no fan, but
- 6 it really hasn't voiced much opinion one way or
- 7 another. It hasn't been a player in the debate about
- 8 the ICC. So we get this referral.
- 9 At the same time, we see the
- 10 prosecutor willing to intervene in Cote d'Ivoire, all
- 11 right, where there was post-election violence of a
- 12 very serious nature. Eventually it sorts itself out,
- 13 the new president comes in, he renews the declaration
- 14 that the old president had made accepting the
- jurisdiction of the court, although CDI is not a full
- 16 member of court, and that acceptance resulted in the
- old president, Gbagbo, ending up in the jurisdiction
- 18 of the court.
- 19 That concentration of matters in
- 20 Africa in the last, say, two years or so, has given
- 21 rise to a critique that, to quote Jean Ping, who was
- 22 the AU point person on this, had been called
- 23 "discriminatory" and even "neocolonialist," that this
- 24 was yet again the Western powers creating and

- 1 maintaining and through things like Security Council
- 2 referrals, even pushing an Africa docket to the
- 3 exclusion of everything else. The court has another
- 4 eight or so preliminary invest -- examinations in
- 5 other continents of the world, but it has not moved
- on them. And in some cases, it has not moved at all
- 7 for a very long time.
- 8 The Palestine national authority's
- 9 request for the court to investigate the Gaza
- 10 bombings dates now to 2009, and there has been no
- 11 movement on that. It's a very difficult question
- about whether Palestine is a, quote, "state," using
- that word as the term of art as it occurs in the
- 14 statute of the ICC. And anyone who follows Palestine
- knows that it's now a state at UNESCO, but it's not a
- 16 state anywhere else in the international community,
- and it's really extraordinary to think that the
- 18 drafters of the ICC threw in the lap of the court the
- duty and responsibility to figure out whether an
- 20 entity like Palestine, or maybe one day Kosovo, is a
- 21 state within the meaning of the Rome Statute. But
- there it is. Others are in Honduras, Afghanistan,
- 23 Colombia, Korea, and a few other places.
- 24 So we've got this constant drumbeat,

- if you will, from people like Mr. Jean Ping,
- 2 supported by both politicians and responsible
- 3 academics, saying, "Why Africa? Why Africa? All
- 4 you're doing is looking at Africa." And I must say
- 5 that the Prosecutor's Office and the presidency of
- 6 the ICC failed for a long time to have any response
- 7 to that whatsoever.
- 8 The response of the current prosecutor
- 9 frequently was one or two words to the effect of "I'm
- 10 apolitical; it's not my choice. This is -- we take
- 11 the case where it takes us," et cetera. They were
- not really content-filled, reasoned explanations of
- 13 why this case and not the other.
- 14 That fed this description. It is
- unfortunate, I think everyone would agree, that not
- only has there not been movement into some of these
- other matters on other continents, but there hasn't
- 18 even been a disposition of the examinations with some
- sort of statement of why we decided perhaps not to go
- forward with the examinations. So there's not a lot
- of, if you will, the prosecutor's version of case law
- on what the criteria are for choices. All of that
- 23 feeds into the Africa trope.
- 24 That said, I think in the last half

- 1 year or so, the ICC establishment has made inroads
- 2 into that critique. You saw about midyear of last
- 3 year the media finally understanding that there were
- 4 two sides to that argument, at least. And so
- 5 suddenly you started seeing the media saying, "We
- 6 actually bothered to contact a spokesperson from the
- 7 court who had a response," all right?
- 8 So this is not so obvious. And the
- 9 response was, in various ways that evolved and, I
- 10 think, got some traction, was that the reason we're
- in Africa in addition to the very legalistic reasons
- of self-referral and -- and Security Council
- referral, which are lost on everybody but the people
- in this room, in addition to those things, there are
- 15 bad things happening in Africa, something like
- 16 two-thirds of the states in Africa are States
- 17 Parties. They want to be in the court, they want
- 18 international criminal justice.
- 19 The people that we're going after are
- 20 the people we think are most responsible for these
- 21 offenses, and we're doing it on behalf of the people
- 22 in Africa who are suffering from this, both in the
- immediate sense of having been enlisted as a child
- soldier, having been tortured, having had family

- 1 members killed, and in the more, if you will,
- 2 societal sense of seeing in instances, like
- 3 post-election violence, democracies crumbling even
- 4 before they get on their feet and simply having no
- 5 chance between election and election of actually
- 6 getting a government running, all right? So there
- 7 are reasons to be there.
- 8 Would it be nice to be elsewhere?
- 9 Yes. But it's not wrong to be here. And I think we
- 10 began to see that moving to at least people saying,
- "Well, gee, maybe I have to think about this issue
- more." Mr. Jean Ping was not re-elected to his
- position at the end of last year by the AU. He
- 14 almost lost to a South African woman who ran against
- 15 him.
- 16 Neither one commanded a plurality, and
- 17 the AU has basically kicked it until, I think, their
- next summit in June, all right? So that suggests to
- 19 me that within the AU itself, there is a rethinking
- among its member states of whether this critique is
- 21 something they want to advance.
- Now, it also must be said that the
- 23 fact that the new incoming prosecutor of the ICC is
- 24 herself a native of Gambia, as is Mr. Jallow, Fatou

- 1 Bensouda, that she was the top lawyer, held many of
- the top legal posts in her own country before
- 3 entering international criminal justice, including
- 4 the Minister of Justice, Solicitor General of Gambia,
- 5 before she moved into the international sphere, that
- 6 she helped negotiate the ECOWAS treaty, the regional
- 7 treaty of the Western African States, that she took
- 8 part in the ICC treaty negotiations, that she
- 9 represented her state in other treaty matters,
- 10 including African Union matters, has to have changed
- 11 the calculus somewhat. It is much harder if someone
- 12 with that background says, "We need to be in
- Cote d'Ivoire," and my read of it is that was largely
- 14 her case.
- And then she delivers the head of
- 16 state to the detention center here before we even
- 17 know as a public matter that the man has been
- indicted. That suggests to me perhaps the beginning,
- or at least the opportunity for a beginning, of a new
- 20 narrative in the sort of very old story that we've
- 21 been hearing in the last two years about Africa
- 22 versus the ICC.
- MR. SCHEFFER: Thank you, Diane, very much. I
- 24 would like to get to three more people before our

- 1 lunch break, which is just a little over ten minutes
- from now, and I'll just use my discretion here:
- 3 Fidelma, Mark, and Hassan. So I'm going to get to
- 4 those three before lunch.
- 5 Fidelma, very interestingly, with the
- 6 Special Court for Sierra Leone, again, you know,
- 7 we're awaiting the Charles Taylor judgment, but
- 8 during the year 2011, there was this interesting
- 9 episode of the defense seeking access or release of
- 10 U.S. government cables and bringing those into
- 11 evidence. Could you talk to us about the WikiLeaks
- 12 episode of the Special Court for Sierra Leone in
- 13 2011?
- 14 MS. DONLON: I can, and I'll also bear in mind
- that you would like to get to three of us before
- lunchtime, so I'll be as succinct as possible.
- 17 MR. SCHEFFER: Sure.
- 18 MS. DONLON: Just first broadly, the law, Rule
- 19 92bis of the tribunal allows a chamber to admit as
- 20 evidence information basically if it does not go to
- 21 the proof of the act or conduct of the accused, if
- it's relevant for the purpose for which it's been
- 23 submitted, and, finally, if its reliability is
- 24 susceptible to confirmation.

1 Basically the sequence of events, I 2 believe in December of 2010, the Guardian newspaper published a series of cables to -- I believe from --3 originating from 2009 from the U.S. ambassador in 5 Liberia to Washington, which had been picked up from 6 WikiLeaks. 7 And subsequently in January of 2011, the defense filed a motion before the chamber to 8 9 reopen on the basis of 92bis for the admission of the two WikiLeaks cables, and, in addition, I believe it 10 was an article from a Liberian newspaper called the 11 12 New Democrat that contained an apology by the UN --13 sorry -- the U.S. ambassador in Liberia to President Sirleaf Johnson (sic), the president of Liberia. So 14 basically in summary, that was the content of the 15 16 information that the defense requested the chamber to 17 admit. 18 In terms of basically timing, because 19 of the fact that these documents were only published 20 in December in the Guardian newspaper, ultimately the chamber held that it would not have been possible, 21 22 even with the exercise of reasonable diligence, for 23 the defense to put those documents forward in their 24 case-in-chief.

1	Now, moving to the point under 92bis
2	of the relevance of the documentation, and to
3	specifically read from the defense motion, the
4	defense put it to the chamber that "In terms of
5	relevance, the cables and the apology support the
6	defense position that the prosecution of Mr. Taylor
7	is, in fact, political, and his indictment was
8	deliberately selective. It will be recalled that
9	lead defense counsel submitted during the defense's
10	opening statement that Mr. Taylor was only indicted
11	and arrested because of the U.S.G.'s interest and
12	pressure."
13	Further in that paragraph, the defense
14	also put forward that "Mr. Taylor also testified that
15	the U.S. also attempted to oust him in furtherance of
16	U.S. commercial interests in the subregion."
17	Now, in response to that motion, the
18	prosecution argued that the U.S. cables, in fact,
19	refuted rather than supported the defense allegations
20	that the independence and impartiality of the Special
21	Court is compromised.
22	They also argued that the newspaper
23	article had, in fact, no relevance to the trial in
24	spite of the fact that it contained apologies an

- 1 apology, rather -- and, in addition, the OTP put
- forward that there was nothing, no evidence contained
- 3 in the documents that would support an argument that
- 4 the prosecution is in breach of the duties under
- 5 Article 15(1) of our statute, which effectively is
- 6 similar to the provisions in the other statutes of
- 7 tribunals, that the prosecutor is and will act
- 8 independently and not receive any instructions from
- 9 any governments.
- 10 Finally, I believe the prosecution
- 11 noted that it was not a selective indictment, that
- 12 Mr. Taylor was indicted pursuant to the discretion
- under Article 1-1 of our statute, which is the
- 14 mandate of the Special court to indict those most
- 15 responsible.
- 16 Finally, the outcome of the 92bis
- motion was that the chamber have agreed to admit the
- 18 two WikiLeaks cables that were contained in the
- 19 Guardian newspaper, but they did not agree to admit
- 20 the New Democrat article.
- 21 So effectively that's where it stands
- 22 at the moment. The information is admitted, but, of
- course, we have to remember that under 92bis, it's
- susceptible to confirmation, so the weight that's

- 1 given to this is a subject for deliberation by the
- chamber, and presumably we will see in due course the
- 3 final outcome.
- 4 MR. SCHEFFER: And just to clarify, Fidelma,
- 5 does that mean that while it's admitted into evidence
- 6 and relevant to the Charles Taylor case, correct --
- 7 MS. DONLON: Um-hum.
- 8 MR. SCHEFFER: -- that there's not an oral
- 9 hearing to that effect within the courtroom? In
- 10 other words, that evidence is not contested and
- 11 deliberated in a court proceeding. It's just a
- documentary piece of evidence for the court.
- 13 MS. DONLON: It specifically -- to what we're
- 14 referring to, yes, it's documentary evidence, and I
- 15 believe that the defense also indicated in their
- original motion that you weren't requesting any
- 17 witnesses. So it is documentary.
- 18 MR. SCHEFFER: I see.
- MS. DONLON: Yes.
- MR. SCHEFFER: So it may have some bearing on
- 21 the final judgment that we see from the Trial
- chamber; is that correct?
- MS. DONLON: That's a matter to be
- 24 deliberated. It has been --

- 1 MR. SCHEFFER: Exactly. Yeah.
- 2 MS. DONLON: The two cables specifically have
- 3 been entered into evidence, and, again, the test that
- 4 it's relevant for its purpose --
- 5 MR. SCHEFFER: Yes.
- 6 MS. DONLON: -- that was satisfied, so the
- 7 outcome is for the judges.
- 8 MR. SCHEFFER: Okay. Very good.
- 9 MS. DONLON: Thank you.
- 10 MR. SCHEFFER: I would like to turn to Mark
- 11 Harmon. Two very significant judgments came down
- 12 from the Yugoslav Tribunal this year, Mark -- I mean,
- in the year 2011, one with respect to a Croat general
- 14 by the name of General Gotovina, and the second with
- 15 respect to a Serbian defendant by the name of
- Mr. Perisic, the Gotovina dealing with Operation
- 17 Storm in 1995, and the Perisic judgment dealing with
- 18 the siege of Sarajevo and Srebrenica.
- 19 A rich range of issues dealt with in
- 20 both of those judgments, and I'll just quickly
- 21 mention with Gotovina, there's this new view of what
- can constitute the crime of deportation and how one
- 23 understands that, and with the Sarajevo and
- 24 Srebrenica judgment on Perisic, new understandings

- 1 about aiding and abetting with respect to war crimes,
- what it means with a failure to punish subordinates,
- 3 and aiding and abetting extermination at Srebrenica.
- 4 You don't necessarily have to touch
- 5 all of those, but just give us from your perspective
- 6 sort of the most significant of aspects of those two
- 7 judgments.
- 8 MR. HARMON: David, thank you. I was a
- 9 prosecutor in the Perisic case and not in the
- 10 Gotovina case, so I'll start with the Perisic case
- 11 because I know it best.
- 12 Perisic was a case that we charged
- 13 General Perisic, who was the chief of the VJ General
- 14 Staff; in other words, the Army in the Federal
- 15 Republic of Yugoslavia, for aiding and abetting
- 16 crimes that were committed in Bosnia and Herzegovina
- 17 and in the Krajina area of Croatia.
- 18 We alleged that he had assisted by
- 19 providing practical assistance in the form of
- 20 materiel, logistical support, by providing personnel,
- and by sending troops directly into Sarajevo to
- participate in the siege in late 1993 and early 1994.
- 23 The decision of the Trial chamber was a split
- 24 decision, two judges voting for conviction and Judge

- 1 Moloto dissenting from that conviction.
- The second element of the Perisic
- 3 case, we alleged Superior Responsibility for crimes
- 4 committed in Sarajevo, Srebrenica, and in Zagreb; in
- 5 other words, we alleged that General Perisic was the
- 6 superior officer of the personnel who committed the
- 7 crimes in the Bosnian-Serb Army and the Republika
- 8 Srpska Krajina Army.
- 9 The court rejected -- acquitted
- 10 General Perisic of Superior Responsibility over the
- 11 VRS, but convicted him under Article 7(3) for
- 12 Superior Responsibility over the SVK, or the Army in
- 13 the Krajina area. It did so in that respect on the
- 14 basis of an analysis of the evidence that was
- presented to it, which included written orders, it
- 16 included the disciplinary proceedings that had been
- implemented by General Perisic and the general staff
- 18 over members of the Krajina Army. It's interesting
- 19 to note that General Perisic, who had -- and we
- 20 alleged and was proved, had superior authority over
- 21 the members of the Bosnian Krajina Army.
- 22 After the crimes that were committed
- 23 by them; in other words, lobbing Orkan rockets into
- 24 the city center of Croatia, in May, May 2nd and May

- 1 3rd, of 1994, General Perisic did nothing. However,
- in November of 1995, when the Krajina was retaken by
- 3 the Croats and the RSK, Republika of Serbian Krajina,
- 4 collapsed, then he took action against his
- 5 subordinates for various derelictions of duty. So
- 6 that was a distinguishing feature in terms of the two
- 7 judgments.
- 8 In terms of aiding and abetting, the
- 9 background of the aiding and abetting case involved
- 10 the following: When the conflict started in Bosnia
- and in Croatia, ultimately the Yugoslavian People's
- 12 Army, the JNA, withdrew, and people who had served in
- 13 those armies continued to participate in the war on
- 14 behalf of the Serbs in two nascent armies, the VRS
- and the SVK.
- The problem for the commanders of
- 17 those new armies was that people would essentially
- 18 pick up and leave and go back to the Federal Republic
- of Yugoslavia, and if you're a commander of an army,
- and you have your critical manpower starting to be
- 21 depleted because somebody says, "You know, I've had
- 22 enough of this war, I'm going home," then that causes
- 23 a problem in an operational sense.
- 24 Consequently, General Mladic asked

- General Panic, who was Perisic's predecessor as the 1 2 chief of the Yugoslav Army, to implement some -implement two things: One, that anybody who served 3 in the VJ who was born in Bosnia, had to serve in 5 Cro -- anybody who was born in Bosnia -- I'm trying 6 to get through this very quickly -- anybody who was 7 born in Bosnia who was serving in the VJ, had an 8 obligation to go back to the VRS and serve in that 9 army, and he also asked that those people be fully 10 compensated, their salaries be paid, they be supported, benefits, et cetera. Panic did nothing. 11 12 But when Perisic became chief of the 13 VJ General Staff, he did something, and it's all described in the indictment. But the long and short 14 of it was he prepared and created two personnel 15 centers which were formations within the VJ General 16 17 Staff, and if you were a Yugoslav Army officer who were born in Bosnia, rather than be directly assigned 18 19 to Bosnia, you would be assigned to the personnel 20 center in Belgrade. That was a way to avoid sanctions and the like. 21 22
  - But we and the court found that he had provided significant assistance to the perpetrators of the crimes in both Sarajevo and Srebrenica by

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- 1 providing personnel.
- 2 Second of all, he continued to supply
- 3 and streamline this process of supply of logistics
- 4 materiel to the two armies -- I'm sorry -- to the
- 5 Sarajevo Romanija Corps, the Corps responsible for
- 6 committing crimes in Sarajevo; and to the Drina Corps
- 7 and to the VRS.
- 8 Lastly, we had evidence to show that
- 9 he sent VJ Special Unit Corps troops directly into
- 10 the combat in Sarajevo. So those are the outstanding
- and very broad-stroke elements of the Perisic case.
- 12 In the Gotovina case, the Gotovina
- case charged -- and, as I say, I didn't prosecute
- 14 this case -- but charged that there was forcible
- displacement of people in the Serbian Krajina. To
- 16 understand this background, parts of understand this
- background, parts of Croatia had been taken over by
- 18 Croatian Serbs. In fact, they occupied one-third of
- 19 the territory of Croatia, and the Croatian state was
- 20 interested in recovering their territory.
- 21 And in 1995, they had two major
- 22 military operations, the purpose of which in part was
- 23 to eliminate the Serbs from the territory. And
- you'll have to read the judgment to understand the

- 1 evidence, but there had been an agreement that the
- 2 purpose of this operation in part not only was to
- 3 reclaim the territory, but expel the Serbs. They did
- 4 that through a -- two different ways, and the
- 5 prosecution alleged two different bases, one was that
- 6 there would be a shelling of civilian targets, civil
- 7 population centers and the like, which would then
- 8 cause sufficient fear and move people out.
- 9 They also, the prosecution, alleged
- 10 that the removal of people would be through a series
- of -- I mean, there would be crimes that would be
- 12 committed that would not be redressed: murder, rape,
- burning of houses, burning of religious sites, et
- 14 cetera.
- Now, the concept that this case stands
- 16 for now in part is forcible removal by shelling. But
- my own personal view is that's not new. I mean, in
- 18 terms of forcible removal, there's certain elements:
- 19 You have to apply force designed to eliminate -- to
- 20 remove people from a place where they are lawfully
- 21 entitled to be.
- 22 And so whether you use force by means
- of targeting civilian population centers as the
- 24 method to get rid of people or whether you send in

- 1 paramilitary forces to burn every house in the
- village or whether you send in -- you do symbolic
- 3 killings in the central square in order to drive
- 4 people out, the point is that forcible removal or
- 5 deportation -- there's a difference, and I won't go
- 6 into the legal distinction -- but is the result of
- 7 the application of means through which people leave.
- 8 So that was the situation in the Gotovina case.
- 9 Now, there are some cases obviously
- 10 where you can use force to remove the civilian
- 11 population: In times of exigent military
- 12 circumstances or for purposes of safety, but under
- 13 those circumstances, international law says you have
- 14 to permit them to return and the removal can only be
- 15 temporary. In this case, it was a designed plan to
- create essentially a territory that would not have
- many Serbs or not an effective number of Serbs.
- 18 In the Krstic case, again, Allan --
- 19 Andrew and I were involved in that case. Although we
- 20 didn't plead it, there was evidence, again, of
- 21 shelling that was used to move the population from
- the town of Srebrenica to the town of Potocari. Ir
- 23 this case, it was explicitly alleged that that was
- 24 the method of forcible -- of deportation and forcible

- 1 removal. Thank you.
- 2 MR. SCHEFFER: Thank you.
- 3 Hassan, I'm going to come to you
- 4 immediately after lunch, okay, because we have to
- 5 break because the videotape is expiring.
- 6 But I did want to just say on
- 7 Gotovina, this was someone who was and remains
- 8 extremely popular in the Croatian society. His
- 9 conviction created an uproar in Croatia, and I think
- one of the issues that you might want to come back
- 11 to, Mark, when we come back, is, as I recall, there
- was the whole JCE3 issue in the conviction of
- Gotovina, which the government of Croatia was very
- opposed to in terms of how that came out in the
- judgment, that he was, in fact, convicted on a JCE3
- 16 basis. I might stand corrected on that, but I
- 17 believe I recall that correctly, and that was a huge
- issue for the government last year.
- 19 We have lunch now, and the panelists
- and I will -- we're going to have lunch together and
- 21 everyone else is going to joyously have lunch at --
- in the location downstairs, and we'll see you all
- 23 back here at 2:00 o'clock. Thanks a lot.
- 24 (WHEREUPON, Disk 3 ended.)

1	(WHEREUPON, a lunch break was
2	had.)
3	MR. SCHEFFER: Okay, everyone. Welcome back
4	to this afternoon session of the Atrocity Crimes
5	Litigation Year-in-Review Conference regarding the
6	calendar year 2011, and the jurisdiction
7	jurisprudence and practice of the major International
8	Criminal Tribunals; namely, the International
9	Criminal Tribunals for the former Yugoslavia, and for
10	Rwanda, the Special Court for Sierra Leone, the
11	Extraordinary Chambers in the Courts of Cambodia, the
12	Special Tribunal for Lebanon, and the International
13	Criminal Court, and welcome to all of the judges of
14	various courts who have also joined us here today;
15	we're very honored to have you with us, and all other
16	visitors from afar and near.
17	We have a panel of expert
18	practitioners as well as academics in front of you,
19	and I introduced them this morning, and you can
20	easily look at your program for their backgrounds
21	again.
22	Now, what I'd like to do is this: We
23	left one thing off from the morning session, which
24	was I wanted to get to Prosecutor Jallow to from
25	

- the International Criminal Tribunal for Rwanda to discuss one particular case. It may not have hit
- 3 your radar screen, but it was the judgment against
- 4 Jean-Baptiste Gatete on March 31, Carm, 2011, at the
- 5 International Criminal Tribunal for Rwanda. He was
- 6 found guilty of genocide and extermination as a crime
- 7 against humanity, but there were a couple of issues
- 8  $\,$  in this case that I thought the prosecutor might wish
- 9 to explain to us because I think they're interesting.
- There was a seven-year delay in
- 11 holding this trial, and I think we should understand
- 12 how the court handled that particular issue because
- that's an extraordinarily long period, and I'm sure
- 14 that defense counsel would have strong views on that
- issue as to why no prejudice is actually shown by
- 16 such delay, and also there was the absence of one of
- 17 the judges for a particular period of time as well as
- 18 the prosecutor arguing in that case that a particular
- inference should be drawn from the accused's silence
- in the courtroom, and the court agreeing with the
- 21 defense that no such prejudicial inference should be
- drawn from the accused's silence.
- 23 Hassan, if you could address some of
- those issues; I think they're interesting, somewhat

- 1 technical, but interesting issues, that arose from
- that case and then we will broaden it into the
- 3 afternoon agenda of issues.
- 4 MR. JALLOW: Thank you. I think before I go
- 5 into the Gatete -- we call it Ga-TAY-TAY
- 6 (phonetic) --
- 7 MR. SCHEFFER: Ah.
- 8 MR. JALLOW: -- Gatete case, just a few
- 9 comments on the issue of disclosures which had been
- 10 covered, come up early in the morning, particularly
- in the Bizimungu case. That was a case where when
- 12 the proceedings had concluded, had closed, and the
- case had been adjourned for judgment, well after it
- 14 had been adjourned for judgment, the defense required
- the OTP to disclose certain material which they
- 16 allege was exculpatory, and upon its disclosure, the
- judges took the view that it was exculpatory and they
- 18 acquitted two of the accused for non -- because the
- 19 prosecution had not disclosed this material.
- Initially, at the 98bis-level stage of
- 21 the proceedings, the judges had found that the
- 22 prosecution had established the case on those
- 23 particulars against the two accused. I think
- 24 Madam -- she raised -- she mentioned it earlier on,

- and we've always felt that the acquittal on -- of the
- 2 accused on those two particulars was not the only
- 3 option.
- 4 When the material had been disclosed,
- 5 we thought the prosecution and the witnesses
- 6 themselves concerned should have been given the
- 7 chance, they should have been recalled to see whether
- 8 they could give an explanation for the incon --
- 9 apparent inconsistencies in their statements or in
- 10 their testimony, but the court did not recall the
- 11 witnesses, nor were there any addresses by counsel on
- 12 the issue.
- 13 The court felt that it was too late in
- 14 the day to reopen the case and instead proceeded to
- acquit after initially finding that the prosecution
- 16 evidence was overwhelming. I think they should have,
- in the interest of justice, and bearing in mind the
- 18 interest of the victims also, should have recalled
- 19 the witnesses in order to address the issue more
- 20 fully.
- In a way, as I alluded to in the
- 22 morning earlier, completion strategies actually
- 23 sometimes impact on the process of justice. I think
- if there wasn't a kind of deadline for us to finish

- 1 these trials, these cases, the judges could have
- 2 taken a different position and recalled the
- 3 witnesses.
- 4 So it was an option that was open to
- 5 the judges, to recall the witnesses or to have
- 6 counsel address the court on the significance or
- 7 otherwise of these inconsistencies instead of simply
- 8 acquitting them.
- 9 Where on the Gatete case it's
- interesting because of these three issues you've
- 11 raised: There was first the issue of the delay, a
- delay of some seven months in bringing him up for
- 13 trial and so on. He had raised an objection that his
- 14 rights had been violated, but it came quite late in
- 15 the day. It was only in the closing brief, in his
- 16 own closing brief, that he had raised the point, and
- 17 the court felt that was rather late in the day
- 18 because the trial had already almost been concluded.
- 19 And there are other reasons, too, why
- 20 the delay took place. The case had been earmarked
- 21 for referral to Rwanda under Rule 11bis of our rules.
- 22 Sometimes the delay was caused partly by the
- prosecution, particularly, I think, in relation to
- amendment of the indictment. There were delays in

- 1 the Trial chamber scheduling the case itself.
- 2 But at the end of the day, his
- 3 complaint was dismissed on the basis that he had not
- 4 demonstrated that the delay caused him any loss of
- 5 witnesses or evidence. He could not show that
- 6 because of the delay, he was unable to access
- 7 witnesses or access other evidence in his own
- 8 defense. And, of course, we agreed with the Trial
- 9 chamber on this point.
- 10 The second issue related to the
- absence of the judge of -- one of the judges from the
- 12 three-judge panel for a period of time. Rule 15 of
- 13 the rules allows two judges of the panel to continue
- for a period to hear the evidence, and that happened
- in this case, and he complained that his right to a
- fair trial basically had been violated.
- 17 Some -- about a dozen witnesses, I
- believe, had been heard by these two judges in the
- 19 absence of the other judge, but the proceedings, of
- 20 course, had been video recorded and they were
- 21 available to the third judge when he came on board.
- What was important, I think, and which
- 23 is true, is that the Trial chamber pointed out that
- videotapes are important in terms of demeanor,

- 1 observing demeanor of the witness, but demeanor is
- 2 not the only consideration that the judge takes into
- 3 account in deciding on the credibility of the
- 4 witness, and that in any case, in this particular
- 5 instance, the accused had not demonstrated that the
- 6 demeanor of those witnesses was crucial, and that
- 7 because the judge was absent, he could not properly
- 8 assess that.
- 9 So he really had not laid a good basis
- 10 to show that his right to a fair trial, you know, had
- 11 been violated by this prolonged absence of the third
- judge. So he lost on that point as well.
- And we lost on the third point, which
- 14 was that he did not testify in his own defense.
- 15 Instead, he called witnesses. And in our own closing
- brief, we had invited the judge to draw an adverse
- inference from the fact that he failed to testify.
- 18 I do remember years back watching one
- 19 customary court in my part of the world, and the
- 20 accused came up. At the close of the case for the
- 21 prosecution, the traditional court members asked him,
- "What do you have to say?" And he said, no, he
- 23 didn't have anything to say. And they said, "What?
- You don't have -- you don't have anything to say?

- 1 How can you not have anything to say? You're the
- 2 accused."
- 3 We are almost, I guess, operating in
- 4 that manner. But the judges felt, no, they couldn't
- 5 draw an adverse inference because he cannot be
- 6 compelled to testify and he has a right to decide
- 7 whether to testify or not to testify, and also there
- 8 is no -- there needs to be a specific expressed
- 9 provision in the statute which would enable them to
- 10 draw that sort of adverse inference, so we failed to
- 11 convince the judges to draw that adverse inference.
- 12 But, nonetheless, he was convicted at
- 13 the end of the day, despite all these three issues.
- 14 It's now on appeal, and we are hoping that maybe by
- 15 May there will be oral hearings on the case itself.
- 16 MR. SCHEFFER: Hassan, are you appealing any
- 17 part of that judgment?
- 18 MR. JALLOW: No, we are not appealing any --
- 19 MR. SCHEFFER: Okay.
- 20 MR. JALLOW: -- part of the judgment.
- MR. SCHEFFER: Okay.
- MR. JALLOW: No.
- MR. SCHEFFER: Diane, you had a question for
- 24 him?

1 MS. AMANN: Yeah. I would just add as a 2 contextualization, although surely for people who are trained in the U.S. criminal law system, the notion 3 of drawing adverse inferences is quite alien, but, in 5 fact, by statute, it is now legal in England, and so 6 it is perhaps a more complex question than it would 7 seem for others, although apparently not for the 8 judges. 9 I have a question that deals with what you alluded to earlier, the completion strategy. And 10 I would like to point out that I just confirmed with 11 12 you that you have been elected the Prosecutor of the 13 Residual Mechanism for the Rwanda and the Yugoslavia Tribunals, and you'll be serving along with Theodor 14 15 Meron, who is the president of ICTY, who will become 16 the President of the Residual Tribunal. So they are 17 really beginning to work. 18 And, of course, one part of the 19 completion strategy surely for the ICTY, and 20 aspirationally at least for the ICTR, has been transferring some cases back to the national 21 22 jurisdictions, and it had looked even at the time 23 that our crib sheet briefs were prepared, that you

had finally succeeded in transferring Mr. Uwinkindi

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- 1 to Rwanda for trial, and it would have been the first
- 2 time that happened.
- 3 But I read just in the last couple of
- 4 weeks now that that transfer has been stayed by the
- 5 chamber, the reason apparently being an inability to
- 6 reach an agreement with the African Commission on
- 7 Human and Peoples' Rights to serve in a way that
- 8 satisfies the court as a monitor for that. That
- 9 seems to me to be a troubling obstacle, and I wonder
- if you might comment on that.
- 11 MR. JALLOW: Well, I think you're right. On
- 12 the issue of silence, I mean, the tribunals may take
- one view, but other legal traditions take a different
- 14 position. As I mentioned, for instance, with our own
- 15 customary courts, they do take a different position,
- 16 I think the common law also has evolved significantly
- in that particular area.
- 18 Last year we were able to get the
- 19 referral of the case of Uwinkindi to Rwanda after
- several years of effort. And since then, we've also
- 21 got a decision in the case of Kayishyema, which was
- 22 confirmed -- well, confirmed only last week with the
- 23 expiry of the time for appeal, so we have two cases
- 24 which have now been referred to Rwanda.

1	At the time of the referral of
2	Uwinkindi, the Referral chamber had identified the
3	African Commission on Human and Peoples' Rights as
4	the monitors and had requested the Registrar of the
5	Court to work out the modalities with the Commission
6	for them to effect the refer the monetary.
7	There's been a delay in the Registry
8	and the Commission reaching agreement on the
9	logistics and the conditions for effecting that
10	monetary, and that's what's held back the referral.
11	They had discussions ongoing, and, also, at the same
12	time, there are other there are efforts to explore
13	alternatives to the Commission in terms of monetary.
14	I expect this will be settled probably this week. It
15	may be settled this week. The Court has asked the
16	Registrar to file by tomorrow, you know, his the
17	outcome of his discussions with the Commission and
18	his exploration of other alternatives to the
19	Commission. He should be filing that tomorrow, and
20	then we'll expect a condition from the Commission
21	from the Court itself shortly.
22	But the Principle of Referral has not
23	been challenged. It's been decided by the Court of

Appeals finally that the referral should take place.

- 1 It's just a matter of working out the logistics and
- 2 the conditions for the monetary.
- 3 MR. SCHEFFER: Thank you, Hassan.
- I wanted to just introduce a short
- 5 conceptual break in our discussion. As all of you
- 6 probably are aware of by now after it's been out, oh,
- 7 for, what, ten days or for nine days, the Kony 2012
- 8 video, which is sweeping YouTube -- and which I'm
- 9 sure every single one of us has watched by now -- is
- 10 something we should simply take note of.
- 11 It has considerable significance, I
- think, both in a, shall we say, procedural way as
- well as a substantive way in terms of bringing
- 14 incredibly sharp focus on a key priority of the
- 15 International Criminal Court in a way that nothing,
- any of the rest of us has ever done, has now
- accomplished, which is the priority of arresting
- 18 Joseph Kony and his colleagues, who are indicted, at
- 19 the LRA, and that is very, very fortunate. Of
- 20 course, it's been subjected to some criticism as
- 21 well.
- 22 But we have with us a member of the
- generation that was immediately seized with this.
- 24 You know, my daughter is a freshman at the University

- of Wisconsin-Madison, and within hours, a week ago
- from Monday when Kony 2012 hit the YouTube, I
- 3 received an e-mail from her, and, of course, she's
- 4 very aware of what I do for a living, and she said,
- 5 "Dad, everyone here watching Kony 2012. This is what
- 6 you do, watch it."
- 7 (WHEREUPON, there was laughter.)
- 8 And so I was immediately sensitized to
- 9 what was sweeping the university campuses of America.
- 10 And we have with us Diane's son, Tiernan, and --
- 11 Tieran (sic), right?
- MS. AMANN: Tiernan.
- 13 MR. SCHEFFER: Tiernan. Yeah, Tiernan.
- 14 MS. AMANN: Tiernan O'Neill.
- MR. SCHEFFER: Tiernan O'Neill.
- 16 And, Tiernan, would you like to come
- up for just one second and talk about the impact of
- 18 Kony 12 (sic). I think this mic will work for you.
- 19 MR. O'NEILL: Sure. Well, Kony, 2012, as you
- 20 know and as David said, is a YouTube video by the
- 21 Invisible Children Foundation that has really swept
- 22 YouTube, and I believe to date has had over 77
- 23 million views on YouTube, which is quite a
- 24 significant number.

1	I think that the reason that it's so
2	successful reaching out the message of Kony 2012 is
3	that they used sort of a new con a new form of
4	well, not necessarily new, but new for the subject, a
5	new form of media to get the raise awareness about
6	the ICC and international law.
7	So and they actually asked the
8	public to do something, which is made sort of a
9	which made the international laws available to the
10	masses, and that is something that I think is very
11	difficult to do, especially with this subject.
12	And I there is criticism about
13	them, that they aren't going after, say, Bashir or
14	any other people, but I think with one warlord that
15	gets a lot of attention and is sought after, then
16	comes the rest, you know?
17	And the more the more that you can
18	use this medium, YouTube being it, or just make
19	the advertise sort of the ICC. They could have
20	put, you know, "Donate ten dollars; these are some
21	other foundations that are trying to reach the same
22	goals," and that's what, I think the ICC needs to do
23	to be aware to the greater population.
24	Thank you.

1 (WHEREUPON, was there applause.) 2 MR. MORLEY: David, could I just mention that checking my Facebook account this morning, I got 3 seven references from different parts of the world to watch Kony 2012, so this thing is going viral through 5 6 the social networking sites. 7 MR. SCHEFFER: You know, what I would like to do, too, is -- it's always difficult with this 8 9 particular format to have enough time to get to everything, but one thing we must make time for is to 10 offer all of you an opportunity ask us some 11 questions, and, frankly, I would like to take that 12 13 opportunity right now. If any of you would like to pose a 14 15 question, we can take one or two now, and then we'll continue onwards with another round of internal 16 17 questioning and then shoot it back to the audience. 18 Phil Sandick from Northwestern Law here, who is interning at the ICC and one of my students, will 19 20 bring you the mic. 2.1 Do we have a question from the 22 audience to any of our panelists on any of the 23 subjects that pertain to their respective tribunals? 24 Anything that -- yes. Right here (indicating).

1 MR. POWDERLY: Hi, how's it going? My name is Joe Powderly; I'm assistant professor at Leiden 2 University. I probably have a question for all of 3 you, but I'll limit it, my question, to Mark Harmon, 5 and, in particular, the Perisic case. 6 I thought that judgment was 7 particularly interesting and particularly interesting 8 for what it said about aiding and abetting, and what 9 also makes it most curious is Judge Moloto's dissent 10 where he attempts in about 25 pages to say that the standard adopted by the Trial chamber, by the 11 12 majority of the Trial chamber, equates to prohibiting 13 or -- or criminalizing the waging of war and that it sets an unclear precedent for future prosecutions. 14 15 I'm just wondering what your opinion 16 is of Moloto's dissent, and also whether with 17 hindsight, perhaps aiding and abetting may not have been the best form of liability to attempt to attach 18 19 to the crimes. Perhaps -- looking at the judgment, 20 it seems that if JCE had been charged, we wouldn't be talking about a dissenting opinion in this instance. 21 22 I've one other question for Iain 23 Morley. Iain, you spoke quite positively about the

terrorism decision, but you led arguments before the

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- 1 Appeals chamber arguing that you felt no such
- definition was necessary, that there was no such
- 3 lacuna. You were joined in that opinion by defense
- 4 counselor, at least those representing the defense.
- 5 I was just wondering, you know, what
- 6 is your personal opinion of the judgment, whether
- 7 it's actually going to make your life easier or more
- 8 difficult in the coming years?
- 9 MR. MORLEY: Gee, thanks, Joe.
- 10 (WHEREUPON, there was laughter.)
- MR. SCHEFFER: Why don't we start with Mark
- 12 Harmon on the Perisic case.
- MR. HARMON: Well, I'm going to be very
- 14 circumspect. The case, Perisic, is on appeal, and I
- don't care to comment much on the case, given its --
- 16 the appeal is pending. Judge Moloto wrote a
- 17 well-reasoned, vigorous dissent. He contended that
- 18 the majority had conflated aiding and abetting with
- 19 JCE. Having tried the case, I like to think that the
- 20 majority is correct, but that's the Appeals chamber
- 21 to make decisions on.
- I don't have -- really, I don't have
- any other comments on that. I'm not going to go to
- 24 that point. I just received the appeals brief, the

- draft, last night, so I'm going to look at that.
- 2 And your other question related to --
- 3 was there another question?
- 4 MR. SCHEFFER: It was for Iain. Yeah, it was
- 5 for Iain.
- 6 MR. HARMON: No. I thought there was another
- 7 part to your question.
- 8 Thank you.
- 9 MR. MORLEY: Terrorism. First of all, from
- 10 where I come from, we're not in the habit as
- 11 barristers of second-guessing or offering alternative
- 12 thoughts to the decisions of their Honors and their
- 13 Lordships, so I'm not going to be embarking upon an
- 14 analysis of what in my personal opinion is or is not
- 15 a good thing. My personal opinion is, of course,
- irrelevant, and it should be.
- 17 On the subject of what was argued, I
- 18 was, in fact, arguing against there being a
- 19 requirement to find as an element a political motive,
- and I succeeded in, I think, persuading the Bench
- 21 that no political motive needs to be an element of
- 22 the offense of terrorism, the logic being that if you
- 23 have to prove a political motive, you're going to
- 24 disappear down the rabbit hole with regard to calling

- 1 evidence about things which will open the trial
- 2 process into a political event. So that was the
- 3 primary concern of the OTP, and we succeeded, I
- 4 think, in respect of that.
- 5 We are, of course, very grateful for
- 6 the definition of "terrorism," which has been put
- 7 forward in the decision of the 16th of February,
- 8 2011. It does provide some clarity with regard to
- 9 the essential features as spread through customary
- international law and a variety of treaties. And the
- 11 fact that there's been a moment in time when the
- 12 different features have been drawn together into a
- 13 single judicial pronouncement is, of course, welcome.
- 14 And that's as much as I think can be
- said on the subject, because I don't think it is a
- 16 controversial subject. There is an argument as to
- 17 whether or not a definition was needed. But there
- 18 being one, it is welcome.
- 19 Thank you.
- MR. SCHEFFER: Let's take perhaps one more
- 21 question and then we'll go into another round here.
- 22 Anyone else who would like to pose a question? Yes,
- 23 Linda. State your name.
- 24 MS. KELLER: Hi, I'm Linda Keller. I'm from

- 1 Thomas Jefferson School of Law, I'm currently a
- visiting professional at the ICC.
- 3 My question is actually for Diane to
- follow up on your take with regard to the ICC and
- 5 African Union, although other panelists are welcome
- 6 to jump in.
- 7 I was wondering how -- it seemed that
- 8 you were seeing at least a potential thawing in
- 9 relations between the African Union and the ICC, and
- 10 I was wondering how that might square with the more
- 11 recent African Union statements in the wake of the
- 12 Pre-Trial chamber's referral of Malawi and
- 13 subsequently Chad for noncooperation in terms of
- 14 arresting al-Bashir.
- 15 MS. AMANN: Thank you, Linda. I think that
- 16 there may be a thawing or there may not. I think I
- said something to the effect of an opportunity for a
- new narrative, or I tried to couch it that way.
- 19 There is still a lot of friction and a lot of
- tension, and not unjustifiably so.
- I would also note that it was quite
- 22 striking to me that the very first governmental-leg
- 23 entity to welcome Mr. Hussein to make a visit to its
- 24 country after his very recent indictment as the

- 1 newest defendant in the Darfur situation was the
- 2 National Transitional Council of Libya, and I think
- 3 this is one of a couple of times now that the
- 4 Libyans, who are trying to consolidate power in
- 5 Tripoli post-Qaddafi, have shown that they are
- 6 willing to put some thorns in the side of
- 7 international criminal justice, and I -- it seems a
- 8 bit embarrassing or at least an effort to create some
- 9 source of embarrassment, so that I think the friction
- is still there.
- 11 There are a number of member states in
- 12 Africa who continue to give safe passage to Bashir.
- 13 I think you mentioned Chad, Malawi. Kenya now, of
- 14 course, has, after having given him safe passage for
- 15 a couple of times, has -- its court or judicial
- 16 system has issued an arrest warrant should he return,
- but, as I understand it, that's on appeal in the
- 18 national system at this point.
- 19 The fact that that came out of
- 20 anywhere in Kenya given the astounding attention
- 21 that's been given in Kenya to the ICC in the last
- 22 year or so itself shows just the dynamism and
- 23 conflict and perhaps unpredictability of the way it
- 24 will grow.

- 1 My guess is if we see some of these other matters being disposed of in a responsible way, 2 either the opening of investigations, better 3 explanations as to why investigations are or are not 5 going forward, we see things like cases coming to 6 judgment as we saw this morning, so that there's some 7 closure on these matters, right, that that will contribute or make it more difficult for the critique 8 9 that was very, very active last year to have as much force as it does, so that I don't think we have --10 we're in any way able to close the chapter, but I 11 12 think the story is becoming more interesting and more 13 complex, and the ending may look different than it did at this time last year. 14 15 MR. SCHEFFER: And, finally, Diane, you wanted 16 to raise one point regarding the Gotovina judgment? 17 MS. AMANN: Yes. Again, I just wanted to mention that there is a wrinkle in the Gotovina case 18 that may be worth watching, again, for folks who are 19 20 interested in other interventions in the world, particularly those related to counterterrorism 21 22 measures, not only by the United States but also by 23 its allies.
- The appeals process is in play right

- 1 now in the Gotovina case, and one of the amicus
- 2 briefs that has been filed has been filed by multiple
- 3 former military offices and present military experts
- 4 of the United States challenging one of the findings
- 5 of the tribunal.
- 6 As I understand it, this issue of
- 7 targeting, of determining whether the shelling had
- 8 occurred in such a way that it constituted an attack
- 9 on the civilian population, was defined by a ratio in
- 10 which 95 percent of the targeting decisions were
- 11 against pure military targets, five percent were
- 12 against nonmilitary targets, and that was held to be
- 13 sufficient for a finding of attack on a civilian
- 14 population.
- I think anyone who has followed the
- 16 targeted killing issues in the United States and the
- 17 controversy over drone killings can understand why
- 18 present and former military officers in the United
- 19 States are very concerned about a finding that a
- 20 casualty rate in that kind of ratio is sufficiently
- 21 of concern to the international community, that there
- could be a finding of the war crime of a targeted
- 23 killing attack on a civilian population.
- 24 So the brief filed by people like Gary

- 1 Solis, who teaches laws of war at Georgetown, having
- 2 taught many years at West Point and a dozen or so
- 3 others, goes through the entire law of armed conflict
- 4 and tries to argue that this was an incorrect ruling.
- 5 So that is an angle that I think at
- 6 least many of us in the United States will be
- 7 following quite -- and many in NATO all around the
- 8 world, will be following quite closely as we look at
- 9 that appeals judgment.
- 10 MR. SCHEFFER: Mark, do you want to add a word
- 11 to that?
- MR. HARMON: Yes. The report filed by the 12
- 13 military experts, as I understand, included one of
- 14 the defense experts in the Gotovina case itself.
- Second of all, the application to have
- the Appeals chamber accept that brief, the Appeals
- 17 chamber rejected the brief and it is no longer
- 18 something under consideration by the Appeals chamber.
- 19 MR. SCHEFFER: I did not know that. When did
- 20 that happen? Two weeks ago?
- MR. HARMON: Yeah. Um-hum.
- MR. SCHEFFER: That's in -- okay. News.
- 23 I would like to turn to Sara
- 24 Criscitelli. Let's go back to the International

- 1 Criminal Court. Sara, we're going to turn our
- 2 attention to Kenya. Rulings in the year 2011 on
- 3 Kenya whereby the concept of a network among alleged
- 4 perpetrators was at issue and the relationship
- 5 between what constitutes a network and what
- 6 constitutes the more conventional type of entity we
- 7 look to for planning purposes and organization of
- 8 some character, that all came to judgment in the
- 9 Kenya case, or a decision in the Kenya case.
- 10 Could you speak to that as well as to
- Judge Hans-Peter Kaul's dissent in Kenya where he
- 12 simply could not find the organizational basis for a
- crime against humanity in Kenya? What happened in
- 14 2011 that gave us greater insight on that issue?
- 15 MS. CRISCITELLI: I'm not sure I understand
- the last question, "What happened in 2011?" But I
- should say that both cases are up on appeal. The
- 18 statute provides for an automatic right of appeal as
- 19 opposed to a request for permission to appeal in
- jurisdictional issues, and the defense has claimed
- 21 that the organizational component is jurisdictional,
- 22 and, therefore, the defense in both cases exercised
- 23 its automatic statutory right.
- 24 We just, I think, maybe Monday? Last

- week? Something, fairly recently -- it's all sort of
- a blur, it's been very busy -- we filed our briefs in
- 3 response to that. So the issue is currently before
- 4 the Appeals chamber.
- 5 The dissenting judge, both at the
- 6 point where we requested authorization -- not both.
- 7 At the time we requested authorization to investigate
- 8 on the issuance of the arrest warrants and at the
- 9 confirmation stage, Judge Hans-Peter Kaul disagreed
- 10 with the concept that an organization that lacked
- 11 certain statelike attributes could suffice under the
- 12 statute.
- 13 The prosecution is taking the position
- 14 that it says "state or organizational policy," so you
- 15 start with the language of the statute, which
- distinguishes between something that is state or
- 17 state-centered and something that is not
- 18 state-centered.
- 19 And looking at that, looking at the
- 20 relatively limited drafting history and the views of,
- 21 you know, various commentators and experts who write
- about the statute and explain what they think the
- 23 statute means, our position has been that an entity
- 24 that has the power and the capacity to -- in an

- 1 organization, network, or however you define it,
- 2 create the situation and have the -- the
- 3 organizational capacity to commit these crimes
- 4 suffices under the statute.
- 5 But one of the issues is going to be
- 6 how much of this is jurisdictional, how much of it is
- 7 statutory interpretation in terms of the elements of
- 8 the crime, and how much of it is actually sort of
- 9 proof of the elements at the trial.
- 10 So I'm not really sure exactly what
- 11 the Appeals chamber is going to do with this in terms
- of -- well, of course, we're never sure what the
- 13 Appeals chamber is going to do with anything, but
- 14 what they are going to do with this in terms of
- 15 the -- considering the issues on the merits on this.
- 16 But, you know, I also come from -- and
- 17 part of it is my bias. I come from a background
- where we have sort of enterprise crimes and
- 19 organizational crimes that are not necessarily
- state-oriented, and I'm familiar with, and the other
- 21 people in the office, including the prosecutor, are
- 22 familiar with this concept of the ability to go after
- an organization that has the capacity, has the
- 24 network, has the organ -- has the hierarchy and the

- 1 ability to enforce and the ability to carry out acts
- 2 that replicate a state power, but are not -- not
- 3 state-centered, and that the statute need not be read
- 4 on its face to limit it to state action, that
- 5 organizations that don't have the state structure,
- 6 but, nonetheless, have the capacity to be dangerous
- 7 and to commit these kinds of crimes ought to be
- 8 covered.
- 9 It is in our view a statutory
- interpretation question, and I'm not sure that I can
- 11 really get into the pros and cons of it other than to
- 12 say that's what it's really about.
- 13 MR. SCHEFFER: Thanks, Sara, and I -- I didn't
- 14 mean to mislead there. Most of that was a 2010
- 15 phenomenon, the network discussion, but it has
- 16 slipped into 2011. I should have clarified that.
- 17 But can I just ask you one additional
- 18 follow-up on Kenya, which is we had a lot of
- 19 discussion in Kenya about the course of
- 20 complementarity with the Kenyan government.
- 21 Can you bring us up to date of what
- 22 happened during 2011 on the issue of Kenya being able
- 23 to take some control over these cases and yet being,
- 24 you know -- well, where the court's obviously

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responded otherwise to that intent by the Kenyan
1
2
      government?
             MS. CRISCITELLI: There was no action, and the
 3
      prosecution sort of brought its investigation,
5
      brought its case, and then the Kenyan government
 6
      said, "You know what? We're prepared to look into
7
      this, but our process is going to be slow."
                      So they changed -- I think they may
 8
9
      have changed their constitution, then they changed
      their statutes, then they created a mechanism for
10
      purposes of investigation, and they came forward to
11
12
      the court and they said, "We have all of this in the
13
      works. See? Here's our new statute. Honor our
      intent, delay this, give us the opportunity."
14
15
                     And what the court said was the
16
      admissibility is -- and the complementarity issue,
17
      whether there is a genuine proceeding on the ground
      looks at this moment in time, and right now, you
18
19
      haven't shown us anything. You have stated an
20
      intent, you have produced your laws, but we don't
2.1
      actually see any movement. So right now, when we
22
      assess the -- the jurisdiction of this court on
23
      admissibility, we don't see any ongoing proceedings.
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So that's the status of it for purposes of the

- admissibility. 1 2 I don't think it -- I mean, I think the state has the ability -- and I should read the 3 5 6 7 case, but not a lot of activity. 8 9
- statute again -- to bring a new admissibility challenge once it gets moving and once it does something. But the current status of this case is an expressed intent by Kenya to take charge of its own
- And in the absence of anything that 10 can be pointed to, the chamber and the Appeals chamber on the Kenyan government's appeal has said, 11 "There's no activity, there's no ongoing case, and, 12 13 therefore, it remains admissible in the ICC." MR. SCHEFFER: And I suspect that -- and, 14
- 15 Caroline, I want to bring you in on this, but I 16 suspect, of course, the judges of the ICC would have 17 the opportunity at any time under Article 19(1) to raise the admissibility issue themselves again if 18 they saw something going on in Kenya that would give 19 20 them cause to do so, but they presumably have not 21 seen that kind of activity.
- 22 I also note, Diane, that the African 23 Union weighed in again on Kenya's issue as a point of 24 contention with the ICC during 2011, but it was

- 1 perhaps simply a political statement by the African
- 2 Union to defer to the judgment of the Kenyan
- 3 government.
- 4 MS. AMANN: That's right. And I think we
- 5 should add that within Kenya, the case, as I said, is
- 6 very salient. If you Google "International Criminal
- 7 Court" on any given day, as I tend to do most days,
- 8 almost always you will have a couple of Kenyan
- 9 front-page stories. There's, like, a dedicated beat
- 10 for the ICC from all different parties, and I would
- 11 think it would be quite interesting to do some public
- opinion polling of just how deep into the populous
- the awareness goes. I think it's quite -- very much
- 14 so.
- There's also presidential elections.
- 16 The case has dragged on long enough now that we have
- a new round of elections coming up, and one of the
- big controversies is two of the people who remain
- 19 under indictment were presidential candidates, or
- 20 president and vice president, and there have been
- issues about whether they're going to be permitted to
- go forward. So there is a lot of ferment within the
- 23 domestic system in many different ways.
- 24 The Kenyan constitution that was

- adopted, as I understand it, on paper may be the most
- 2 progressive pro human -- it may trump South Africa
- 3 now on its commitment to human rights, but, of course
- 4 there is a time lag between positive legal imple --
- 5 action and actual implementation. So it will be
- 6 interesting to see if Kenya does evolve in a way to
- 7 become the first state to succeed by its actions in
- 8 an admissibility challenge based on complementarity.
- 9 And I think you're right, that the
- 10 statute leaves that just as jurisdiction as a
- 11 constant throughout the entire life of the case.
- 12 This may be at issue as well, at least until the
- people are in the dock and the trial proceedings
- 14 commence.
- MR. SCHEFFER: Precisely, because then the
- 16 game changes with admissibility.
- 17 Caroline, did you want to jump in with
- 18 either some comments on that or perhaps a couple of
- 19 other issues that have percolated at the table here
- as our representative from the defense counsel?
- 21 MS. BUISMAN: Well, I'll start with Kenya
- 22 because I was quite involved in that. I think the
- 23 point of the elections that are upcoming is quite an
- interesting one, because, indeed, there's two

- 1 potential candidates who are now facing -- who are
- 2 now facing charges that are confirmed by the ICC, and
- 3 this is also an issue when we talk about
- 4 admissibility.
- I mean, we have the Appeals chamber's
- 6 decision, and it's very clear what -- and others know
- 7 it is an agreement on what they've decided, and they
- 8 have indeed decided that it has to be these
- 9 particular cases.
- 10 I do think -- there is, of course, a
- dissenting opinion who sort of sees it a little more
- 12 widely and who wants to have a little more
- 13 flexibility for states even if there's a real
- 14 potential that they would actually carry it out in
- 15 the future.
- 16 But you have the situation now where
- 17 the ICC steps in and it technically -- well, we don't
- 18 know what they are going to decide, but you do
- 19 actually also intervene in a Democratic elec --
- 20 procedure, so now we have two candidates who are
- 21 standing accused, and, I mean, there is a question.
- 22 If Kenya, for instance -- it's not
- that there's been no actions. They have actually
- tried many people for post-violence -- post-election

- 1 violence, so it's not that there's only these six
- 2 suspects. So that's, of course, the question:
- 3 Whether or not we should have this view on
- 4 admissibility, that it's for the ICC to decide who
- 5 they should prosecute. Maybe they want to prosecute
- 6 someone else.
- 7 Of course, there was a case opened and
- 8 this is something that the dissenting opinion also
- 9 refers to, but, I mean, this is an Appeals chamber's
- 10 decision that's already decided.
- 11 On -- on the issue of organization,
- well, it's pending, so I also don't want to go too
- far, but I do think that the two points are Kaul
- 14 looks at it from a structure point of view. You look
- 15 at -- okay, he goes -- indeed, he thinks there needs
- 16 to be state elements, but he looks at the structure,
- whereas if you look at the majority decision, it's
- more what can they -- it's victim-oriented.
- 19 Well, the defense takes the view that
- it should be more looking at the structure because
- 21 there's been -- the drafters of the ICC statute meant
- 22 to -- they discussed, for instance, crimes like
- 23 terrorism and Mafia sort of crimes, and we take the
- 24 view that they didn't want it; they meant to exclude

- 1 those.
- 2 So I think it's a step in -- yeah, it
- 3 can be said, as Kaul has said, that this is in
- 4 violation of state sovereignty, but we will see what
- 5 the Appeals chamber decides.
- I think on the issue of
- 7 complementarity, we have heard that -- I mean,
- 8 apparently because there was a bit of a
- 9 misunderstanding perhaps of the position of the
- 10 prosecution on Libya, because there was a bit of an
- 11 understanding (sic) that the prosecution actually
- 12 took the view that this should be for Libya, but
- we've heard that it's a bit more complicated.
- 14 So the only thing I would like to say,
- if you compare Kenya and Libya, I think that Libya
- 16 also -- like, at this moment, I think we agree there
- isn't actually a very fully operational system yet,
- 18 so that would also be for future reference, so I
- don't see much of a difference between Libya and
- 20 Kenya.
- 21 So that was on Kenya. I don't know if
- I can comment more or shall I leave it for others?
- MR. SCHEFFER: Well, why don't you hold on for
- 24 a moment, because I'd like to ask Iain Morley, if I

- 1 might: There was, I think, some activity with your
- 2 court in 2011 on the issue of victim participation,
- 3 which is actually of great interest to many of us
- 4 because obviously it's so central now to ICC and to
- 5 ECCC work, and I know the role of victim
- 6 participation was dealt with in certain proceedings
- 7 before the Special Tribunal for Lebanon in 2011.
- 8 And I'm just wondering if you could
- 9 explain it in the context of Lebanon and how
- 10 important it is for the people of Lebanon that there
- is victim participation in the Special Tribunal for
- 12 Lebanon.
- 13 MR. MORLEY: Victim participation has become a
- 14 growing issue, I think, in the tribunals. We see it
- in the Cambodia Court; I know Andrew may have some
- 16 thoughts. We see it also in the ICC; I imagine that
- 17 those from the ICC may have some thoughts.
- 18 And the Special Tribunal for Lebanon,
- 19 because it applies domestic Lebanese law, which is
- 20 rooted in largely French civil law, which has victim
- 21 participation elements naturally within it,
- 22 consequently here at the Special Tribunal for
- 23 Lebanon, there are victim participation issues which
- 24 arise from our application of domestic Lebanese law.

1 So it's a feature that we're developing. There is an office which is designed to 2 deal exclusively with it. It's run by a splendid 3 chap, Alain Grellet, and the extent to which it's of interest to the Lebanese is probably reflected in how 5 6 much Twitter traffic there has been. 7 You may be aware that the STL has had 8 the perhaps adventurous idea of going on Twitter. It 9 started with Herman, and that's the Registrar, Herman 10 von Hebel; it then moved swiftly to Francois, Francois Roux, Head of Defense; and I think yesterday 11 Alain Grellet was Tweeting throughout Lebanon. 12 13 People are quite interested in what we're doing here. There's been quite a lot of 14 grass-roots response to the work that's taking place 15 16 here, and if any of you read around your breakfast 17 tables the Lebanese press -- I imagine you do little else; certainly we do little else here -- there's a 18 19 lot of Lebanese press interest in what we're doing 20 which goes beyond simply the event, the assassination 2.1 of Hariri, but it also goes to political 22 ramifications and issues as to how the victims are 23 being dealt with, and outreach is a big issue. 24 So is it important? Yes, it is very

- 1 important. There's a tradition of victim
- 2 participation in Lebanese domestic law, and the
- 3 events that we're dealing with are very big, had a
- 4 huge impact on the country, a lot of people were
- 5 heard, and a lot of people take an interest, as
- 6 exemplified by Twitter and the incessant fascination
- 7 for this place through the press.
- 8 Where we are at with regard to victim
- 9 participation is at a nascent stage. Recently there
- 10 has been the filing of applications to be considered
- 11 as victims, and we don't know yet what the outcome of
- 12 that is, and also there has been some rule changes,
- if I remember rightly -- perhaps I'll be corrected by
- Judge Ray, who is sitting in court -- or at least
- 15 sitting here.
- 16 There's been, I think, a rule change
- 17 with regard to an aspect of victim participation and
- 18 whether a person can be a victim and also a witness
- 19 within the proceedings, or at least the ease with
- 20 which that can happen. So we're very alive to victim
- 21 participation issues.
- 22 And we anticipate in time in the
- 23 courtroom there will be victim participation teams of
- lawyers. We don't know how many, but we anticipate

- 1 at least two to represent their interests once they
- 2 have been identified as to who they are.
- 3 And if you've all been in the splendid
- 4 courtroom, which isn't very far from where we're
- 5 sitting now, you'll discover that there are a lot of
- 6 chairs in the room. There are chairs obviously for
- 7 the prosecution; there are a few prosecutors lurking
- 8 in the building.
- 9 There are more chairs for defense
- 10 counsel, and then within the same side of the
- 11 courtroom as where the prosecution sits, there is a
- 12 whole section devoted to the teams who will be
- working on behalf of the victims.
- 14 How the participation of victims'
- 15 counsel will work, we don't know. It's all new. As
- 16 you know, we haven't yet started a trial proceeding
- where we are receiving evidence and filing arguments
- about the evidence, but we do anticipate there will
- 19 be a three-way presence in the courtroom: There will
- 20 be prosecutors, there will be defense counsel, and
- 21 there will be victims' counsel as well.
- 22 And, additionally, we should mention
- 23 that there is a fourth presence in the form of the
- 24 judges. Under our rules, it is available to the

- 1 judges to take a very active role in controlling the
- 2 proceedings, more so than under the usual adversarial
- 3 process where the judges are more like referees and
- 4 they just see counsel fight it out amongst
- 5 themselves. There is the available power to the
- 6 judges to take a very active role themselves.
- 7 So we expect victims participating in
- 8 the courtroom to be effective and noticeable, and
- 9 they will influence the dynamic of what it is that
- 10 happens. I hope that helps.
- 11 MR. SCHEFFER: Iain, it does help very much,
- and I really need to bring in Andrew at this moment
- 13 because victim participation is a critical feature of
- 14 the Extraordinary Chambers in Cambodia. There was an
- enormous amount of activity on this issue during 2011
- 16 with both Trial Number 2 and also the fallout from
- 17 Trial Number 1, frankly, as well as anticipations
- about investigations in 3 and 4.
- Andrew, was there anything in the
- 20 evolution of all those developments on victim
- 21 participation in Cambodia that struck you as
- 22 particularly novel or significant to suggest today?
- MR. CAYLEY: I mean, I think sort of talking
- in broader terms, at least the evolution that I've

- 1 seen take place at the court in respect of civil
- 2 parties and victims, the biggest problem is actually
- 3 not the law, the law is pretty straightforward. It's
- 4 the modalities of how they actually participate in
- 5 the proceedings. And what I mean by that is this
- 6 argument that we've heard quite a lot from defense
- 7 lawyers in Case 2 that they are a second arm of the
- 8 prosecution.
- 9 And certainly that is something -- I
- 10 mean obviously different parties have different views
- on that issue, and I think they certainly bring
- something to the proceedings that the actual
- 13 Tribunals never had. And certainly if you look at
- 14 the evolution from the early '90s where it was based
- principally on a system of retribution, much like the
- 16 Nuremberg trials where you were simply interested in
- trying and punishing the perpetrators, I think in
- 18 Cambodia what has been demonstrated is that you can
- 19 actually have a restorative system of justice, too,
- where victims really feel a degree of ownership in
- 21 the proceedings, and I think it's actually encouraged
- 22 public involvement in the process, too.
- 23 Because victims are in the courtroom
- and participating in the process, it's encouraged a

- 1 lot of members of the public to come who would not
- 2 have otherwise come. I think one of the problems
- 3 that was identified in the first case, and certainly
- 4 something that Iain's already mentioned they're going
- 5 to be confronting here, is the management of victims
- 6 in civil parties.
- 7 In the first case, I wouldn't say it
- 8 was a free-for-all, but certainly everybody wants to
- 9 speak, and it led to elongated proceedings where you
- 10 had multiple civil parties often making the same
- 11 point and taking up a lot of court time, which is why
- 12 they evolved to this system in the second case of a
- 13 co-lead lawyer, where there would be a nat -- in the
- 14 system in which we work in the Cambodian courts,
- 15 because there's an international lawyer and then a
- 16 national counterpart.
- Now there are co-lead lawyers who
- 18 essentially manage the submissions of all of the
- 19 civil parties and do most of the examination of the
- 20 witnesses in order to prevent duplication.
- 21 But, you know, a general concluding
- 22 remark, you know, coming in to work in a civil law
- 23 system as a common-law lawyer, I do think it has its
- 24 value.

1 And the end of the appeal of the first 2 case there was a lady from Paris, a Khmer, French Khmai, so she had had essentially fled from Cambodia 3 in 1975 and had had to leave three-quarters of her 5 family behind, including her sister, her eldest 6 sister, and all of her children. They all perished 7 in S-21, and, you know, she's a very well-educated 8 lady professor from Paris, and she's come back, you 9 know, 30 years later to try to see some kind of justice for her sister. 10 11 And, I think -- you know, she came up to me afterwards at the end of the appeal and said, 12 13 "Well, you know, it's 30 years on, but I actually do 14 feel, you know, one, that I took part in the process, 15 I really was here for all of it, I had a lawyer 16 representing my interest, I was able to speak to the 17 court, I feel I can now actually put this behind me." 18 So for all of the challenges of the 19 civil party victim system, you know, having many, 20 many people in the courtrooms, you know, other than the normal parties that we were used to in the ad hoc 21 22 tribunals, there is an enormous benefit to it, and I 23 think it addresses many of the criticisms of the 24 ICTY, for example, where victims were essentially

- 1 instruments of the prosecution and nothing else.
- 2 MR. SCHEFFER: Thank you, Andrew, very much.
- 3 I'd like to jump now to Fidelma for a few moments and
- 4 then back to Mark Harmon, and then I want to open it
- 5 up for some questions.
- 6 Fidelma, with the Special Court for
- 7 Sierra Leone, we -- in last year's conference we had
- 8 a long discussion about the International Residual
- 9 Mechanism, so we've sort of covered the conceptual
- issue of that coming on deck under the leadership of
- 11 Hassan Jallow and Judge Meron.
- 12 I would like to ask about the
- 13 completion strategy for the Special Court for Sierra
- 14 Leone. Could you give us a sense of what is the
- future of this court once we have the trial judgment
- 16 on Charles Taylor? We have to anticipate an appeals
- 17 stage. What is the completion strategy for the
- 18 Special Court for Sierra Leone?
- 19 MR. VIDEOGRAPHER: There's a tape change, if
- 20 you can hold that thought.
- MR. SCHEFFER: Oh, okay.
- 22 (WHEREUPON, Disk 4 ended.)
- 23 Fidelma?
- MS. DONLON: Thank you. With reference to the

- 1 completion strategy of the Special Court for Sierra
- 2 Leone, basically it's composed of timelines for
- 3 completion of our work set against various
- 4 milestones. So as mentioned by David, a critical
- 5 milestone will be reached on the 26th of April with
- 6 the rendering of the judgment in the Charles Taylor
- 7 case.
- 8 The outcome of the judgment will
- 9 determine the procedural steps that will happen in
- 10 that particular case afterwards, depending on whether
- 11 there's a judgment of innocence or guilty on some of
- 12 the counts.
- 13 For the Special Court for Sierra
- 14 Leone, if applicable, if there is a sentencing,
- sentencing judgment is estimated to be six to eight
- 16 weeks after the judgment is rendered, and
- subsequently it's anticipated that there will be an
- 18 appeals phase.
- The judges of the Appeals chamber,
- 20 based on their appeal work in the three other cases
- 21 that were before the court, have estimated a
- 22 six-month period for the appeals process, but they
- 23 qualify that. Obviously there may be motions that
- they have to deal with and other issues that will

- 1 arise, so it may be longer.
- 2 So in terms of the timelines for our
- 3 completion, previously we were working towards a July
- 4 2012 timeline, which at this point in time we know is
- 5 not a reality, but at the end of May, we have a
- 6 plenary of the special court, at which point in time
- 7 the current timelines for completion will be revised.
- 8 In terms of process and what's
- 9 happening, really we have three predominant areas of
- 10 work. Obviously our priority is the proceedings
- 11 against Mr. Taylor, and then subsequently, as I
- mentioned this morning, we do have some contempt
- proceedings that will be going to trial after
- 14 judgment in that particular case.
- But at the same time, we are managing
- 16 the process of closure and transition to our residual
- 17 mechanism. I think unlike ICTY and ICTR, we don't
- have an in-built period of transition.
- 19 Effectively what has been agreed by
- 20 the governments of Sierra Leone and the United
- 21 Nations is that there will be a residual mechanism
- 22 with effectively a small office in The Hague and a
- 23 small office in Freetown to manage the ongoing
- 24 residual functions, which are basically the same as

- 1 the residual functions that have been defined for the
- 2 ad hoc tribunals.
- 3 So upon completion of the proceedings
- 4 in the Taylor trial, it's expected that within a very
- 5 short period of time, the court will actually
- 6 transition to the residual mechanism, because at the
- 7 moment, in advance of that date, what we are doing is
- 8 working towards its establishment. And, as I
- 9 mentioned, the international residual mechanism for
- 10 criminal tribunals, that's been created by Security
- 11 Council resolution.
- 12 The government of Sierra Leone and the
- 13 United Nations have -- similar to the constituent
- documents of the special court, they have agreed on
- the structure and the mandate of the Residual Special
- 16 Court by signing effectively a bilateral treaty. So
- on the basis of that, we together -- across the
- tribunal, together with our host states in the
- 19 Netherlands and Sierra Leone and the management
- 20 committee are working on a vast array of projects,
- 21 preparing for our transition to the mechanism.
- MR. SCHEFFER: And, Fidelma, just a short
- 23 question. I think a lot of people always wonder why
- it takes so long for a trial judgment to be

- 1 delivered.
- 2 What is the basic explanation on the
- 3 long period that has transpired in awaiting the trial
- 4 judgment on the Charles Taylor case?
- 5 MS. DONLON: I mean, I think it's a general
- 6 comment, although a lot of people do question why
- 7 does it take so long to render judgments in
- 8 international trials. I think at the same time, and,
- 9 I think, perhaps some of the other panelists this
- 10 morning have indicated, that there may not be
- 11 cognizance of the difficulty that's faced by
- 12 institutions in terms of dealing with these cases and
- 13 complexity of them.
- So, for example, in -- in the Taylor
- case, I understand that there's over 50,000 pages of
- transcripts and 1,500 to 2,000 exhibits that the
- judges themselves have to read through. So it's a
- 18 complex case and it needs the time that is
- appropriate for the judgment to be rendered.
- 20 MR. SCHEFFER: Okay. And I thought I'd ask
- 21 one question of Mark Harmon and then we would open it
- 22 up for general questions.
- 23 Mark, could you give us an update as
- 24 to what transpired during 2011 and the last couple of

- 1 months on two cases, the Karadzic case and the Seselj
- 2 case. These have been ongoing now for a number of
- 3 years, and I think we need to have just a substantive
- 4 update on the course of these trials.
- 5 MR. HARMON: The Karadzic case, as I
- 6 understand, is still -- the prosecution is still
- 7 submitting in evidence its case-in-chief. It will
- 8 conclude fairly shortly. The majority, a significant
- 9 amount of that evidence has been submitted in written
- form, which is permitted under the rules, so witness
- 11 statements, old transcripts, can be submitted in lieu
- of oral testimony.
- 13 Karadzic is self-represented. He is
- 14 conducting his self-defense -- or his defense in a
- way that is appropriate, I would say, in general
- terms. He is supported by a large team of lawyers
- and support staff, so when one conceptualizes
- 18 self-representation, one has to bear in mind that
- 19 Mr. Karadzic has a very robust team behind him. A
- legal expert lawyer sits in the courtroom with him,
- 21 makes objections, and assists him. But that case is
- 22 going fairly well.
- The Seselj case is a contrast, to put
- it mildly, and one has to be very circumspect in

- 1 this. He is also self-represented. The prosecution
- 2 finished its closing arguments last week, Seselj was
- 3 supposed to start his closing arguments this week. I
- 4 saw on the web site that he is ill and they've been
- 5 postponed. I don't know more than that, but we
- 6 should soon see the end of that case.
- 7 As an issue of self-representation, he
- 8 squarely brings into the issue of whether or not
- 9 self-representation is appropriate in these cases.
- There's a long history which I won't comment on but
- should be looked at if people want to study the issue
- of self-representation.
- 13 In brief, he went on a hunger strike
- 14 when counsel was to be imposed on him. In the
- 15 backdrop of that was that Mr. Milosevic had died in
- 16 prison. He was permitted then to represent himself;
- 17 he went off his hunger strike.
- 18 He has been a vexatious litigant, to
- 19 put it mildly. He is disrespectful of the parties,
- 20 he's dis -- contemptuous of the witnesses. He has
- 21 been prosecuted twice for revealing the identities of
- 22 protected witnesses in books. He's disrespectful to
- 23 the judges. If I conducted myself in the manner he
- 24 conducts himself in the courtroom, I would be denied

- 1 a right of audience, very frankly. That's my view.
- 2 Nevertheless, the case will be coming to an end very
- 3 shortly, and that's what I can tell you about the
- 4 cases.
- 5 MR. SCHEFFER: Caroline, can you just jump in
- 6 from defense counsel's point of view -- I mean,
- 7 defense consultant's point of view? What is the
- 8 general view in the defense bar about
- 9 self-representation? I mean, just the honest view of
- 10 it.
- 11 MS. BUISMAN: Well, I think -- in general, I
- think that the defense is in favor of it, and I just
- 13 wanted to make one point on Karadzic, because I think
- 14 that works actually really well. I just think it's
- almost like a waste of time that there's this team
- 16 that's being employed there and it has no function.
- 17 At this moment, I think there is no
- 18 greater risk that Karadzic is not going to cooperate
- in the future than anyone else. He's really shown to
- 20 be cooperative. So at this moment, yes, he has his
- 21 advisors, which is, I think, all very good. I think
- 22 maybe that's the best in-between solution if you have
- 23 a self-representative client, that there's advisors
- on the background. But I think this team, this --

- this second team that's being put in place just in
- 2 case he will stop cooperating, that, I don't know how
- 3 much money that's costing. All I don't know, at some
- 4 point, that may have to be reconsidered.
- 5 MR. SCHEFFER: Okay. I would like to open it
- 6 up for some questions from the audience and then
- 7 we'll go back to our round table. We have about an
- 8 hour and ten minutes left in the conference, so I do
- 9 want to give some opportunity for questions from the
- 10 audience. Anyone? Yes, over here (indicating).
- 11 Phil, if you could bring the mic to
- 12 him.
- 13 MR. SIVERSEN: Thanks. Jim Siversen from the
- 14 University of Leiden. I just wanted to ask about the
- continuing function of Article 98 of the Rome Statute
- 16 after the recent decisions essentially reprimanding
- 17 Malawi and Chad for noncooperation. There's been
- 18 certainly rhetoric saying the Pre-Trial chamber, the
- 19 first Pre-Trial chamber, has written Article 98 out
- of the statute. Statements to that effect have been
- 21 put forth by the African Union, and I don't know how
- 22 literally to take that, particularly given the wide
- varieties of immunities protected by Article 98,
- including immunities covered by agreement, immunities

- 1 covering property, immunities covering diplomatic
- 2 immunities as opposed to state immunities, perhaps
- 3 other state immunities aside from head of state
- 4 immunity, so just an open question as to the
- 5 continuing function of Article 98 given the Pre-Trial
- 6 chamber's recent decisions.
- 7 MR. SCHEFFER: Sara, you want to tackle that?
- 8 MS. CRISCITELLI: Not particularly, but --
- 9 (WHEREUPON, there was laughter.)
- 10 Well, let me just so state I come from
- a non-State Party that has embraced Article 98 rather
- 12 enthusiastically as a way of avoiding. I -- I
- 13 think -- I don't know the answer to what you do
- about, you know, these referrals. My gut feeling,
- and it is mine; it is not the OTP, et cetera, et
- 16 cetera, is he who has the body has the power, and the
- 17 statute does not protect head of state immunity, but
- 18 it will require some sort of enforcement mechanism
- 19 which the court does not have and certainly which the
- 20 prosecutor doesn't have, to persuade states to
- 21 surrender persons that the state does not -- the
- 22 states do not wish to surrender.
- So the reality is we have a statute,
- but it will require something. You know, I look

- 1 at -- it's obviously not ICC, but the efforts that it
- 2 took over -- I can't even remember -- a decade or
- 3 more to bring the Lockerbie, the Pan Am 103, persons
- 4 to justice, and that was done through international
- 5 action, UN sanctions, and the rest. So, you know,
- 6 we'll see how it works out.
- 7 But I don't think that -- and it
- 8 depends on the will of the United Nations
- 9 essentially, because they can send all of these
- 10 referrals and we can send all of our letters to the
- 11 UN, and we can report all of these states that won't
- do anything, and that's really the limit of the
- 13 court's power, and the court's power is more than the
- OTP's power. So, you know, it is what it is, and it
- will all kind of shake out, but I don't have a better
- 16 answer than that.
- 17 MR. SCHEFFER: Diane may have a better answer,
- 18 Sara.
- 19 Diane, what's your answer?
- MS. AMANN: No. I actually have a question.
- 21 If I'm not mistaken, what these are is referrals in
- 22 which the OTP is informing the Security Council that
- 23 countries like Chad have given safe passage to people
- like Bashir; is that correct?

- 1 MS. CRISCITELLI: I think we inform the
- 2 Chamber and then the Chamber informs the Security
- 3 Council.
- 4 MS. AMANN: But there -- okay. So the ICC is
- 5 making that information --
- 6 MS. CRISCITELLI: Right.
- 7 MS. AMANN: -- known to the Security Council.
- 8 Is that only happening with regard to the Security
- 9 Council referral cases, because the curious thing to
- 10 me is --
- MS. CRISCITELLI: Yes.
- 12 MS. AMANN: Okay. What would happen if this
- were to occur in a non-Security Council case? Is
- 14 there not -- given that the -- the alleged offenders
- are States Parties to the statute, is there not
- 16 recourse --
- MS. CRISCITELLI: Well, it's to the ASP, to
- 18 the States Parties themselves.
- 19 MS. AMANN: So it's going to the ASP and not
- 20 to the Security Council.
- MS. CRISCITELLI: That's correct.
- MS. AMANN: Okay. All right. But there is --
- I do not believe, from my reading of the statute,
- there's any mechanism within the ASP to really

- 1 actually do anything with these referrals.
- 2 MS. CRISCITELLI: Well, I mean, they can take
- 3 whatever diplomatic action is within their power.
- 4 MS. AMANN: But they're not required --
- 5 MS. CRISCITELLI: They can shun each other.
- 6 MS. AMANN: They have the --
- 7 MS. CRISCITELLI: I don't know.
- 8 (WHEREUPON, there was laughter.)
- 9 MS. AMANN: They have the discretion to shun
- 10 each other, but --
- 11 MS. CRISCITELLI: Right.
- 12 MS. AMANN: But it -- again, if we're looking
- 13 at lacunae in the statute, you know, there's an order
- 14 for cooperation, but there never were any teeth added
- into it, and now we're seeing the difficulties of
- 16 that.
- MS. CRISCITELLI: Yeah. You know, maybe in
- 18 the next review conference they'll give us an Army.
- 19 You know, I don't know what to --
- 20 (WHEREUPON, there was laughter.)
- But that's where we are.
- 22 MS. AMANN: But they could do things for --
- MS. CRISCITELLI: Do not quote me on that.
- 24 MS. AMANN: But I guess what I'm thinking of,

- it would be open to the ASP, for instance, to bar
- 2 States Parties from voting --
- 3 MS. CRISCITELLI: Yeah.
- 4 MS. AMANN: -- in ASP proceedings. So
- 5 sometimes we need to think more creatively if there
- 6 are problems. Rather than say, "What we really need
- 7 is a police force," there are ways that the very
- 8 governing body of the ICC could police itself if it
- 9 wished to do so.
- 10 MS. CRISCITELLI: It's conceivable. That's a
- 11 political question, and political will is always a
- tricky thing to predict and to enforce, you know?
- If I were stayed, will I care that
- much if I don't have to vote or I'm not allowed to
- 15 vote for a year? You know, I don't know how you --
- just the realty of life is I don't know that there's
- much you can do other than try to exert political
- 18 pressure in whatever mechanism is available. YouTube
- 19 would -- could possib -- seriously. You know, that
- 20 kind of public attention might be as effective as
- 21 anything else.
- 22 MR. SCHEFFER: Thank you very much. I just
- 23 want to add a couple of words on this. On the issue
- of some physical capacity on the part of the court, I

- did publish on the ICC/UCLA law web site in September
- 2 a proposal to that effect; namely, a protocol that
- 3 would enable the ICC to have a more realistic
- 4 capability with the consent of the subject state to
- 5 actually bring the kind of assets on -- to bear on
- 6 actually apprehending indicted fugitives who may be
- 7 on that state's territory. So I just direct you to
- 8 that article.
- 9 But the second thing to the
- 10 professor's question from Leiden -- and this will not
- 11 be of any surprise to you, I just want to put this
- 12 out on the table.
- 13 It does reveal your question, the
- 14 continuing weakness that Sara also pointed out, and,
- 15 I think, Diane, about political will, that the
- 16 Security Council certainly has it within its capacity
- 17 to say to -- in fact, it could make it very
- 18 particular. It could say, "With respect to States
- 19 Parties to the Rome Statute and in connection with
- 20 this referral to the ICC, any arrest warrant that is
- 21 issued by the ICC in connection with this referral
- shall be complied with by any State Party to the
- 23 court regardless of any claimed immunity defense by
- 24 the individual leader."

- 1 Now, that kind of specific wording is
- within the power of the Security Council to put in
- 3 the resolution. There's nothing preventing it from
- doing so. And, of course, it could be even broader
- 5 than that. It could say, "Any non-States Party must
- 6 comply with such an arrest warrant." But, I mean, at
- 7 a minimum, any State Parties should.
- 8 It just reflects that there's still a
- gap between the right of referral of the Security
- 10 Council to the ICC and the further responsibility to
- 11 assist the ICC to enforce its mandate with respect to
- 12 that referral that the Security Council has very
- unfortunately failed to step up to the plate to do at
- 14 all. And Libya is a classic example, as is Sudan, so
- just to put that on deck. I think you can get to the
- immunity issue, but it does require political will
- 17 within the Security Council.
- 18 Oh, I'm sorry. Let's go for another
- 19 question over here (indicating).
- MS. SHEROD: Hi. Thank you. I'm Laurel
- 21 Sherod; I'm currently working with the OTP in the
- Jurisdiction, Complementarity and Cooperation section
- 23 at the ICC.
- 24 My question is partly prompted by the

- 1 review of litigation issues in 2011, and I feel like
- 2 something that hasn't been brought up to the surface,
- 3 but has been alluded to by a number of the speakers,
- 4 is budgetary issues. And I wonder particularly
- 5 perhaps from the defense perspective whether there
- 6 may be more flexibility in your own defense when
- 7 you're raising these issues, to bring that further up
- 8 to the surface of the argumentation in terms of what
- 9 effect resource constraints may be having both on the
- 10 conduct of the investigations and the prosecution on
- 11 behalf of the OTP, as well as potentially -- you
- 12 know, I realize there have been significant cuts to
- 13 the legal aid budget for defense and as well the
- 14 completion strategies.
- This is obviously all having some
- incursion with budgets, and I just feel like it's
- something that's there and is obviously ever present,
- but doesn't really feature in public discourse.
- 19 I do know that our prosecutor did
- 20 actually make reference to budgetary constraints once
- 21 over the past year in a public forum, but it doesn't
- seem to come up very often.
- 23 So I wonder if looking ahead, this may
- 24 be something that is raised perhaps -- perhaps more

- 1 by the defense, or perhaps it may even become an
- 2 issue that the prosecution has to address straight on
- 3 in light of the budgetary issues that are affecting
- 4 at least the ICC and also with respect to the
- 5 completion strategies.
- 6 MR. SCHEFFER: Let's see. Hassan, do you want
- 7 to take that on in terms of the international
- 8 residual mechanism issue and the funding of it? And
- 9 then maybe Sara might want to have something to say
- 10 about the ICC issue on this.
- MR. JALLOW: Well, briefly, with regard to the
- 12 firstly ad hoc tribunals, I think New York has been
- 13 quite sympathetic where we've been able to identify
- and justify the need. We have money to secure the
- 15 necessary resources and we're able to carry out our
- 16 activities. But clearly there is a lot of impatience
- there with our continued existence, and I think the
- 18 general view there is that it is time the tribunals
- 19 close and that any successor institution should be a
- 20 very, very lean mechanism.
- 21 And that is why, for instance, the
- 22 residual mechanism is a very, very small institution.
- I think the OTP combined would be about -- the two
- OTP branches combined will be less than 30 people or

- 1 just about that, full-time staff, and then you would
- 2 recruit others as and when you need from a roster on
- 3 a short-term basis, expected not to last more than a
- 4 year. So we've transitioned to a very, very lean
- 5 budget now for the residual mechanism.
- And I think this is also a reflection
- 7 of the fact that the -- much of the workload would
- 8 have been completed by the time the residual
- 9 mechanisms come into place and that we would focus
- 10 primarily on archiving, on tracking of a few
- 11 remaining fugitives and any possible trials for
- 12 contempt or trials of people who are fugitives who
- get arrested. But the work is expected to be lighter
- 14 as residual, and I think this accounts for the very,
- very lean nature of the mechanism itself.
- 16 But where we've been able to identify
- 17 the need and really justify it, I think New York has
- 18 been quite sympathetic. I'm not sure that's been the
- 19 case with the Special Court for Sierra Leone.
- When I used to be there, I was telling
- 21 her (indicating) that everybody seemed to be
- 22 constantly running around with hats begging for
- 23 funds, because it was based on budget -- a voluntary
- contribution budgeting, unlike the ad hoc tribunals,

- 1 which are based on, you know, on the United Nations
- 2 Secretarial budget itself.
- 3 MR. SCHEFFER: Fidelma, would you like to
- 4 comment on that?
- 5 MS. DONLON: As Prosecutor Jallow has
- 6 indicated, the Special Court for Sierra Leone
- 7 together with ECCC and, I believe, STL, our statute
- 8 provides that we're not funded from assessed
- 9 contributions, but, in fact, we're voluntary-funded
- 10 courts, and it is an understatement to say its
- 11 extremely difficult to continuously fund-raise and
- 12 secure the donations that we require for our
- 13 operations.
- 14 The global recession without a doubt
- had an impact on that, because we noticed a marked
- 16 drop in not only our number of donors, but how much
- states could contribute to the extent that in October
- 18 of 2009, we had to invoke the statutory provision
- 19 that if there isn't sufficient voluntary funds in our
- 20 bank accounts, that we can ask the Secretary General
- 21 to apply to the General Assembly for an emergency
- grant, which is what we have to do.
- Now, what I would say and what's
- important is that when we take steps like that,

- 1 obviously we do it against a budget, and it's a
- 2 budget that's compiled in cooperation with all the
- 3 parties and the organs of the tribunal, because from
- 4 our perspective, what we have to represent is these
- 5 are the funds that we require for our core
- 6 operations.
- 7 However, impact means that when we do
- 8 get funds for our core operations, things, for
- 9 example, our outreach program, which is heralded as
- 10 one of the most successful across the various
- 11 tribunals and it does do incredibly good work, that's
- not funded from our core budget. That's something
- 13 that we have to look for additional funds to support
- 14 it.
- Now, in terms of the residual
- 16 mechanism for the special court, it's all
- 17 comparative, and the structure of the mechanisms are
- 18 driven by workloads. So I'm not criticizing ICTY and
- 19 ICTR when they say their mechanisms are small, but
- 20 what I can say is that the special court mechanism
- 21 will indeed be smaller, with perhaps a permanent
- 22 staffing of less than eight between two countries,
- 23 who will manage the ongoing functions of the court.
- 24 What I would like to highlight is that

- despite the fact that for years, I think most people
- 2 who have practiced in courts that are
- 3 voluntary-funded, have stated that it is not a good
- 4 way to run business, and the Secretary General
- 5 himself, I think, for -- in his report to the Council
- on the establishment of the special court,
- 7 recommended that it would not be by voluntary funds;
- 8 it would be some form of assessed contribution.
- 9 In spite of that and in spite of, I
- 10 think, many comments, that we have to look towards
- some other mechanism to fund the tribunals that are
- 12 not from assessed contributions. The Residual
- 13 Special Court once again repeats the language of our
- statute, which is that it's going to be funded by
- voluntary contributions, and if the contributions
- don't meet the requirements, then there is the
- ability to once again go to the General Assembly.
- 18 However, I would point out that that's
- 19 one of the greatest challenges facing the transition
- of the special court to the future, because if you
- 21 look at it, when you see how difficult it is to fund
- 22 a tribunal when we're actually in the middle of our
- 23 cooperations, you can imagine when we transition to a
- 24 residual mechanism, how difficult it will be to

- 1 support even something that's incredibly small, but
- 2 it will be a difficult fundraising exercise. Thank
- 3 you.
- 4 MR. SCHEFFER: Diane, did you want to add?
- 5 MS. AMANN: I just thought it might be useful
- 6 to throw out some numbers to get a sense of what
- 7 we're talking about, and I did look at this issue
- 8 because I've been talk -- did a couple of talks at
- 9 The Hague here since my time here, and this issue had
- 10 arisen, and so I got curious, what are the actual
- 11 numbers we're talking about. And, please, the folks
- 12 from the tribunals, if I have found the wrong number
- on the wrong web site, please let me know.
- 14 But the range seems to be something
- around \$300 million or 230 Euros for the ICTY as an
- 16 annual amount; 108 for -- 108 -- I'm going to speak
- in Euros now in honor where we are -- 108 Euros for
- 18 the ICC, which, as many of you know, is a cut in what
- 19 they requested; on down to something like 13 -- or,
- 20 excuse me -- about 10 million Euros for the SC --
- 21 Special Court for Sierra Leone. In total, it looks
- like it's a little over 600 million Euros for the
- entire project.
- Now, this is one of those glasses

- 1 half-full/half-empty kinds of issues. On the one
- 2 hand, we might say, "A half a billion Euros for
- 3 international criminal justice? That's outrageous."
- 4 And that's typically what you'll hear: "This is too
- 5 expensive, we can't support it, it's always growing."
- 6 All the victim participation things
- 7 we've talked about, public outreach, these are all
- 8 things criminal justice systems did not traditionally
- 9 do that -- guess what -- costs money. Having
- 10 tribunals in The Hague and assigning them to cases
- 11 continents away -- guess what -- costs money. And so
- 12 people, say "This is hard to support," et cetera,
- "how can they be asking for more?"
- 14 It's probably a day of the U.S.
- military operations, a half a billion dollars, and I
- 16 don't say that facetiously. I don't think it's much
- more than a day. It's certainly probably not more
- 18 than a week, right? I may be exaggerating a bit, but
- 19 you get the idea, and I'm sure there are people that
- 20 have done those calculations.
- Justice is a lot cheaper than a lot of
- 22 other global intervention mechanisms that are used.
- 23 That said, there isn't a lot of money. I don't think
- 24 we will see that when the ICTR and the ICTY shut

down, the funders will say, "Well, now we've got all 1 2 this money freed up, let's give it to the ICC since that's going to be the successor to all of these." 3 In a logical world, that would seem 5 exactly what you would do, is continue the resources 6 and allocate them to the permanent institutions. I 7 don't think we're going to see that. And, you know, of particular concern -- and I know Andrew alluded to 8 9 it before breakfast -- just by way of example of how 10 difficult this can be, on March 1st of this year, there was a donors' meeting with regard to the ECCC 11 12 in which, as I understand it, about 35 million Euro 13 were requested each year for the next two years, and the donors sat quietly and listened, and the pledges 14 15 amounted to less than six million Euros that emerged 16 out of that. 17 That's huge. That's a 40 million Euro shortfall for the annual budget out of that donors' 18 19 meeting, and I think that's a very marked way to 20 think about what you're hearing from these folks, about how the support, whether it's for states' own 21 22 budgetary problems or tribunal fatigue problems or 23 whatever, the support is not what it was very

recently, and I think that that is an issue that

- 1 we're going to see play out in all kinds of ways in
- 2 the next couple of years.
- 3 MR. SCHEFFER: Thanks --
- 4 MR. MORLEY: Can I --
- 5 MR. SCHEFFER: -- Diane.
- 6 MR. MORLEY: -- offer a --
- 7 MR. SCHEFFER: Oh.
- 8 MR. MORLEY: -- statistic?
- 9 MR. SCHEFFER: Yes, Iain, please.
- 10 MR. MORLEY: It's a Stephen Rapp statistic.
- 11 Stephen Rapp, known and loved by many of us here, is
- 12 the successor to David as the War Crimes
- 13 Ambassador-at-Large for the U.S., now called the
- 14 Ambassador for Global Criminal Justice, I think.
- 15 Steven says -- and here's a statistic
- 16 to have in mind -- that the tribunals thus far have
- 17 cost about \$15 billion, which is less than one
- 18 percent of the annual cost of conflict in the world.
- 19 If you look at it in those terms, it's value for
- 20 money.
- 21 MR. SCHEFFER: And if I might just add to
- 22 that. Part of my responsibility now with Cambodia as
- 23 the special expert is to actually raise this kind of
- 24 money for the Cambodia court, so I live this just

- 1 about every hour of the day.
- 2 And it was a remark at this meeting in
- 3 New York that took place a few weeks ago was actually
- 4 somewhat remarkable in that we had struggled for
- 5 months to ensure that the Cambodian side of the
- 6 budget for the court, to pay for the Cambodian staff,
- 7 et cetera, would be met, because it was not being
- 8 met, and we were risking loosing the Cambodian staff
- 9 of the court because they weren't being paid for
- 10 months, since October 1st.
- 11 International donors actually came
- 12 through a hundred percent for the Cambodian side of
- 13 the court, and part of that is because we had
- 14 adjusted what's called Overseas Development
- 15 Assistance accounts for governments, whereby if you
- 16 give to the Cambodia Tribunal, that is credited to
- 17 your ODA contribution as a government, and that's
- 18 good. We want -- you know, that's good news.
- 19 But it does mean that it went to the
- 20 Cambodian side of the court, even though under ODA,
- 21 it can go to the international side as well. On the
- international side, the annual budget for the
- 23 Cambodian government for 2012 was \$35 million, and we
- raised almost \$10 million for 2012. There's been

- 1 nothing raised for 2013 yet. We are \$25 million
- 2 short for 2012, and so somehow, you know, \$25 million
- 3 has to be raised in the coming months to cover the
- 4 expenses of that court.
- 5 So it's an ongoing challenge. I'm
- 6 simply saying that in the book, my book that we
- 7 talked a little bit about this morning, there's a
- 8 series of pages in there about the budgeting for the
- 9 tribunals, and I do offer some comparisons about if
- 10 you look at the entire budget from 1993 through
- 11 2009/2010 for the tribunals, you're really talking
- about the cost of one or two stealth bombers, one
- week's expenses of the Iraq war for the United
- 14 States. It's that kind of comparison that does
- 15 strike you once you look at the totality of the
- 16 expenses and costs for these courts.
- I thought I would just mention --
- 18 going back, I pulled this out because I was going to
- 19 read it, and then, of course, I forgot to do so.
- Just going one second back to the immunity issue on
- 21 Sudan and President al-Bashir, I noticed in the
- latest report out of the Office of the Prosecutor at
- 23 the ICC -- and this is dated 28 February, so it's
- 24 outdated now, but it talks about where he's been

- invited, where he's received invitations. One was
- from Iraq, to visit Iraq. I mean, our influence
- 3 there, I suppose, it could be commented on -- and
- 4 then he received -- this is the one that really
- 5 struck me as strange and of course it's already
- 6 hap -- I mean, the dates have already happened, and I
- 7 don't think it was picked up.
- 8 Al-Bashir has also been invited by the
- 9 United Nations International Telecommunication Union
- 10 to attend a summit due to be held in Doha, Qatar,
- from 5 to 7 of March on telecommunication in the Arab
- 12 world.
- Presumably he did not accept that
- invitation, but just the fact that a UN entity
- 15 invited him shows a little bit of a disconnect within
- 16 the organization that I will be bringing up with the
- 17 UN legal counsel's office. I just read this this
- 18 morning, and I said, "What?" You know, "What's this
- 19 all about?"
- So why don't we -- do we have maybe
- 21 one more question from the audience, and then we'll
- go back to our round robin? Yes. In the back there
- 23 I think we have a question.
- MS. SMITH: Thank you very much. Good

- 1 afternoon. My name is Lorraine Smith; I'm with the
- 2 International Bar Association's Office in The Hague.
- I have a question on victims'
- 4 participation. The ICC has been -- as we know, it's
- 5 quite novel at the ICC, but then we've heard a lot
- 6 about it as well at the ECCC and so on, but we've
- 7 noticed recently in the Gbagbo case that the judges
- 8 have had to acknowledge that there seems to be a
- 9 problem with the applications process and how
- 10 time-consuming it is.
- 11 And I wonder whether, you know, the
- 12 panelists would be able to comment on the impact that
- 13 the current applications procedure at the ICC; that
- is, the individual approach to victims' applications,
- 15 has had, on the -- on delaying proceedings at the
- 16 court, and whether, in fact, the applications
- 17 procedure itself created a lot of expectations in the
- 18 minds of victims as to what they would be entitled to
- 19 later on in the reparation scheme.
- 20 And I wonder whether you would comment
- 21 also on this invitation by the judge in the Gbagbo
- 22 case to move from the individual applications
- 23 approach to a collective applications approach and
- 24 whether you think that that is feasible at all. So

- 1 that's my first question on victims' participation.
- 2 If I may ask another question, it has
- 3 to do with another aspect of procedure, and that is
- 4 the question of orality versus reliance on documents.
- 5 That issue came up in the case of Jean-Pierre Bemba,
- and it's something that we've been discussing quite
- 7 intensely, as to whether or not the ICC focuses very
- 8 much on orality in terms of its procedural approach
- 9 to evidence from witnesses, and whether you think
- 10 that there is any possibility or likelihood that, as
- 11 the cases evolve, the ICC will move away from the
- oral approach or the extensive reliance on witnesses
- 13 to what's a greater reliance on documentary evidence.
- 14 Thank you very much.
- MR. SCHEFFER: Sara, do you want to start any
- 16 of that and then we'll -- if anyone else would like
- 17 to jump in.
- MS. CRISCITELLI: Okay. Victims'
- 19 participation is a huge burden on the prosecution
- and, I assume, an equal burden on the defense, and I
- 21 know it's a burden on the court.
- 22 I don't have the figures offhand. We
- 23 have 200-some-odd, I think, in Lubanga; they number
- in the thousands in Bemba. We're getting ready to

- 1 finish our response. I think we may have one or two
- 2 packages. We get them in lumps of 800 apiece.
- I did get some figures from the Bemba
- 4 team to find out how burdensome it is. It takes --
- 5 according to them, it takes on average 15 minutes per
- 6 application to review it, to see whether it meets the
- 7 criteria, and then we do these mass filings every few
- 8 weeks on the latest batch. You know, I think we're
- 9 up to batch 22 on all of the victims' participation
- applications, which ones are right, which ones fall
- 11 short on something, which ones have redactions where
- we can't really tell, et cetera et cetera. If that's
- taking us this long, I know it's taking the defense a
- 14 commensurate amount of time. I don't know what the
- 15 answer is.
- We did respond on the Cote d'Ivoire
- 17 proposals by the court. I think it will streamline
- it a bit, but I don't think it ends the problem
- 19 because you're still going to have the problem of
- 20 individual applications.
- 21 It's packaged in a easier way and
- 22 there will be common -- the proposal would be the
- 23 common groups, collect the applications and present
- them, so that may make it a little bit more

- 1 systematic and a little easier to manage, but you
- 2 still have the potential flood of applications.
- 3 It may be that the reparations process
- 4 in Lubanga will modify expectations of, you know,
- 5 great restitution and great payments to victims, and
- if that doesn't look like it's going to work out,
- 7 that may -- it may modify the flood, but it depends
- 8 on why the victims participate.
- 9 You know, if they participate because
- 10 they want to be compensated for their house that was
- 11 burned down or their property that was stolen or if
- it were for the fact that they were raped when, you
- 13 know, her husband was killed or whatever, if it's
- 14 compensation, that the nonavailability of personal
- 15 reparations may affect that.
- If it is, "I'm mad, I want to be
- 17 represented, I want to be part of this, I want my
- 18 suffering to be acknowledged," then the victim
- 19 participation is unrelated to the possibility of
- 20 getting compensation, and that may continue. And
- it's going to be burdensome.
- 22 So, you know, I also -- I'm sort of
- 23 alone in the OTP on this. I keep saying that right
- 24 now we're a laboratory. We're just trying things

- 1 out. The statute itself is not very precise, the
- 2 Rules of Procedure and Evidence leave gaps, and
- 3 let's -- let's try things. You know, maybe in 30
- 4 years we will have it all sorted out, but let's not
- 5 be stuck with a process that the Lubanga trial
- 6 adopted because it was the first one to adopt it.
- 7 Let's see if we can experiment and make things work.
- 8 And I feel the same way about the
- 9 evidence issue and the principle of orality, and I
- 10 come from a system that requires in-court testimony,
- 11 requires confrontation, and would exclude evidence
- 12 absent that. But I'm not in that system here and
- maybe we have room to modify it.
- 14 So we have court decisions, we have no
- appeals firm decision on this, and let's -- let's
- 16 work it out. So I'm hopeful that there will be more
- 17 room for flexibility, more room to speed these things
- 18 up without curtailing the rights of the defense,
- 19 victim participation, orality, and all the other
- 20 procedures that we have to kind of, you know, play
- 21 with, experiment with, and see what works.
- MR. SCHEFFER: Okay. Why don't we try another
- 23 round robin here, if we might.
- I would like to start, actually, with

- 1 Mark Harmon again, because I do think we need to
- 2 talk, Mark, about the -- and I won't pronounce this
- 3 correctly, I usually get it wrong -- Kosovo Albanian
- 4 defendant, Ha-RAJ-in-naj (phonetic)?
- 5 MR. HARMON: Haradinaj.
- 6 MR. SCHEFFER: Ha-RAJ-in-nye (phonetic).
- 7 Yeah. He -- there was a ruling by the tribunal
- 8 regarding this particular defendant who had actually
- 9 been acquitted at the Trial chamber level, and then
- 10 the Appeals chamber called for a retrial of this
- 11 individual regarding access to two particular
- 12 witnesses, and there was a ruling whereby the court
- 13 actually wanted to extend the case beyond those two
- 14 additional witnesses in terms of evidence to be
- 15 retrieved for the next stage.
- 16 I wonder if you could talk about that
- as well as just briefly the whole issue of
- 18 provisional release under the Prlic decision, this
- 19 concept of sufficiently humanitarian grounds to
- 20 actually enable a defendant to have provisional
- 21 release prior to trial.
- 22 MR. HARMON: Okay. The Haradinaj case was a
- 23 case where witness intimidation was a huge issue in
- 24 the case, and during the case, there were two

- 1 critical witnesses. The prosecution made major
- 2 efforts to secure their attendance in court. They
- 3 made applications to the court to extend time to
- 4 secure their attendance. The court granted some
- 5 requests for extensions, but then said, "No more."
- 6 The court also concluded that the prosecution case
- 7 was over because the prosecution had been given so
- 8 many hours in which to present its case. Those were
- 9 the two elements in -- that caused the -- that gave
- 10 rise to a decision that I'm going to be talking
- 11 about.
- 12 As a result of that, Haradinaj was
- 13 acquitted. Now, that's quite alien to an American
- lawyer because we have a -- you know, once you're
- acquitted, you can't appeal an acquittal. But the
- prosecution appealed on the acquittal, contending
- 17 that there had been essentially a miscarriage of
- 18 justice, that the prosecution -- the proceedings had
- been undermined, they weren't fair to the
- 20 prosecution, and there was a reversal on the basis of
- 21 this acquittal, and the case then came back to the
- 22 Trial chamber.
- The Trial chamber denied an
- 24 application by the defense to limit the partial

- 1 retrial to the testimonies of two witnesses and two
- witnesses only. That's what the case -- that's what
- 3 the Trial chamber decided.
- 4 The defense appealed that, and then
- 5 the Appeals chamber considered the issue, and the
- 6 Appeals chamber concluded that the Trial chamber was
- 7 correct: It hadn't abused its discretion. It said
- 8 that, in fact, a retrial will be governed by the
- 9 Rules of Procedure and Evidence. If there is a
- 10 limitation put on by how much evidence can be
- 11 permitted in the trial itself, that direction should
- 12 come from the Appeals chamber.
- 13 Since there had been no direction from
- 14 the Appeals chamber, then the conclusion was that the
- 15 case would be retried on evidence beyond the two
- 16 witnesses' testimony. It was discretionary with the
- 17 court. The only limitation on hearing new evidence
- in a partial retrial were those imposed by the Rules
- 19 of Procedure and Evidence. So that was the case of
- 20 Haradinaj.
- 21 The case of provisional release with
- 22 Prlic, now, I have to say that provisional release,
- 23 jurisprudence, and practice at the tribunal, kind of
- reassembles an amoeba. It depends on when you look

- 1 at it in the course of time. When the countries of
- 2 former Yugoslavia were not cooperating with the
- 3 Tribunal, then to secure a provisional release, you
- 4 had to show exceptional circumstances.
- 5 As we progressed along in time, the
- 6 countries started to become more amenable and more
- 7 responsible, and that exceptional circumstance
- 8 requirement left.
- 9 If we fast-forward now to the time
- 10 when we get to Mr. Prlic, Mr. Prlic, who was in -- a
- 11 defendant in a multidefendant case that lasted a long
- 12 time. Frankly, the trial lasted, I think, over four
- 13 years. When the prosecution rested its case, the
- defense made a motion for judgment of acquittal and
- 15 that motion was denied. So at that point, the --
- Prlic asked to be released from custody and his
- 17 application was denied.
- 18 It went up on appeal, and the appeal
- 19 said, "Look, in -- after a motion for a judgment of
- 20 acquittal, there is a significant change in the
- 21 circumstances of this case," and they interpreted
- 22 Rule 65 to add a separate component.
- That component was that there were
- 24 sufficient compelling humanitarian grounds to justify

- 1 the release; for example, my father is dying and I
- 2 need to go see him in his last, you know, period of
- 3 time, days left on earth. So, you know, they would
- 4 release.
- 5 You know, under those circumstances,
- 6 that might be considered a compelling humanitarian
- 7 reason. The court would impose a proportionality
- 8 component to the release. In other words, okay,
- 9 Mr. Accused, you'll be released for four days; you're
- 10 not going to be released for six months to go see
- 11 your father and, you know, wish him well, you know,
- 12 on his journey.
- What happened then was the trial
- 14 ended, and Prlic made an application for -- another
- application for provisional release, saying, "Look,
- 16 the judgment is going to take a considerable period
- of time in this case," and, frankly, it will take a
- 18 considerable period of time.
- 19 So he applied again for provisional
- 20 release, and the court considered his application for
- 21 release and concluded that, one, he wasn't a threat
- 22 to witnesses, victims, or other persons, he wasn't a
- 23 flight risk, but they felt bound by the Appeals
- 24 chamber decision that there had been no compelling

- 1 humanitarian reasons, or sufficient humanitarian
- 2 reasons, stated, and they denied his request.
- Now, the criterion that there had to
- 4 be sufficient compelling reasons to secure a release
- 5 post-98bis or post-trial was very controversial in
- 6 the Tribunal. The judges, a lot of the judges,
- 7 weren't happy with it, including the Trial chamber
- 8 that heard his post-trial application, and they cited
- 9 various conventions relating to the right of an
- 10 accused to be released and under what circumstances,
- 11 but they felt compelled to deny the application,
- 12 which they did.
- 13 MR. SCHEFFER: Can I just jump in, Mark?
- MR. HARMON: Sure.
- MR. SCHEFFER: Do we want to emphasize it's
- 16 sufficient humanitarian grounds, or is it just
- 17 sufficient grounds, because --
- MR. HARMON: It's sufficient humanitarian
- 19 grounds.
- MR. SCHEFFER: Yeah, because the
- 21 humanitarian --
- MR. HARMON: Compelling humanitarian grounds.
- 23 MR. SCHEFFER: The humanitarian is what makes
- 24 it interesting --

- 1 MR. HARMON: Yeah, I know.
- 2 MR. SCHEFFER: -- particularly waiting for
- 3 judgment.
- 4 MR. HARMON: Yeah.
- 5 MR. SCHEFFER: They're saying, "Well, where's
- 6 the humanitarian context" --
- 7 MR. HARMON: I didn't --
- 8 MR. SCHEFFER: -- "of your request?" Yeah.
- 9 MR. HARMON: I didn't mean to omit that. It
- 10 is sufficient -- it's compelling humanitarian
- 11 grounds, is the criterion.
- 12 Now, having denied that application,
- 13 because that was the criterion that was imposed, and
- 14 there was great dissatisfaction amongst members of
- 15 the court, there was a plenary session of the judges,
- in which -- at which time the judges said, "In
- 17 provisional release applications, you may consider";
- in other words, it was discretionary compelling
- 19 humanitarian grounds. That was the amendment to the
- 20 rule. It wasn't absolute, it was discretionary.
- 21 Prlic filed another application to be
- released provisionally, and this time the court
- granted his application. They said that he's not a
- threat to witnesses, victims, or other persons, he's

- 1 not a flight risk. And they then -- but they did
- 2 apply a proportionality component to his provisional
- 3 release. Specifically they said that Prlic would --
- 4 could be released for a period of three months, he
- 5 would have to reapply in three months for a new
- 6 grant, and he would -- and he could apply while he
- 7 was in Zagreb for that release.
- 8 So that's been the evolution of the
- 9 provisional release rules of procedure and
- jurisprudence, and it has culminated with this last
- 11 set of facts involving Mr. Prlic.
- 12 Thank you.
- MR. SCHEFFER: Okay. Thanks.
- 14 Caroline, do you want to jump in on
- any of these particular issues? Then I would like to
- go to Iain Morley and Andrew Cayley.
- 17 Caroline?
- 18 MS. BUISMAN: Yes. Thank you. Well, on the
- 19 provisional release, I don't think I have much to
- 20 add. I think it's a good thing that it exists,
- 21 because in the ICR, nobody is ever released, and
- 22 this, of course, is a big problem also in the ICC.
- But what I did want -- I wanted to
- 24 give a bit of the perspective of the defense on the

- 1 Haradinaj case. I'm not personally involved with it,
- 2 so it's -- but obviously for the defense, this has
- 3 raised some problems because -- well, first of all,
- 4 the decision was overturned because the Appeals
- 5 chamber said that the judges should have given more
- time to the prosecution to call these two witnesses
- 7 who had refused to testify until then, and so that's
- 8 why they reached the -- started the retrial.
- 9 But even now, like, the retrial meant
- 10 that they could bring in new evidence, they could
- 11 recall evi -- witnesses they had already called, or
- 12 they could rely on the written testimony. So there
- is -- there is all these options, which is, of
- course, a bit of a problem for the defense.
- But, in addition, until now, the first
- 16 still refuses to testify, and the second, it's still
- not resolved; we still don't know if he is or he
- isn't going to testify, or how. So I just wanted to
- 19 make that point.
- 20 Yeah. I -- on the other issues,
- 21 there's not that much of an agreement -- a
- 22 disagreement on the victim participation. It's a
- 23 huge budgetary restraint as well. I think this is --
- 24 and also when we talk about all these budgetary

- 1 restraints, they now put the defense and the victims,
- 2 the budget for investigations, on the same level,
- 3 which I think is not exactly right.
- 4 There's also -- I think Judge Van Den
- 5 Wyngaert, she gave a lecture on this, and apparently
- 6 also for the chamber. It's one-third of their
- 7 personnel works on victims applications so -- and
- 8 obviously for the prosecution and for the defense, so
- 9 there is definitely a problem that will in the end be
- 10 resolved with time.
- 11 Thank you.
- MR. SCHEFFER: Okay. Caroline, thank you very
- 13 much.
- 14 Iain Morley, from the Special Tribunal
- for Lebanon, if I might, I would like to take you
- 16 back sort of to the early part of 2011, where there
- was a ruling with respect to the applicable law for
- 18 the Special Tribunal.
- 19 We've gone through actually some very
- interesting issues today for the Special Tribunal.
- 21 This sort of takes us back to the fundamental issue
- of what law actually governs the Tribunal, and I
- 23 didn't want to overlook that, because it is this
- 24 interesting mix which you briefly mentioned on --

- 1 about between Lebanese and international law and this
- 2 ruling of January 21st, 2011, by the Pre-Trial judge,
- 3 Daniel Fransen, well, he was asking for a
- 4 clarification of the applicable law, and then the
- 5 Appeals chamber -- I'm sorry -- handed down their
- 6 decision on February 16th of 2011.
- 7 Can you comment on how we best
- 8 understand how the court will choose applicable law
- 9 in its work as it proceeds between -- it's such a
- 10 unique court with respect to that issue.
- 11 MR. MORLEY: The applicable law, the Special
- 12 Tribunal for Lebanon, is basically the Lebanese
- 13 domestic law, certain codes of the criminal law there
- 14 as then framed within the articles of the statute.
- 15 It actually says under Article 2 of the statute of
- 16 the Special Tribunal for Lebanon,
- 17 "The following shall be applicable to
- 18 the prosecution and punishment of the crimes referred
- 19 to in Article 1, subject to the provisions of this
- 20 Statute":
- 21 "(a), The provisions of the Lebanese
- 22 Criminal Code relating to the prosecution and
- 23 punishment of acts of terrorism, crimes and offences
- 24 against life and personal integrity, illicit

- 1 associations and failure to report crimes and
- 2 offences, including the rules regarding the material
- 3 elements of a crime, criminal participation and
- 4 conspiracy"; and Articles 6 and 7 of what is the 1958
- 5 law.
- 6 So the applicable criminal law is
- 7 quite plainly stated to be the Lebanese Criminal
- 8 Code, and specifically particular aspects of it.
- 9 Under Article 3, for those of us who are legal
- 10 freaks, there is reference to "Individual criminal
- 11 responsibility," which embraces a series of modes of
- 12 responsibilities of participation or venting which is
- framed in international terms. I'll just read it out
- 14 for the benefit of the group:
- 15 "A person shall be individually
- 16 responsible for crimes within the jurisdiction of the
- 17 Special Tribunal if that person:
- "(a), Committed, participated as
- 19 accomplice, organized or directed others to commit
- 20 the crime set forth in Article 2 of this Statute";
- or, "(b), Contributed in any other way to the
- commission of the crime set forth in Article 2 by a
- group of persons acting with a common purpose, where
- 24 such contribution is intentional and is either made

- 1 with the aim of furthering the general criminal
- 2 activity or purpose of the group or in the knowledge
- of the intention of the group to commit the crime,"
- 4 which you'll immediately see embraces the notion of
- 5 common purpose and elements of joint criminal
- 6 enterprise.
- 7 Now, bottom line: The law is the
- 8 Lebanese Criminal Code. Modes of participation are
- 9 expressed to be available under international law.
- 10 The consequence of the ruling in February of 2011 was
- 11 to clarify what are the elements in the law that
- 12 apply as defined by the Lebanese domestic case law,
- and also how do international norms or modes of
- 14 participation apply within Lebanese domestic law.
- And the long and the short of it is basically most of
- 16 what we are going to do will be covered by Lebanese
- 17 domestic law.
- Only where there are lacuna and
- 19 difficulties in interpreting the Lebanese domestic
- law do we need necessarily to refer to international
- 21 law. And where it's still confusing, the general
- 22 principle is that we should resolve any confusions in
- favor of the defendant.
- 24 But overall, I think it's important

- for people to understand that the Special Tribunal
- for Lebanon is a court applying mostly Lebanese
- domestic law with a bit of potential tweaking, if
- 4 tweaking is necessary, from the international norms.
- 5 I hope that answers the question as
- 6 directly as can be. It's a mixed bag, but it's
- 7 primarily, if expressed as a percentage, let's call
- 8 it 90 percent. It's 90 percent Lebanese.
- 9 MR. SCHEFFER: Thank you very much, Iain. We
- 10 have a tape change for a few seconds.
- 11 (WHEREUPON, Disk 5 ended.)
- 12 Okay. we're on? Okay. I just wanted
- 13 to point out in response to Iain's excellent
- 14 response, it is important because we certainly
- 15 struggle with this issue in the context of the
- 16 Extraordinary Chambers in the Courts of Cambodia, the
- 17 mixture between Cambodian and international law and
- 18 the way in which international law is used to fill
- 19 gaps that arise during the practice and jurisprudence
- of the court. So it's an interesting comparative
- 21 exercise, I think, between the two courts on that
- 22 issue.
- But, first, Diane, you wanted to make
- a point about the crime of aggression?

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1
             MS. AMANN: Yes. As I was sitting here
2
      thinking about what hasn't yet been discussed, I
      think it's important -- last year's conference, which
 3
      covered 2010, would have spent time on what happened
 5
      at the Kampala Review Conference, and we haven't
 6
      really spoken much about that here.
7
                     As many of you know, there was a
8
      package of amendments to the Rome Statute that were
9
      adopted at that time by the States Parties by a
10
      consensus vote; there was no recorded vote. They
      included amendments to the portion of the statute
11
12
      dealing with the use of poisonous weapons and other
13
      certain kinds of weaponry which heretofore had only
14
      been prohibited in international armed conflicts,
15
      extending those to noninternational armed conflicts;
16
      i.e., civil wars or internal affairs as well.
17
                     And then, of course, the big fish in
18
      that package was the amendments necessary to make
19
      fully activated and operational the prosecution,
20
      investigation, and potential punishment of individual
      persons for the crime of aggression. So a definition
21
22
      codified methods to establish jurisdiction over that,
23
      et cetera.
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It has not fared terribly well yet.

- 1 If you look at the ratification status of the Rome
- 2 Statute, I think you'll find that Senegal was the
- 3 first country to become a State Party to the Rome
- 4 Statute six months after the Rome Conference. By 18
- or 24 months after the Rome Conference, which is
- 6 about where we are now vis-a-vis Kampala, there were
- 7 many, many countries that had ratified, and, of
- 8 course, by July of 2002, what, about, four years
- 9 after, there were the necessary ratifications for the
- 10 treaty to enter into force.
- 11 So it's quite striking that no country
- 12 has bitten onto the aggression package. There has
- been one country that ratified a portion of the
- 14 Kampala package, and I think that's fascinating. All
- it ratified was the piece that extended poisonous
- 16 gasses as a prohibition, and that was San Marino. So
- 17 the idea that San Marino somehow is thinking twice
- and thought the need to bifurcate the crime of
- 19 aggression, to sever that from their ratification of
- 20 the Kampala package, I -- I can't imagine how that
- 21 could be, but, to my mind, that as much as the dearth
- of ratifications signals the hesitancy of States
- 23 Parties.
- That said, there appears now to be

- 1 movement. I have heard rumors, although I can't find
- 2 it established on any public notice, that Luxembourg
- 3 either has or is about to or very close to ratifying
- 4 the Kampala aggression package. There is, as we
- 5 speak, now in Berlin a conference ongoing, sponsored
- 6 by the German Foreign Ministry. Judge Kaul is among
- 7 the participants there. My understanding is most of
- 8 the German-speaking States Parties have a presence
- 9 there, so Liechtenstein, Austria, et cetera. And the
- 10 effort is to try now to jump-start the crime of
- 11 aggression package with those countries pledging to
- 12 ratify in the next, say, 12 months or so.
- 13 And perhaps even more importantly, the
- 14 Germans are looking at developing a model statute for
- implementation domestically for those countries that
- 16 need to do that as a step toward ratification, and it
- seems to me that developing that model statute might
- 18 actually make it easier for states to envision the --
- 19 the interworking of aggression criminality with their
- domestic systems.
- 21 Not to say that's going to change the
- 22 political will, but I think it's worth noting that
- 23 after silence that speaks volumes for the last 24
- 24 months, there may be now some movement with regard to

- 1 that innovation.
- And I'm going to throw it to Sara and
- 3 ask what, if any -- what, if any -- if you know,
- 4 what, if anything, is being done within the OTP to
- 5 anticipate, think about, fear the arrival of that
- 6 additional piece of jurisdiction?
- 7 MS. CRISCITELLI: Boy, to paraphrase Iain, you
- 8 know, the people in OTP speak of little else. But,
- 9 no, I have not heard a word on that. I think that
- 10 that is completely off the radar, at least it's off
- of my radar, but I'm just a prosecutor. I don't
- 12 know.
- 13 MR. SCHEFFER: I can just add from my corner
- 14 that I raised that question a few months ago and was
- told that there simply is not much focus upon it in
- 16 OTP right now. They're busy enough on just active
- 17 current issues and situations and crises.
- 18 So, in other words, is there strategic
- 19 thinking taking place regarding how to ultimately
- 20 achieve that requirement by January 1 of 2017, of 30
- 21 ratified states on the crime of aggression in order
- 22 to try to activate it for the court?
- 23 You can't do it before then, but you
- 24 can't do it after that unless you have 30 ratified

- 1 states. That is a -- that's a strategic question
- 2 that someone has to be getting on top of, and I'm
- 3 not -- as far as I -- I don't under -- I do not know
- 4 of any internal process that is grappling with that
- 5 at this time within the court.
- If I may just jump to Andrew Cayley.
- 7 Andrew, I know that you've given a lot of thought and
- 8 attention to what's called Cases 3 and 4 before the
- 9 Extraordinary Chambers, and we would be remiss if we
- did not address that because they were prominent
- issues during 2011.
- I don't want to speak to this, but I
- 13 want you to. You have talked about in -- I think you
- 14 talked about in the context of the internal rules of
- 15 the court, that these internal rules encourage you to
- 16 inform the public of the work of the Extraordinary
- 17 Chambers.
- 18 And I wondered if you could talk about
- 19 that in the context of your view as prosecutor, as
- 20 the international prosecutor, of what developed
- 21 during 2011 on the issue of Cases 3 and 4, how did
- you respond to it, and I know that the judges
- 23 responded to some of your responses. If you could
- 24 give us just a little overview, it is important to

- 1 get this on the record, I think.
- 2 MR. CAYLEY: Yeah. I think in your questions,
- 3 David, you describe it as turbulence.
- 4 MR. SCHEFFER: Yes.
- 5 MR. CAYLEY: The background to this -- and
- 6 there's not much time, I know you want five minutes
- 7 for questions -- but when I arrived at the court,
- 8 there were two controversial cases, Cases 3 and 4,
- 9 which had been commenced by the Office of the
- 10 Prosecutor. It's a civil law system, so the Office
- of the Prosecutor drafts an introductory submission
- 12 outlining the case and then sends that to the
- investigating judges who then perform a judicial
- 14 investigation.
- This was a case that had been the
- subject of disagreement between the National
- 17 Co-Prosecutor and the International Co-Prosecutor.
- 18 And under the rules -- and I don't have time to
- 19 explain them to you -- but under the system of rules
- 20 that was devised where there was this kind of
- 21 disagreement and the court could not reach -- it went
- 22 to a Pre-Trial chamber where there was this
- 23 disagreement and where they could not reach what was
- called a super majority; of the judges, the act went

- forward. So there was a disagreement between the
- 2 National Prosecutor and the International Prosecutor
- 3 on this third and fourth case. It went up, the
- 4 judges couldn't agree, the investigation went
- 5 forward. But it was a case that was not wanted by
- 6 the government.
- 7 In April of 2011, I was informed by
- 8 the co-investigating judges that the investigation in
- 9 Case 3 had come to a completion and that I would
- 10 receive Notification of Conclusion. The case had not
- 11 been investigated; it had simply been shut down to
- meet the political imperative of the government under
- 13 the rules.
- 14 And I want to emphasize here, I mean,
- this was a very difficult period for the court. I
- 16 found essentially refuge and shelter within the law
- and the rules. I couldn't get into a lot of the ad
- 18 hominem attacks that were taking place in the press
- 19 over this. I made it absolutely clear to the press,
- 20 to all of my staff: We will simply follow the law
- and the rules; that's the only thing we can do here.
- I had a 15-day window in which to
- apply for investigative action by the judges on the
- conclusion of the investigation, so I did a rapid

- 1 review of the case and then filed the investigative
- 2 request.
- 3 At the same time, it had been the
- 4 prior practice of the court, of the investigating
- 5 judges, to publicize the crimes under investigation.
- 6 Why? So that the civil parties could essentially
- 7 work out what crimes were being investigated to see
- 8 if they were actually affected by these crimes,
- 9 whether they themselves were victims or whether they
- 10 had relatives that were victims.
- I also thought that there had also
- 12 been previously a convention with -- amongst
- investigating judges that they would inform the
- 14 public of what they were doing. They had not done it
- on this occasion. They deliberately concealed the
- 16 disclosure of the crime site, so I went public under
- 17 the rules in order that the civil parties would know
- 18 what was being investigated so people could make
- 19 application, and, secondly, so that the public were
- 20 informed.
- I was immediately threatened with
- 22 contempt proceedings. That was subsequently reduced
- 23 to an order to retract the statement that I had made
- and withdraw it from public domain. I immediately

- 1 appealed that to the Pre-Trial chamber on a number of
- 2 grounds, and that essentially bought me a lot of
- 3 time, because it remained in the public domain.
- I was entitled under the rules to
- 5 actually give a summary of the introductory
- 6 submission, which the Office of the Co-Prosecutors
- 7 had forwarded to the investigating judges to start
- 8 the investigation. I did try and stay within that
- 9 framework, but, as I say, the investigating judges
- ordered me to retract. I applied for a stay of that
- order, which I was granted, and then appealed the
- 12 decision.
- 13 The application for investigation that
- 14 was made in Case 3 was rejected by the
- 15 co-investigating judges on very spurious grounds.
- 16 Very aggressive language started to be used in
- 17 confidential orders being issued, essentially threats
- being made in judicial orders. I wrote a personal
- 19 letter to the International Investigating Judge and
- 20 asked him essentially to tone the language down
- 21 because all of my staff were reading this, and
- 22 received back from him a letter, frankly, which I
- won't repeat here, but certainly indicated that he
- 24 was going to step things up rather than bring the

- 1 temperature down.
- 2 Eventually, eventually what has
- 3 happened -- and I can't go through all of the law --
- 4 but there was a lot of, to be frank, bogus law being
- 5 used to justify decisions. This is no secret. It's
- 6 out there in the public domain, and this was in
- 7 response to external pressures to close these cases
- 8 down.
- 9 One of the most disgraceful decisions
- 10 that was made was in respect to the Hamill civil
- 11 party application. Rob Hamill was a civil party, a
- 12 New Zealander, whose brother was abducted by the
- 13 Khmer Rouge. He was a young student on a sailing
- trip around the Gulf of Thailand. They ended up
- drifting into Cambodian waters. He was arrested
- along with other people, taken, actually, to S-21,
- forced to admit that he was a CIA agent, and was then
- 18 burnt alive.
- 19 And, you know, the damage that this
- 20 did in the Hamill family -- you know, obviously I
- 21 don't have the time to go into it now -- but, it was
- 22 significant. And Hamill had actually been a civil
- party, the brother, so the surviving brother; had
- been a civil party in Cases 1 and 2. And then in

- 1 Case 3, he was rejected because the judge found --
- 2 and this was the most ridiculous finding I've ever
- 3 seen -- that there was no -- that Mr. Hamill's own
- 4 psychological injury because of the death of his
- 5 brother was not a direct consequence of the crime
- 6 committed by Duch; it was a consequence of his
- 7 brother's death, which the judge found to be a novus
- 8 actus interveniens, a new -- an intervenia. It was
- 9 the --
- 10 (WHEREUPON, there was laughter.)
- 11 Yes. I know we laugh, but you can
- imagine how Mr. Hamill felt about this. It really
- was a disgraceful time for the court.
- 14 That was appealed, and eventually what
- has now happened is the International Judge concerned
- 16 resigned in October of 2011. We now have a new judge
- 17 who has basically gone back through all of this work
- of 2011, and he is trying to now remedy all of the
- 19 injustices that took place, including in particular
- 20 acknowledging that a gross miscarriage of justice was
- done in respect of Mr. Hamill, and he's been admitted
- 22 as a civil party.
- But a very difficult year and
- 24 certainly a year that makes one reflect on these

- 1 kinds of courts. Indeed, Professor Greg Gordon has
- 2 recently written an article about the challenges
- 3 involving these kinds of hybrid courts working
- 4 alongside national authorities.
- 5 It's tough. You're often forced to
- 6 stand up in a way that is often very difficult and
- 7 often unpleasant, and you're trying to balance that
- 8 with actually maintaining relationships with your
- 9 national colleagues because you need the court to
- 10 work, but you also need to do the right thing. And
- 11 that's very hard.
- 12 And certainly, you know, that form of
- justice -- I mean, the ICC will not be able to
- 14 prosecute every situation, and, you know, in all of
- 15 the situations that we've been -- not in all of them,
- but in a number of the situations that we've been
- 17 talking about, the issue of national courts -- I
- think somebody mentioned the Congo -- with
- international support, I think there are many
- 20 excellent attributes of these courts.
- It's local justice, the people are
- 22 much more engaged with the courts in the country, but
- there also has to be very, very serious consideration
- as to how these courts are set up to ensure that

- 1 justice is really done and that the process is
- 2 transparent and independent and people are following
- 3 the law.
- 4 Thank you.
- 5 MR. SCHEFFER: Thank you very much, Andrew.
- 6 We have about three minutes left. Would someone like
- 7 to ask -- one or two people, ask some final
- 8 questions? I'm sure. Yes?
- 9 MR. POWDERLY: Hi. Joe Powderly again from
- 10 Leiden University. I just thought one of the major
- developments this year was the failure to confirm
- 12 charges in Mbarushimana and in the Kenya case, and,
- in particular, in Mbarushimana, the chastisement, I
- 14 guess, that was handed down by the Pre-Trial chamber
- 15 with respect to the reliance on secondary source
- 16 material when trying to confirm charges, it was
- something of an issue in Kenya, but not to the same
- 18 extent, and I'm just wondering if the panel have any
- opinions on the widespread use of secondary ev -- or
- secondary material at this stage in the proceedings.
- 21 Thanks.
- 22 MR. SCHEFFER: Thank you very much. In fact,
- 23 I'm so glad you brought that up. That's sort of a
- 24 gap in my own questioning here that I see I should

- have raised myself.
- I suppose, Sara, that is you.
- 3 MS. CRISCITELLI: I figured if I --
- 4 MR. SCHEFFER: And also Caro --
- 5 MS. CRISCITELLI: -- just kind of withered, I
- 6 would be --
- 7 MR. SCHEFFER: No. I know. But I suppose
- 8 also --
- 9 MS. CRISCITELLI: No. I'm kidding.
- 10 MR. SCHEFFER: -- Caroline, you might want to
- 11 weigh in on that as well.
- MS. CRISCITELLI: All right. We have -- we
- were granted leave to appeal and we filed that brief
- 14 also this week, last week, something like that.
- 15 Yes, we were chastised, and we will
- 16 see what the Appeals chamber does on the standard and
- 17 what you accept at confirmation. It is really
- 18 important to understand, though, how complicated it
- is to offer nonanonymous statements of witnesses.
- 20 What you have to do when you do that is set up a full
- 21 system of protection, the equivalent of the Witness
- 22 Protection Program.
- It is a lifelong possibility, it is
- 24 expensive, it is disruptive to the lives of the

- 1 victims, and if you don't know that charges are going
- 2 to be confirmed, it is a huge price for the -- the
- 3 ASP that funds this, for the office, and for the
- 4 witnesses themselves, to have to pay for something
- 5 that may not get off the ground. So while there's
- 6 obviously an interest at trial in providing the best
- 7 evidence if, as the prosecution's theory is the
- 8 confirmation is not sort of a testing of the
- 9 prosecution's evidence, it is a screen, and as that
- screen process develops, it's simply there to
- 11 determine whether there's something in this case that
- 12 allows it to go forward or whether this is just a
- 13 spurious, you know, false set of charges.
- 14 If you have that system and you're
- 15 also taking into account the very serious witness
- 16 protection concerns that we face, then you have to
- make accommodations, and I know that the defense will
- object and does object, and I understand the defense
- 19 point of view.
- The position of the prosecutor -- and
- 21 I assume the next prosecutor will adhere to this --
- is his view has always been he will give up a case,
- 23 he will lose a case, rather than jeopardize a
- 24 witness. So, you know, it's a balance, and -- and

- 1 where the balance is drawn, where the lines will be
- 2 drawn, is up to the Appeals chamber.
- 3 This is actually a pretty defining
- 4 appeal that is pending on the scope of confirmation,
- 5 the nature I evidence that should be presented and
- 6 how far it goes, and we'll see how the Appeals
- 7 chamber deals with it.
- 8 So, yes, I recognize the interest of
- 9 the defense, I'm not dismissing it, I'm not viewing
- 10 them as irrelevant, but it is a balance that has to
- 11 be drawn. And in the prosecution's submission, the
- 12 balance is drawn on open-source material and however
- we can pre -- protect witnesses.
- 14 Thanks.
- 15 THE COURT: Caroline, do you want to add a
- 16 concluding word on that?
- MS. BUISMAN: Yes. Thank you. Yes, as you
- just said, this is still to be determined by the
- 19 Appeals Court, so I don't want to say too much. But
- 20 I think it is regret -- at this moment, it's very
- 21 unclear for all of us what exactly is the scope of
- 22 confirmation. It's not clear what the standard
- 23 actually means, it is not clear how far the defense
- can actually go in challenging, and this has been

- 1 very clear both in Kenya and in Mbarushimana.
- 2 And what I think is very regrettable
- 3 is that we have an appeal for Mbarushimana, but not
- for Kenya, because we actually have the same issues.
- 5 We also have sought leave to appeal on the scope --
- 6 on the scope of the confirmation, and it would have
- 7 been very nice if the Appeals chamber could once and
- 8 for all settle this issue so we know it for the
- 9 future.
- 10 There is one thing I wanted to add in
- 11 the case of Mbarushimana. I think there is also a
- 12 second issue. It's not only about sources, because
- it's also not only about anonymous witnesses.
- 14 Sometimes it's only one report, so it's not even a
- 15 witness. But I think the other issue that is the
- 16 scope or the exact -- when we talk about a
- 17 contribution -- and, again, this is an issue that
- 18 came up in the Sang case as well as in Mbarushimana,
- 19 and, again, it would have been -- it's regrettable, I
- 20 think, that there's a different standard applied by
- 21 different courts.
- So now we have the issue going to the
- 23 Appeals chamber to still determine whether a
- 24 contribution must be significant, or any

- 1 contribution. We would have preferred that also they
- 2 would have looked into whether or not it should be
- 3 substantial. That's what I have to say on this.
- 4 Thank you.
- 5 MR. SCHEFFER: And your point, Caroline, would
- 6 be that that should be a determination at the
- 7 confirmation of charges stage or at the trial stage,
- 8 the substantiality issue?
- 9 MS. BUISMAN: Well, at this moment, it's going
- 10 to be the Appeals chamber that's going to look at
- 11 this issue, so I think it would be -- once you have a
- 12 determ -- an Appeals chamber determination, then --
- 13 MR. SCHEFFER: Oh, I understand. I just mean
- 14 for the future, does that standard have to be met
- when the court is convening for confirmation of
- 16 charges or for later?
- 17 MS. BUISMAN: What I -- what I meant to say,
- 18 for the standard of confirmation, I think it's very
- 19 important that we're clear on it, because at this
- 20 moment, some people treat it as a trial and some
- 21 people don't.
- If you don't actually -- because we --
- 23 in Katanga, we actually did -- we did not even want
- this confirmation hearing. We wanted to raise it and

- 1 we couldn't. We were, like, bound to have it for
- 2 three weeks and we didn't challenge it, and so then
- 3 it delays the whole procedure as well.
- 4 So maybe we -- this is something,
- 5 again, it's all new, this court, and maybe we have to
- 6 look into this issue. Maybe there should even be a
- 7 choice if you can have a confirmation or not.
- 8 MR. SCHEFFER: Sara?
- 9 MS. CRISCITELLI: Just on the nature of the
- 10 contribution, the prosecution's position -- and this
- is what's up on appeal -- is that the statutory
- 12 language governs, and the statutory language
- 13 simply -- you know, you have this -- this plan, and
- it is terrible, and the person embarks upon or joins
- it and knowingly and willfully, all -- all of these
- 16 elements. And in the prosecution's view, the statute
- 17 which talks about any contribution sets no
- 18 qualitative value to it. So it doesn't matter
- 19 whether it's confirmation or trial. It is a pure
- 20 statutory interpretation question. So the
- 21 prosecution's objection was not that the Pre-Trial
- 22 chamber prematurely set a requirement, but that the
- 23 Pre-Trial chamber set a requirement at all --
- MR. SCHEFFER: Um-hum.

- 1 MS. CRISCITELLI: -- that is not present in
- 2 the statute.
- 3 MR. SCHEFFER: Very interesting and important,
- 4 and we will await the Appeals chamber ruling on this.
- 5 I -- well, do we have time for more tape? We have
- 6 one student's question.
- 7 Okay, Greg. Why don't we go with one
- 8 last question here by a student that I'll bet you is
- 9 from Leiden -- or who is from Leiden.
- 10 MR. AUDIENCE MEMBER: Yes. My name is Andrew
- 11 from Leiden as a guest. My question is perhaps to
- 12 the whole panel, and it's in regard to the question
- of complementarity, yes, before the ICC in
- 14 particular. And I was wondering, once a case is
- 15 before the ICC, is it generally biased towards
- 16 keeping the case? I have in mind, for example,
- 17 Kenya, where the government has done the issue of
- 18 complementarity.
- 19 I would -- of course, now looking in
- 20 hindsight, they say same person, same conduct. And
- 21 that had been mentioned earlier. Is it a question
- that's open to the court to say that same person,
- same conduct, but we give you one year? If you
- 24 wouldn't have done this, then we take it back. I

- 1 think this is complementarity, to my mind.
- 2 The same thing happened -- well, not
- 3 exactly the same thing -- but with Uganda, where they
- 4 could not really negotiate with -- coming to Kony
- 5 2012 -- they couldn't really negotiate with Kony
- 6 because, of course, once the case is with the ICC,
- 7 the ICC will not -- at least it appears -- will not
- 8 let it go. So I don't know.
- 9 My question really is: Is there an --
- is there any room for the ICC to let go of a case in
- 11 that kind of language?
- 12 MR. SCHEFFER: Well, Sara, do you want to try
- 13 that?
- MS. CRISCITELLI: Yeah. And here -- here's my
- 15 personal view. I'm clearly not speaking for the
- office or the judges, because I don't -- these all
- 17 unsettled.
- 18 My personal view is that it is a good
- 19 thing to encourage national action, and even if you
- 20 have only encouraged national action by starting an
- 21 ICC case, and the national authorities suddenly go,
- "Oh, crap, they're serious; this is -- you know, we
- can't avoid this anymore, let's get moving," then
- 24 maybe that is what the statute is about, and maybe

- 1 that's the kind of thing that we ought to be doing.
- 2 Whether judges having invested a lot
- 3 of time and energy in a case are going to be willing
- 4 to give it up, I can't -- you know, that's -- there's
- 5 a sort of personal investment in the case and that
- 6 may counsel against judges wanting to do it.
- 7 And the second thing is that maybe the
- 8 country is not going, "Oh, crap, they're serious,
- 9 let's get moving," the country is going, "Oh, crap,
- 10 they're serious, let's see how we can stop this by
- 11 creating a sham investigation." So it's very, very
- 12 difficult to make these kinds of judgments, and it's
- not an easy thing for the prosecution or the court to
- 14 evaluate.
- In principle, I think it's certainly
- 16 appropriate for the state to act poor when it knows
- that we're investigating, but if, like, in Kenya, it
- 18 comes forward after all of this is done and does the
- "Oh, crap, let's get moving" reaction, if it is a
- genuine, legitimate reaction, then I think it ought
- 21 to be respected. But the question is testing the
- genuineness and the legitimacy of the reaction. And
- that's my personal view.
- MR. SCHEFFER: Hassan, did you want to add

- just one point? And then we really must conclude, I
- 2 am afraid.
- 3 MR. JALLOW: Thank you. Well, we -- I mean,
- 4 the ad hoc tribunals, we are not based on
- 5 complementarity, but on primacy. But at the end of
- 6 the day, we do discover that we can't do it, all of
- 7 it, by ourselves, so we've had to resort to the 11bis
- 8 process in order to transfer what we have. So it is
- 9 possible for the tribunal to let go of what it has,
- and I suppose even the ICC will be able to do that.
- 11 We will be letting go of cases that are already with
- 12 us of detainees who are already in our custody.
- 13 The second point is that the -- I
- 14 think our experience with regard to the 11bis,
- particularly in the case of Rwanda, is a point that
- needs to be done if complementarity itself is to work
- 17 well.
- 18 We've had to actively engage the
- 19 Rwandans, for instance, in law reform, in capacity
- 20 building, to make sure that the -- the legal free
- 21 work and also the court system and the political
- 22 will, also, all of those are in appropriate -- all
- 23 those are able to guarantee a fair trial to our
- detainees when they are transferred there.

1 So I think that's the second important thing, that, I think, the lessons to be -- that can 2 be drawn from the Rwandan case is that for 3 complementarity to be successful, the ICC also may 5 need to actively engage in making sure that the legal systems in those countries are -- are improved in a 6 7 way that can make them able to receive and manage 8 these cases properly. 9 We have been finally able to refile 10 last year, as we mentioned, the case of Uwinkindi, and one other case this year, because we managed to 11 12 get the Rwandans to -- to amend their laws, to 13 abolish the death penalty, to provide the fair trial 14 quarantees that are now a statute, to provide -- to 15 create witness protection services which are 16 efficient and will guarantee, you know, protection both for prosecution and defense witnesses, et 17 cetera. I think these are all indicators as to what 18 19 needs to be done as part of a complementarity regime. 20 Thank you, David. 2.1 MR. SCHEFFER: Than you. Thank you, Hassan. 22 You're looking at me, Fidelma. Okay. 23 MS. DONLON: Yeah. I would like to --

MR. SCHEFFER: Okay.

- 1 MS. DONLON: -- just very quickly follow up --
- 2 MR. SCHEFFER: Yes.
- 3 MS. DONLON: -- and it's a follow-up from
- 4 Prosecutor Jallow's point on Rule 11bis. I think
- 5 it's only fair in any conversation about
- 6 complementarity that we also look towards the
- 7 Yugoslavia tribunal and the years of coordination
- 8 between the Bosnian authorities, the international
- 9 community, and the ICTY to set up the Bosnian War
- 10 Crimes Chamber, which resulted in the referral of ten
- 11 accused persons for trial to the chamber.
- 12 And, in addition to that, it actually
- kick-started a national process where upwards of 70
- other people have been indicted by the National
- 15 Prosecutor. Not a system without its flaws, none of
- them are, but I think that it is appropriate that
- 17 when we look at complementarity regimes, that
- 18 certainly that's a model as well to be considered in
- 19 addition to the 11bis process with Rwanda.
- Thank you.
- 21 MR. SCHEFFER: Thank you very much, Fidelma.
- We at times in the past actually
- 23 focused on the Court of Bosnia and Herzegovina or the
- 24 War Crimes Chamber, and this year, I just felt I had

- a full-enough table, but it is a court that we always
- 2 have to keep our eye on because it's doing tremendous
- 3 work in Sarajevo at a national level on these crimes.
- I want to thank everyone here for
- 5 their attendance, I also want to thank the Special
- 6 Tribunal for Lebanon for hosting us today.
- 7 I again want to thank everyone at
- 8 Northwestern, including my students who prepared so
- 9 many preparatory documents for this conference, also
- 10 Phil Sandick here for his assistance; Virginia
- 11 Richardson back in Chicago -- I want to get all these
- names on the record -- and Gregory Townsend who
- really -- Greg, you deserve our applause. We're
- 14 going to applaud Greg.
- 15 (WHEREUPON, there was applause.)
- 16 Thanks so much, everyone. This will
- 17 ultimately -- the tape will be posted on the web site
- 18 of Northwestern University School of Law under the
- 19 Center for International Human Rights. You'll see a
- 20 way to, you know, navigate to get to it ultimately.
- 21 And, as I say, there will be a special
- 22 edition of the Northwestern Journal of International
- 23 Law probably out by September, which will have an
- 24 abridgement of this transcript as well as various

1	articles of relevance relating to our discussion
2	today. So thank you all very much.
3	And now there's a tour of the
4	courtroom. For those of you who are interested,
5	follow Greg; is this correct? Greg is the tall guy
6	right in the back there (indicating). He's currently
7	sitting now he's standing, and he will guide you
8	to the courtroom and show it to you. Thank you all
9	very much.
10	(WHEREUPON, Disk 6 ended.)
11	(Which were all the proceedings
12	had in the above-entitled cause.)
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      on provided DVDs so recorded on the 14th day of
12
      March, 2012.
                     I further certify that the foregoing
13
14
      is a true and correct transcription of my shorthand
      notes, and contains all of the proceedings had at
15
16
      said conference on provided DVDs.
17
                     In testimony whereof, I have hereunto
      set my hand and affixed my notarial seal this
18
19
      day of , 2012.
20
21
22
                         Carmella T. Fagan, C.S.R., R.P.R.
23
                         My notary expires:
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